

*Interest on the Bonds is includible in gross income of the owners thereof for the purposes of federal income taxation as discussed under the heading "TAX CONSIDERATIONS" herein. Interest on the Bonds is not exempt from present Iowa income taxes.*

**\$7,810,000****City of Marion, Iowa****Taxable General Obligation Annual Appropriation Urban Renewal Bonds,  
Series 2025B****Dated:** Date of Delivery**Due:** As shown on inside cover

The \$7,810,000 Taxable General Obligation Annual Appropriation Urban Renewal Bonds, Series 2025B (the "Bonds"), are being issued in fully registered form in denominations of \$5,000 or any integral multiple thereof pursuant to the provisions of Chapters 384 and 76 of the Code of Iowa, 2025, as amended, and a resolution authorizing issuance of the Bonds (the "Resolution") expected to be adopted by the City of Marion, Iowa (the "Issuer" or the "City") on May 22, 2025. The Depository Trust Company, New York, New York ("DTC") will act as the securities depository for the Bonds and its nominee, Cede & Co., will be the registered owner of the Bonds. Individual purchases of the Bonds will be recorded on a book-entry only system operated by DTC. Purchasers of the Bonds will not receive certificates representing their interest in the Bonds purchased. So long as DTC or its nominee, Cede & Co., is the Bondholder, the principal of, premium, if any, and interest on the Bonds will be paid by UMB Bank, n.a., West Des Moines, Iowa, as Registrar and Paying Agent (the "Registrar"), or its successor, to DTC, or its nominee, Cede & Co. Disbursement of such payments to the Beneficial Owners is the responsibility of the DTC Participants as more fully described herein. Neither the Issuer nor the Registrar will have any responsibility or obligation to such DTC Participants, indirect participants or the persons for whom they act as nominee with respect to the Bonds. See "APPENDIX E – BOOK-ENTRY SYSTEM" herein.

THE BONDS AND THE INTEREST THEREON ARE GENERAL OBLIGATIONS OF THE ISSUER, SUBJECT TO NONAPPROPRIATION, PAYABLE (IN NO ORDER OF PRIORITY) FROM THE ISSUER'S DEBT SERVICE TAX REVENUES (AS DEFINED HEREIN) AND OTHER AMOUNTS AS MAY BE LAWFULLY AVAILABLE, ALL TO THE EXTENT APPROPRIATED BY THE CITY COUNCIL OF THE ISSUER FOR THE PAYMENT THEREOF. THE BONDS DO NOT DIRECTLY OR INDIRECTLY OBLIGATE THE CITY TO MAKE ANY PAYMENTS THEREON DURING A FISCAL YEAR BEYOND ANY FISCAL YEAR FOR WHICH FUNDS HAVE BEEN APPROPRIATED BY THE ISSUER. WHILE THE ISSUER HAS NO PAYMENT OBLIGATIONS UNDER THE BONDS FOR THE CURRENT FISCAL YEAR, THE ISSUER PRESENTLY INTENDS TO APPROPRIATE FUNDS FOR PAYMENTS DUE IN FISCAL YEAR 2026, THE FIRST FISCAL YEAR FOR WHICH PAYMENTS ARE DUE. IN THE EVENT THAT THE CITY COUNCIL OF THE ISSUER DOES NOT BUDGET AND APPROPRIATE FUNDS FOR ANY FISCAL YEAR IN AN AMOUNT SUFFICIENT TO PAY THE PRINCIPAL OF AND INTEREST DUE ON THE BONDS DURING SUCH FISCAL YEAR, THE ISSUER'S OBLIGATIONS UNDER THE BONDS SHALL TERMINATE AND BECOME NULL AND VOID ON THE LAST DAY OF THE FISCAL YEAR FOR WHICH THE NECESSARY FUNDS WERE APPROPRIATED. THE BONDS INVOLVE CERTAIN INVESTMENT RISKS. SEE "SECURITY AND SOURCE OF PAYMENT" AND "BONDHOLDERS' RISKS" HEREIN.

The Bonds will bear interest from their dated date, payable semiannually on each June 1 and December 1, commencing December 1, 2025. The Bonds are subject to mandatory sinking fund redemption by the Issuer prior to their stated maturities in the manner and at the time described herein. All of the Bonds then outstanding are subject to optional redemption at the option of the Issuer, as a whole or in part, from any source of available funds, on June 1, 2033, or on any date thereafter at a redemption price equal to the principal amount of the Bonds, together with accrued interest to the date fixed for redemption, without premium. See "THE BONDS – Redemption" herein.

Proceeds of the Bonds will be used for the purpose of paying the cost, to that extent of (a) undertaking the Broad & Main Redevelopment Project (originally called the Eagle View Partners LC Redevelopment Project), an urban renewal project of the City which was authorized by action of the City Council on September 17, 2020, consisting of supporting the redevelopment of certain real estate situated in the Central Corridor Urban Renewal Area through the provision of an economic development grant to DCI Properties, LLC; (b) early payment of certain payment obligations incurred under a Development Agreement, dated July 23, 2020, with Genesis Equities LLC; and (c) paying certain costs of issuance related to the Bonds. See "PLAN OF FINANCING" herein.

The Bonds are being offered when, as and if issued by the Issuer and accepted by the Underwriter, subject to receipt of an opinion as to legality and validity by Dorsey & Whitney LLP, Des Moines, Iowa, Bond Counsel. Dorsey & Whitney LLP is also serving as Disclosure Counsel to the Issuer in connection with the issuance of the Bonds. It is expected that the Bonds in the definitive form will be available for delivery through the facilities of DTC on or about June 3, 2025.



The Date of this Official Statement is May 8, 2025

**\$7,810,000**  
**City of Marion, Iowa**  
**Taxable General Obligation Annual Appropriation Urban Renewal Bonds,**  
**Series 2025B**

**MATURITY SCHEDULE**

| <u>Due</u>   | <u>Amount</u> | <u>Rate</u> | <u>Yield</u> | <u>Cusip Num.*</u> | <u>Due</u>   | <u>Amount</u> | <u>Rate</u> | <u>Yield</u> | <u>Cusip Num.*</u> |
|--------------|---------------|-------------|--------------|--------------------|--------------|---------------|-------------|--------------|--------------------|
| June 1, 2026 | \$305,000     | 4.442%      | 4.442%       | 569611 W44         | June 1, 2031 | \$675,000     | 4.913%      | 4.913%       | 569611 W93         |
| June 1, 2027 | \$340,000     | 4.392%      | 4.392%       | 569611 W51         | June 1, 2032 | \$640,000     | 5.013%      | 5.013%       | 569611 X27         |
| June 1, 2028 | \$385,000     | 4.457%      | 4.457%       | 569611 W69         | June 1, 2033 | \$615,000     | 5.176%      | 5.176%       | 569611 X35         |
| June 1, 2029 | \$430,000     | 4.624%      | 4.624%       | 569611 W77         | June 1, 2034 | \$400,000     | 5.276%      | 5.276%       | 569611 X43         |
| June 1, 2030 | \$660,000     | 4.674%      | 4.674%       | 569611 W85         | June 1, 2035 | \$230,000     | 5.376%      | 5.376%       | 569611 X50         |

\$1,350,000 5.626% Term Bond due June 1, 2040, Yield 5.626%, CUSIP\* 569611 X68

\$1,780,000 6.021% Term Bond due June 1, 2045, Yield 6.021%, CUSIP\* 569611 X76

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\* CUSIP numbers shown above have been assigned by a separate organization not affiliated with the Issuer. The Issuer has not selected nor is responsible for selecting the CUSIP numbers assigned to the Bonds nor do they make any representation as to the correctness of such CUSIP numbers on the Bonds or as indicated above.

No dealer, broker, salesperson or any other person has been authorized to give any information or to make any representations other than those contained in this Official Statement and, if given or made, such information or representations must not be relied upon as having been authorized by the Issuer or the Underwriter. This Official Statement does not constitute an offer to sell or a solicitation of any offer to buy any of the securities offered hereby in any state to any persons to whom it is unlawful to make such offer in such state. Except where otherwise indicated, this Official Statement speaks as of the date hereof. Neither the delivery of this Official Statement nor any sale hereunder shall under any circumstances create any implication that there has been no change in the affairs of the Issuer since the date hereof.

The information set forth herein has been obtained from the Issuer and from other sources that are believed to be reliable, but it is not guaranteed as to accuracy or completeness, and is not to be construed as a representation, by the Underwriter. The Underwriter has provided the following sentence for inclusion in this Official Statement. The Underwriter has reviewed the information in this Official Statement in accordance with, and as part of, its responsibilities to investors under the federal securities laws as applied to the facts and circumstances of this transaction, but the Underwriter does not guarantee the accuracy or completeness of such information.

No representation is made regarding whether the Bonds constitute legal investments under the laws of any state for banks, savings banks, savings and loan associations, life insurance companies, and other institutions organized in such state, or fiduciaries subject to the laws of such state.

This Official Statement is not to be construed as a contract with the purchasers of the Bonds. Statements contained in this Official Statement which involve estimates, forecasts or matters of opinion, whether or not expressly so described herein, are intended solely as such and are not to be construed as a representation of facts.

THE BONDS HAVE NOT BEEN REGISTERED WITH THE SECURITIES AND EXCHANGE COMMISSION BY REASON OF THE PROVISIONS OF SECTION 3(a)(2) OF THE SECURITIES ACT OF 1933, AS AMENDED. THE REGISTRATION OR QUALIFICATIONS OF THE BONDS IN ACCORDANCE WITH APPLICABLE PROVISIONS OF SECURITIES LAWS OF THE STATES IN WHICH THE BONDS HAVE BEEN REGISTERED OR QUALIFIED AND THE EXEMPTION FROM REGISTRATION OR QUALIFICATION IN OTHER STATES SHALL NOT BE REGARDED AS A RECOMMENDATION THEREOF. NEITHER THESE STATES NOR ANY OF THEIR AGENCIES HAVE PASSED UPON THE MERITS OF THE BONDS OR THE ACCURACY OR COMPLETENESS OF THIS OFFICIAL STATEMENT. ANY REPRESENTATION TO THE CONTRARY MAY BE A CRIMINAL OFFENSE.

THIS OFFICIAL STATEMENT, INCLUDING THE APPENDICES ATTACHED HERETO, CONTAINS STATEMENTS WHICH SHOULD BE CONSIDERED “FORWARD-LOOKING STATEMENTS,” MEANING THEY REFER TO POSSIBLE FUTURE EVENTS OR CONDITIONS. SUCH STATEMENTS ARE GENERALLY IDENTIFIABLE BY THE WORDS SUCH AS “ANTICIPATED,” “PLAN,” “EXPECT,” “PROJECTED,” “ESTIMATE,” “BUDGET,” “PRO FORMA,” “FORECAST,” “INTEND,” OR OTHER WORDS OF SIMILAR IMPORT. THE ACHIEVEMENT OF CERTAIN RESULTS OR OTHER EXPECTATIONS CONTAINED IN SUCH FORWARD-LOOKING STATEMENTS INVOLVE KNOWN AND UNKNOWN RISKS, UNCERTAINTIES AND OTHER FACTORS, INCLUDING THOSE SET FORTH UNDER “BONDHOLDERS’ RISKS,” WHICH MAY CAUSE ACTUAL RESULTS, PERFORMANCE OR ACHIEVEMENTS TO DIFFER FROM THOSE EXPRESSED OR IMPLIED BY SUCH FORWARD-LOOKING STATEMENTS. THE ISSUER DOES NOT EXPECT OR INTEND TO UPDATE OR REVISE ANY FORWARD-LOOKING STATEMENTS CONTAINED HEREIN IF OR WHEN ITS EXPECTATIONS OR EVENTS, CONDITIONS OR CIRCUMSTANCES ON WHICH SUCH STATEMENTS ARE BASED OCCUR.

References to website addresses presented herein are for informational purposes only and may be in the form of a hyperlink solely for the reader’s convenience. Unless specified otherwise, such websites and the information or links contained therein are not incorporated into, and are not part of, this Official Statement for purposes of, and as that term is defined in, Securities and Exchange Commission Rule 15c2-12.

In connection with the issuance of the Bonds, the Issuer will enter into a Continuing Disclosure Certificate. See “APPENDIX C – FORM OF CONTINUING DISCLOSURE CERTIFICATE.”

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## OFFICIAL STATEMENT

**\$7,810,000**

**City of Marion, Iowa**

**Taxable General Obligation Annual Appropriation Urban Renewal Bonds,  
Series 2025B**

### INTRODUCTION

The purpose of this Official Statement, including the cover page and the appendices hereto (the “Official Statement”), is to set forth certain information in conjunction with the sale of \$7,810,000 Taxable General Obligation Annual Appropriation Urban Renewal Bonds, Series 2025B (the “Bonds”), of the City of Marion, Iowa (the “Issuer” or the “City”). This Introduction is not a summary of this Official Statement but is only a brief description of the Bonds and certain other matters. Such description is qualified by reference to the entire Official Statement and the documents summarized or described herein. This Official Statement should be reviewed in its entirety. The offering of the Bonds to potential investors is made only by means of the entire Official Statement, including the appendices attached hereto. All statements made in this Official Statement involving matters of opinion or of estimates, whether or not so expressly stated, are set forth as such and not as representations of fact, and no representation is made that any of the estimates will be realized. Copies of statutes, resolutions, ordinances, reports or other documents referred to herein are available, upon request, from the Issuer.

THE BONDS AND THE INTEREST THEREON ARE GENERAL OBLIGATIONS OF THE ISSUER, SUBJECT TO NONAPPROPRIATION, PAYABLE (IN NO ORDER OF PRIORITY) FROM THE ISSUER’S DEBT SERVICE TAX REVENUES (AS DEFINED HEREIN) AND OTHER AMOUNTS AS MAY BE LAWFULLY AVAILABLE, ALL TO THE EXTENT APPROPRIATED BY THE CITY COUNCIL OF THE ISSUER FOR THE PAYMENT THEREOF. THE BONDS DO NOT DIRECTLY OR INDIRECTLY OBLIGATE THE CITY TO MAKE ANY PAYMENTS THEREON DURING A FISCAL YEAR BEYOND ANY FISCAL YEAR FOR WHICH FUNDS HAVE BEEN APPROPRIATED BY THE ISSUER. WHILE THE ISSUER HAS NO PAYMENT OBLIGATIONS UNDER THE BONDS FOR THE CURRENT FISCAL YEAR, THE ISSUER PRESENTLY INTENDS TO APPROPRIATE FUNDS FOR PAYMENTS DUE IN FISCAL YEAR 2026, THE FIRST FISCAL YEAR FOR WHICH PAYMENTS ARE DUE. IN THE EVENT THAT THE CITY COUNCIL OF THE ISSUER DOES NOT BUDGET AND APPROPRIATE FUNDS FOR ANY FISCAL YEAR IN AN AMOUNT SUFFICIENT TO PAY THE PRINCIPAL OF AND INTEREST DUE ON THE BONDS DURING SUCH FISCAL YEAR, THE ISSUER’S OBLIGATIONS UNDER THE BONDS SHALL TERMINATE AND BECOME NULL AND VOID ON THE LAST DAY OF THE FISCAL YEAR FOR WHICH THE NECESSARY FUNDS WERE APPROPRIATED. THE BONDS INVOLVE CERTAIN INVESTMENT RISKS. SEE “SECURITY AND SOURCE OF PAYMENT” AND “BONDHOLDERS’ RISKS” HEREIN.

The Bonds are being issued pursuant to the provisions of Chapters 384 and 76 of the Code of Iowa, 2025, as amended (the “Iowa Code”), and a resolution expected to be adopted by the Issuer on May 22, 2025 (the “Resolution”), to evidence the obligations of the Issuer under a loan agreement between the Issuer and the Underwriter (the “Loan Agreement”).

As of the date of issuance of the Bonds and pursuant to the Resolution, the City Council is expected to appropriate funds for the payment of principal and interest on the Bonds through the first fiscal year during which payments are due. As of the date of this Official Statement, no appropriation has been made to pay principal of and interest on the Bonds. In the event that the City Council of the Issuer does not budget and appropriate funds for any fiscal year in an amount sufficient to pay the principal of and interest due on the Bonds during such fiscal year, the Issuer’s obligation under the Bonds shall terminate and become null and void on the last day of the fiscal year for which the necessary funds were appropriated. See “SECURITY AND SOURCE OF PAYMENT” and “BONDHOLDERS’ RISKS” herein.

Proceeds of the Bonds will be used for the purpose of paying the cost, to that extent, of (a) undertaking the Broad & Main Redevelopment Project (originally called the Eagle View Partners LC Redevelopment Project), an urban renewal project of the City which was authorized by action of the City Council on September 17, 2020, consisting of supporting the redevelopment of certain real estate situated in the Central Corridor Urban Renewal Area through the provision of an economic development grant to DCI Properties, LLC; (b) early payment of certain payment obligations incurred under a Development Agreement, dated July 23, 2020, with Genesis Equities LLC; and (c) paying certain costs of issuance related to the Bonds. See “PLAN OF FINANCING” and “SOURCES AND USES OF FUNDS” herein.

On or about June 3, 2025, the Issuer anticipates issuing its General Obligation Corporate Purpose Bonds, Series 2025A (the “Anticipated Bonds”), in the anticipated principal amount of \$4,100,000. There can be no assurance if and when the Anticipated Bonds will be issued and, if issued, in what final principal amounts. Not issuing the Anticipated Bonds will cause changes to certain schedules listed in “APPENDIX A – INFORMATION ABOUT THE ISSUER”. THE ANTICIPATED BONDS ARE NOT BEING OFFERED PURSUANT TO THIS OFFICIAL STATEMENT, AND THE BONDS AND THE ANTICIPATED BONDS

CONSTITUTE SEPARATE ISSUES. THE ANTICIPATED BONDS ARE EXPECTED TO BE SECURED BY AND PAYABLE FROM DEBT SERVICE TAX REVENUES (AS DEFINED HEREIN).

## THE ISSUER

The Issuer, with a 2020 U.S. Census population of 41,535, comprises approximately 16.06 square miles. The Issuer operates under a statutory form of government consisting of a seven-member City Council, of which the Mayor is a voting member. Additional information concerning the Issuer is included in “APPENDIX A – INFORMATION ABOUT THE ISSUER” hereto.

## THE BONDS

### General

The Bonds will be issued in fully registered form only, without coupons. The Bonds will be initially registered in the name of Cede & Co., as nominee of DTC. DTC will act as securities depository of the Bonds. Interest on and principal of the Bonds are payable in lawful money of the United States of America.

The Bonds are dated as of the date of their delivery, will mature on June 1 in the years and in the amounts set forth on the inside cover page hereof, and will bear interest at the rates to be set forth on the inside cover page hereof. Interest on the Bonds is payable semiannually on June 1 and December 1 in each year, beginning on December 1, 2025, calculated on the basis of a year of 360 days and twelve 30-day months. Interest shall be payable to the persons who were registered owners thereof as of the fifteenth day of the month immediately preceding the interest payment date, to the addresses appearing on the registration books maintained by the Registrar or such other address as is furnished to the Registrar in writing by a registered owner. The Bonds are issuable in denominations of \$5,000 or any integral multiple thereof.

### Redemption

Optional Redemption. The Issuer reserves the right to optionally prepay part or all of the principal of the Bonds then outstanding, prior to and in any order of maturity on June 1, 2033, or on any date thereafter upon terms of par and accrued interest.

Mandatory Sinking Fund Redemption. The Bonds identified below are subject to mandatory redemption (by lot, as selected by the Registrar) on June 1 in each of the years set forth below at a redemption price of 100% of the principal amount thereof to be redeemed, plus accrued interest thereon to the redemption date in the following principal amounts:

#### Term Bond Maturing June 1, 2040

| <u>Date</u>             | <u>Amount</u> |
|-------------------------|---------------|
| June 1, 2036            | \$240,000     |
| June 1, 2037            | \$255,000     |
| June 1, 2038            | \$270,000     |
| June 1, 2039            | \$285,000     |
| June 1, 2040 (maturity) | \$300,000     |

#### Term Bond Maturing June 1, 2045

| <u>Date</u>             | <u>Amount</u> |
|-------------------------|---------------|
| June 1, 2041            | \$315,000     |
| June 1, 2042            | \$335,000     |
| June 1, 2043            | \$355,000     |
| June 1, 2044            | \$375,000     |
| June 1, 2045 (maturity) | \$400,000     |

Selection of Bonds for Redemption. Bonds subject to redemption (other than mandatory sinking fund redemption) will be selected in such order of maturity as the Issuer may direct. If less than all of the Bonds of any like maturity are to be redeemed, the particular part of those Bonds to be redeemed shall be selected by the Registrar by lot. The Bonds may be called in part in one or more units of \$5,000.

Notice of Redemption. Notice of such redemption as aforesaid identifying the Bond or Bonds (or portion thereof) to be redeemed shall be sent by electronic means or mailed by registered mail to the registered owners thereof at the addresses shown on the Issuer's registration books not less than thirty (30) days prior to such redemption date.

Any notice of redemption may contain a statement that the redemption is conditioned upon the receipt by the Registrar of funds on or before the date fixed for redemption sufficient to pay the redemption price of the Bonds so called for redemption, and that if funds are not available, such redemption shall be cancelled by written notice to the owners of the Bonds called for redemption in the same manner as the original redemption notice was mailed, provided that such notice of cancellation is to be made at least five (5) days prior to the date fixed for redemption.

## **SECURITY AND SOURCE OF PAYMENT**

### **General**

The principal of and interest on the Bonds are payable (in no order of priority) from an unlimited ad-valorem property tax authorized to be levied against all of the taxable property in the Issuer and deposited in the Issuer's statutorily created debt service fund known as the City of Marion, Iowa, Taxable General Obligation Annual Appropriation Urban Renewal Bonds, Series 2025B Debt Service Fund (the "Bond Fund"), subject to nonappropriation, and other lawful funds available to the Issuer, subject, however in each case, to the right of nonappropriation.

The Bond Fund is solely funded from unlimited ad valorem taxes ("Debt Service Tax Revenues"), but the Issuer may elect not to levy ad valorem taxes and the amount not levied could be funded with proceeds from other identifiable sources, such as tax increment revenues. The Resolution will authorize an ad valorem tax levy for each future fiscal year for which an appropriation is made by the City Council in amounts necessary to pay principal of and interest on the Bonds, when and as due, subject to the foregoing annual right of nonappropriation. A certified copy of the Resolution will be filed with the County Auditor and the County Auditor, upon appropriation by the City Council each year and certification by the City Clerk as provided in the Resolution, shall levy and assess the direct ad valorem tax for a fiscal year in an amount sufficient to produce the Debt Service Tax Revenues appropriated by the City Council for such fiscal year. The taxes so levied to pay the Bonds are to be collected in the same manner as other Issuer taxes are collected and are to be used solely to pay principal of and interest on the Bonds.

The Resolution provides that the Issuer intends to appropriate sufficient funds for each fiscal year to pay the principal of and interest due on the Bonds during such fiscal year; provided however, that such an expression of current intent will not create and shall not be construed as creating a general, legal or enforceable obligation of the Issuer to appropriate such funds for any fiscal year and the decision to appropriate such funds for a fiscal year shall be made in accordance with the City Council's normal procedures for making decisions and the then current City Council shall have the final responsibility for making such decisions.

Principal of and interest on the Bonds will be payable from funds on deposit in the Bond Fund to the extent appropriated therefore by the City Council and once appropriated will be pledged by the Issuer to the payment of such principal and interest.

The City Council is authorized, without further notice, hearing or other proceedings, to budget and appropriate Debt Service Tax Revenues annually to make the payments of the principal of and interest on the Bonds.

### **Debt Service Tax Revenues (Subject to Right of Annual Appropriation)**

The Bonds are general obligations of the Issuer, subject to nonappropriation, payable from a levy of ad valorem real estate taxes against all taxable property in the Issuer and deposited in the Issuer's Bond Fund. The Resolution provides that, notwithstanding anything therein to the contrary, the payments of the principal of and interest on the Bonds shall not constitute a mandatory charge or a requirement in any ensuing fiscal year beyond the then current fiscal year for which the Issuer has appropriated funds for the payment thereof and the Issuer shall have no continuing obligation to appropriate money for the payment of such principal of and interest on the Bonds from Debt Service Tax Revenues, or any other source, and no provision of the Resolution or the Bonds shall be construed or interpreted as creating a general obligation of the Issuer or other financial obligation of the Issuer for any future fiscal year or a debt within the meaning of any Iowa constitutional or statutory debt limitation. The Issuer's obligation to make payments of interest on and principal of the Bonds shall be subject at all times to nonappropriation by the City Council. In the event of a nonappropriation, the Issuer's obligations under the Bonds shall terminate and become null and void on the last day of the fiscal year for which the necessary funds were appropriated. Upon the occurrence of any such nonappropriation, the Issuer shall not be obligated to make payment from any source of any amounts in respect of such debt service on the Bonds beyond those amounts for which an appropriation has previously been made, and the Issuer shall not be liable to the Bondholders for any remaining amounts due under the Bonds or for any costs, damages (including but not limited to consequential damages) or expenses incurred by the Bondholders as a result of the exercise by the Issuer of the foregoing right of nonappropriation.

In addition, the Issuer has the ability to issue additional obligations payable from Debt Service Tax Revenues up to the Iowa constitutional debt limitation (and in excess of that debt limitation if those additional obligations are annual appropriation obligations).

As a result, if the tax burden on Issuer taxpayers were too great because of the appropriation for all outstanding obligations payable from Debt Service Tax Revenues, the City Council could decide not to appropriate monies to pay principal of and interest on the Bonds.

### **Tax Increment Revenues (Subject to Right of Annual Appropriation)**

“Tax increment revenues” (“TIF Revenues”) are used to describe the portion of real estate taxes levied and collected within an urban renewal area which is permitted by Chapter 403 of the Code of Iowa, 2025, as amended, (the “URA Act”) to be specially allocated to further the development of a designated urban renewal area. An urban renewal area is a geographic area established by the Issuer pursuant to the URA Act for the purpose, among other things, of economic development. In general, TIF Revenues from a parcel are determined annually by multiplying the aggregate of all local tax rates, excluding the portion of the tax rates for debt service, applicable to the assessed value of all taxable property within an urban renewal area, by the aggregate difference (the “Captured Assessed Valuations”) between the current assessed value and original assessed value in an urban renewal area. In general, the original assessed value reflects the assessed value of each parcel on the date an urban renewal area was established. Linn County (the “County”) collects the real estate taxes and distributes the TIF Revenues to the Issuer to use for purposes permitted by the URA Act, including repayment of tax increment obligations. TIF Revenues are generally distributed by the County to the Issuer in the months of October and April. TIF Revenues are not pledged to Bondholders.

The Issuer has no obligation to appropriate money for the payment of principal of and interest on the Bonds. In the event that funds are not budgeted and appropriated by the City Council in any fiscal year in an amount sufficient to meet the payments of principal of and interest on the Bonds, the Issuer’s obligation to make payments of interest and principal terminates without penalty and becomes null and void on the last day of the fiscal year for which the necessary funds were appropriated. Upon the occurrence of any such nonappropriation, the Issuer is not obligated to make payment of any additional amounts in respect of principal of and interest on the Bonds beyond those funds which have been so appropriated.

TIF REVENUES ARE AN AVAILABLE SOURCE OF PAYMENT OF THE PRINCIPAL OF AND INTEREST ON THE BONDS, BUT TIF REVENUES ARE NOT PLEDGED TO BONDHOLDERS. THE DECISION OF THE ISSUER TO APPROPRIATE FUNDS, INCLUDING TIF REVENUES, FOR EACH FISCAL YEAR, SHALL BE MADE IN ACCORDANCE WITH THE NORMAL PROCEDURES OF THE CITY COUNCIL. See “BONDHOLDERS’ RISKS” for a description of the right of nonappropriation reserved by the Issuer.

THE ISSUER COULD ISSUE BONDS IN THE FUTURE THAT ARE PAYABLE FROM TIF REVENUES OR OTHER REVENUES LAWFULLY AVAILABLE TO THE ISSUER. THE ISSUER CAN LEGALLY APPROPRIATE AMOUNTS TO THE PAYMENT OF CERTAIN BONDS, IN WHOLE OR IN PART, WITHOUT APPROPRIATING AMOUNTS TO THE PAYMENT OF OTHER BONDS.

### **Funds and Accounts**

The following is a summary of certain portions of the Resolution regarding the establishment of funds and accounts. This summary is not to be considered a full statement of the provisions of the Resolution and is qualified by reference to the Resolution, which will be adopted by the City Council upon sale of the Bonds.

**Bond Fund.** The Resolution establishes the Bond Fund. There shall be deposited into the Bond Fund, if and when received, the following: (a) any Debt Service Tax Revenues appropriated by the Issuer for the payment of principal of and interest on the Bonds; and (b) any other amounts appropriated by the Issuer from any other source, including TIF Revenues, for the payment of principal of and interest on the Bonds.

Any funds deposited in the Bond Fund (when appropriated by the City Council) shall be used solely and only and are pledged to pay the principal of and interest on the Bonds when due, whether at maturity or upon mandatory or optional redemption.

### **BONDHOLDERS’ RISKS**

An investment in the Bonds involves an element of risk. In order to identify risk factors and make an informed investment decision, potential investors should be thoroughly familiar with this entire Official Statement (including the appendices hereto) in order to make a judgment as to whether the Bonds are an appropriate investment.

### **Annual Appropriation Required**

The Issuer’s obligation to pay the principal of and interest on the Bonds from Debt Service Tax Revenues or other available funds shall at all times be subject to the right of the City Council not to appropriate any such funds. The decision to pay the principal of and interest on the Bonds for any one fiscal year shall not constitute a mandatory charge or a requirement in any ensuing fiscal year beyond the then-current fiscal year for which the Issuer has appropriated Debt Service Tax Revenues or other available funds for the

payment thereof. The Issuer shall have no continuing obligation to appropriate Debt Service Tax Revenues or other available funds for the payment of the principal of and interest on the Bonds and no provision of the Resolution or the Bonds shall be construed or interpreted as creating a continuing obligation of the Issuer in any fiscal year beyond the fiscal year for which Debt Service Tax Revenues or other available funds have been appropriated by the City Council. The Issuer's obligation to provide Debt Service Revenues or other available funds shall be subject at all times to nonappropriation by the then current City Council.

The City Council may decline to make an appropriation from Debt Service Tax Revenues or from other available funds. The City Council may decline to make an appropriation for any reason or for no reason at all.

### **Changes in Makeup of the City Council**

All of the Members of City Council are elected to staggered, four-year terms of office. It is likely that, over time, the composition of the City Council will change. Such a change could impact the City Council's willingness to appropriate funds to pay the principal of and interest on the Bonds, particularly if the newly elected individuals are less supportive of the projects financed and refinanced by the Bonds.

### **Limited Obligations**

THE OBLIGATIONS OF THE ISSUER TO PAY PRINCIPAL OF AND INTEREST ON THE BONDS ARE GENERAL OBLIGATIONS OF THE ISSUER PAYABLE FROM DEBT SERVICE TAX REVENUES AND OTHER AMOUNTS LAWFULLY AVAILABLE, ALL TO THE EXTENT APPROPRIATED BY THE CITY COUNCIL IN A FISCAL YEAR AND SUBJECT TO THE RIGHT OF THE CITY COUNCIL NOT TO APPROPRIATE ANY DEBT SERVICE TAX REVENUES OR OTHER AMOUNTS LAWFULLY AVAILABLE IN ANY FISCAL YEAR.

IN THE EVENT OF NONAPPROPRIATION BY THE ISSUER, THE ISSUER'S OBLIGATIONS UNDER THE BONDS SHALL TERMINATE AND BECOME NULL AND VOID ON THE LAST DAY OF THE FISCAL YEAR FOR WHICH NECESSARY FUNDS WERE APPROPRIATED AND IN NO EVENT SHALL SUCH OBLIGATIONS BE PAYABLE FROM OR BE RECOURSE AGAINST ANY PROPERTIES, ASSETS OR REVENUES OF THE ISSUER, THE STATE OF IOWA (THE "STATE") OR ANY OTHER POLITICAL SUBDIVISION OF THE STATE AND THE BONDHOLDERS SHALL NOT HAVE ANY RECOURSE OR RIGHT OF ACTION AGAINST THE ISSUER, THE STATE OR ANY OTHER POLITICAL SUBDIVISION THEREOF ON ACCOUNT OF SUCH OBLIGATIONS OR ANY LIABILITIES, OF WHATSOEVER NATURE, ARISING IN CONNECTION THEREWITH.

### **Registration of Securities**

Bond Counsel will render no opinion with respect to the applicability or inapplicability of the registration requirements of the Securities Act of 1933, as amended (the "1933 Act"), to any Bonds subsequent to a nonappropriation. If a nonappropriation occurs, the obligations of the Issuer under the Bonds become null and void and there is no assurance that the Bonds may be transferred by a registered owner thereof without compliance with the registration provisions of the 1933 Act or the availability of an exemption therefrom.

In addition, Bond Counsel will render no opinion as to the treatment for federal income tax purposes of any moneys received by a registered owner of the Bonds subsequent to a nonappropriation. There is no assurance that any moneys received by the registered owners of the Bonds subsequent to a nonappropriation will be excludable from gross income for purposes of federal income taxation. See "SECURITY AND SOURCE OF PAYMENT."

### **Additional Obligations**

Notwithstanding anything to the contrary contained within the Resolution, the Issuer retains the right at all times and for any reason to incur additional indebtedness the source of payment for which the Issuer can pledge and/or use Debt Service Tax Revenues. Similarly, the Issuer retains the right to pledge Debt Service Tax Revenues and TIF Revenues to future obligations absent the right of the City to annually appropriate Debt Service Tax Revenues to future indebtedness. In the event that the amounts which the Issuer is obligated to pay in a fiscal year exceed the Issuer's Debt Service Tax Revenues or other revenues for such fiscal year, the Issuer may be obligated to, or could choose to, fund other services and obligations before making the payments due on any of the Bonds.

### **Bonds are NOT a Continuing Obligation of the Issuer**

The Bonds do not constitute a continuing obligation of the Issuer in any fiscal year beyond the fiscal year for which funds have been appropriated for the payment of the Bonds. The Bonds shall not directly or indirectly obligate the Issuer to make any payments thereon during a fiscal year beyond the then-current fiscal year for which funds have been therefore appropriated by the City Council.

## **Tax Levy Procedures**

The Bonds are general obligations of the Issuer subject to nonappropriation, payable from and secured by a continuing ad-valorem tax levied against all of the taxable property within the boundaries of the Issuer. As part of the budgetary process of the Issuer each fiscal year, if the Issuer determines to appropriate Debt Service Tax Revenues to pay principal of and interest on the Bonds, the Issuer will have an obligation to request a debt service levy to be applied against all of the taxable property within the boundaries of the Issuer to produce such Debt Service Tax Revenues. A failure on the part of the Issuer to make a timely levy request or a levy request by the Issuer that is inaccurate or is insufficient to make full payments of the debt service on the Bonds for a particular fiscal year may cause Bondholders to experience delay in the receipt of distributions of principal of and/or interest on the Bonds.

## **Changes in Property Taxation**

From time to time the Iowa General Assembly has altered the method of property taxation and could do so again. Any alteration in property taxation structure could affect property tax revenues available to pay the Bonds.

Historically, the Iowa General Assembly has applied changes in property taxation structure on a prospective basis; however, there is no assurance that future changes in property taxation structure by the Iowa General Assembly will not be retroactive. It is impossible to predict the outcome of future property tax changes by the Iowa General Assembly or their potential negative impact, if any, on the Bonds and the security for the Bonds.

## **Matters Relating to Enforceability of Agreements**

Subject to the Issuer's nonappropriation rights, Bondholders shall have and possess all the rights of action and remedies afforded by the common law, the Constitution and statutes of the State and of the United States of America for the enforcement of payment of the Bonds, including, but not limited to, the right to a proceeding in law or in equity by suit, action or mandamus to enforce and compel performance of the duties required by Iowa law and the Resolution, except that the Issuer cannot be compelled to budget and appropriate Debt Service Tax Revenues, TIF Revenues or other funds to the payment of principal of or interest on the Bonds.

The practical realization of any rights upon any default will depend upon the exercise of various remedies specified in the Resolution or the Loan Agreement. The remedies available to the Bondholders upon an event of default under the Resolution or the Loan Agreement, in certain respects, may require judicial action, which is often subject to discretion and delay. Under existing law, including specifically the federal bankruptcy code, certain of the remedies specified in the Loan Agreement or the Resolution may not be readily available or may be limited. A court may decide not to order the specific performance of the covenants contained in these documents. The legal opinions to be delivered concurrently with the delivery of the Bonds will be qualified as to the enforceability of the various legal instruments by limitations imposed by general principles of equity and public policy and by bankruptcy, reorganization, insolvency or other similar laws affecting the rights of creditors generally.

No representation is made, and no assurance is given, that the enforcement of any remedies will result in sufficient funds to pay all amounts due under the Resolution or the Loan Agreement, including principal of and interest on the Bonds.

## **Secondary Market**

There can be no guarantee that there will be a secondary market for the Bonds or, if a secondary market exists, that such Bonds can be sold for any particular price. Occasionally, because of general market conditions or because of adverse history of economic prospects connected with a particular issue, secondary marketing practices in connection with a particular Bond or Note issue are suspended or terminated. Additionally, prices of bond or note issues for which a market is being made will depend upon then prevailing circumstances. Such prices could be substantially different from the original purchase price of the Bonds.

EACH PROSPECTIVE PURCHASER IS RESPONSIBLE FOR ASSESSING THE MERITS AND RISKS OF AN INVESTMENT IN THE BONDS AND MUST BE ABLE TO BEAR THE ECONOMIC RISK OF SUCH INVESTMENT. THE SECONDARY MARKET FOR THE BONDS, IF ANY, COULD BE LIMITED.

## **Rating Loss**

Moody's Investors Service, Inc. ("Moody's") has assigned a rating of "Aa3" to the Bonds. Generally, a rating agency bases its rating on the information and materials furnished to it and on investigations, studies and assumptions of its own. There is no assurance that the rating will continue for any given period of time, or that such rating will not be revised, suspended or withdrawn, if, in the judgment of Moody's, circumstances so warrant. A revision, suspension or withdrawal of a rating may have an adverse effect on the market price of the Bonds.

## **Bankruptcy and Insolvency**

The rights and remedies provided in the Resolution may be limited by and are subject to the provisions of federal bankruptcy laws, to other laws or equitable principles that may affect the enforcement of creditor's rights, to the exercise of judicial discretion in appropriate cases and to limitations in legal remedies against exercise of judicial discretion in appropriate cases and to limitations on legal remedies against municipal corporations in the State. The various opinions of counsel to be delivered with respect to the Bonds, the Loan Agreement and the Resolution, including the opinion of Bond Counsel, will be similarly qualified. If the Issuer were to file a petition under chapter nine of the federal bankruptcy code, the owners of the Bonds could be prohibited from taking any steps to enforce their rights under the Resolution. In the event the Issuer fails to comply with its covenants under the Resolution or fails to make payments on the Bonds, there can be no assurance of the availability of remedies adequate to protect the interests of the holders of the Bonds.

Under Sections 76.16 and 76.16A of the Iowa Code, a city, county, or other political subdivision may become a debtor under chapter nine of the federal bankruptcy code, if it is rendered insolvent, as defined in 11 U.S.C. §101(32)(c), as a result of a debt involuntarily incurred. As used therein, "*debt*" means an obligation to pay money, other than pursuant to a valid and binding collective bargaining agreement or previously authorized bond issue, as to which the governing body of the city, county, or other political subdivision has made a specific finding set forth in a duly adopted resolution of each of the following: (1) that all or a portion of such obligation will not be paid from available insurance proceeds and must be paid from an increase in general tax levy; (2) that such increase in the general tax levy will result in a severe, adverse impact on the ability of the city, county, or political subdivision to exercise the powers granted to it under applicable law, including without limitation providing necessary services and promoting economic development; (3) that as a result of such obligation, the city, county, or other political subdivision is unable to pay its debts as they become due; and (4) that the debt is not an obligation to pay money to a city, county, entity organized pursuant to Chapter 28E of the Iowa Code, or other political subdivision.

## **Forward-Looking Statements**

This Official Statement contains statements relating to future results that are "forward-looking statements" as defined in the Private Securities Litigation Reform Act of 1995. When used in this Official Statement, the words "anticipated," "plan," "expect," "projected," "estimate," "budget," "pro forma," "forecast," "intend," and similar expressions identify forward-looking statements. Any forward-looking statement is subject to uncertainty. Accordingly, such statements are subject to risks that could cause actual results to differ, possibly materially, from those contemplated in such forward-looking statements. Inevitably, some assumptions used to develop forward-looking statements will not be realized or unanticipated events and circumstances may occur. Therefore, investors should be aware that there are likely to be differences between forward-looking statements and the actual results. These differences could be material and could impact the availability of funds of the Issuer to pay debt service when due on the Bonds.

## **DTC-Beneficial Owners**

Beneficial Owners of the Bonds may experience some delay in the receipt of distributions of principal of and interest on the Bonds since such distributions will be forwarded by the Paying Agent to DTC and DTC will credit such distributions to the accounts of the Participants which will thereafter credit them to the accounts of the Beneficial Owner either directly or indirectly through indirect Participants. Neither the Issuer nor the Paying Agent will have any responsibility or obligation to assure that any such notice or payment is forwarded by DTC to any Participants or by any Participant to any Beneficial Owner.

In addition, since transactions in the Bonds can be effected only through DTC Participants, indirect participants and certain banks, the ability of a Beneficial Owner to pledge the Bonds to persons or entities that do not participate in the DTC system, or otherwise to take actions in respect of such Bonds, may be limited due to lack of a physical certificate. Beneficial Owners will be permitted to exercise the rights of registered Owners only indirectly through DTC and the Participants. See "APPENDIX E – BOOK-ENTRY SYSTEM."

## **Proposed Federal Tax Legislation**

From time to time, Presidential proposals, federal legislative committee proposals or legislative proposals are made that would, if enacted, alter or amend one or more of the federal tax matters described herein in certain respects or would adversely affect the market value of the Bonds. It cannot be predicted whether or in what forms any of such proposals that may be introduced, may be enacted and there can be no assurance that such proposals will not apply to the Bonds. See "TAX CONSIDERATIONS" herein.

## **Cybersecurity**

The Issuer, like many other public and private entities, relies on a large and complex technology environment to conduct its operations. As such, it may face multiple cybersecurity threats including but not limited to, hacking, viruses, malware and other attacks on computer or other sensitive digital systems and networks. There can be no assurances that any security and operational control measures implemented by the Issuer will be completely successful to guard against and prevent cyber threats and attacks.

Failure to properly maintain functionality, control, security, and integrity of the Issuer's information systems could impact business operations and systems, and the costs of remedying any such damage could be significant.

The Issuer maintains cybersecurity insurance coverage. The Issuer cannot predict whether this coverage would be sufficient in the event of a cyber-incident.

### **Pension and Other Post-Employment Benefits ("OPEB") Information**

The Issuer contributes to the Iowa Public Employees' Retirement System ("IPERS"), which is a state-wide multiple-employer cost-sharing defined benefit pension plan administered by the State. IPERS provides retirement and death benefits which are established by State statute to plan members and beneficiaries. All full-time employees of the Issuer not covered by MFPRSI (defined herein) are required to participate in IPERS. IPERS plan members are required to contribute a percentage of their annual salary, in addition to the Issuer being required to make monthly contributions to IPERS. Contribution amounts are set by State statute. The IPERS Annual Comprehensive Financial Report for its fiscal year ended June 30, 2024 (the "IPERS ACFR"), indicates that as of June 30, 2024, the date of the most recent actuarial valuation for IPERS, the funded ratio of IPERS was 90.75%, and the unfunded actuarial liability was approximately \$4.375 billion. The IPERS ACFR identifies the IPERS Net Pension Liability at June 30, 2024, at approximately \$3.641 billion (market value), while its net pension liability at June 30, 2023, was approximately \$4.514 billion (market value). The IPERS ACFR is available on the IPERS website, or by contacting IPERS at 7401 Register Drive, Des Moines, IA 50321.

Bond Counsel, Disclosure Counsel, the Underwriter and the Issuer undertake no responsibility for and make no representations as to the accuracy or completeness of the information available from the IPERS discussed above or included on the IPERS website, including, but not limited to, updates of such information on the State Auditor's website or links to other internet sites accessed through the IPERS website.

In fiscal year ended June 30, 2024, the Issuer's IPERS contribution totaled approximately \$1,022,129. The Issuer is current in its obligations to IPERS.

Pursuant to Governmental Accounting Standards Board Statement No. 68, IPERS has allocated the net pension liability among its members, with the Issuer's identified portion at June 30, 2024, at approximately \$5,360,419, which is measured as of June 30, 2023. While the Issuer's contributions to IPERS are controlled by state law, there can be no assurance the Issuer will not be required by changes in State law to increase its contribution requirement in the future, which may have the effect of negatively impacting the finances of the Issuer. See "APPENDIX D – AUDITED FINANCIAL STATEMENTS OF THE ISSUER FOR FISCAL YEAR 2024" for additional information on pension and liabilities of the Issuer.

The Issuer also contributes to the Municipal Fire and Police Retirement System of Iowa ("MFPRSI"), which is a multiple-employer cost-sharing defined benefit pension plan for fire fighters and police officers, administered under Chapter 411 of the Iowa Code. MFPRSI plan members are required to contribute a percentage of their annual salary, in addition to the Issuer being required to make annual contributions to MFPRSI. Contribution amounts are set by State statute. The MFPRSI Annual Comprehensive Financial Report for its fiscal year ended June 30, 2024 (the "MFPRSI Report") indicates that as of June 30, 2024, the date of the most recent actuarial valuation for MFPRSI, the funded ratio of MFPRSI was 84.47%, and the unfunded actuarial liability was approximately \$616.9 million. The MFPRSI Report identifies the MFPRSI Net Pension Liability at June 30, 2024, at approximately \$660.8 million (market value), while its net pension liability at June 30, 2023, at approximately \$626.2 million (market value). The MFPRSI Report is available on the MFPRSI website.

Bond Counsel, Disclosure Counsel, the Underwriter and the Issuer undertake no responsibility for and make no representations as to the accuracy or completeness of the information available from the MFPRSI discussed above or included on the MFPRSI website, including, but not limited to, updates of such information on the State Auditor's website or links to other internet sites accessed through the MFPRSI website.

In fiscal year ended June 30, 2024, the Issuer's MFPRSI contribution totaled approximately \$1,711,454. The Issuer is current in its obligations to MFPRSI.

Pursuant to Governmental Accounting Standards Board Statement No. 68, MFPRSI has allocated the net pension liability among its members, with the Issuer's identified portion at June 30, 2024, at approximately \$12,304,536, which is measured as of June 30, 2023. While the Issuer's contributions to MFPRSI are controlled by state law, there can be no assurance the Issuer will not be required by changes in State law to increase its contribution requirement in the future, which may have the effect of negatively impacting the finances of the Issuer. See "APPENDIX D – AUDITED FINANCIAL STATEMENTS OF THE ISSUER FOR FISCAL YEAR 2024" for additional information on pension and liabilities of the Issuer.

The Issuer operates a single-employer health benefit plan which provides medical/prescription drug benefits for employees, retirees, spouses and their dependents. Group insurance benefits are established under Chapter 509A.13 of the Iowa Code. As of June 30, 2024, no assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75. Individuals who are

employed by the Issuer and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical/prescription drug benefits as active employees, which results in an implicit subsidy and an OPEB liability. Retired participants must be age 55 or older at retirement, have been a full-time employee for at least 12 years and completed 15 years of continuous service to the Issuer. As of June 30, 2023, there were 213 active employees and 20 inactive employees or beneficiaries currently receiving benefits. In the fiscal year ended June 30, 2024, the Issuer’s OPEB liability was \$2,190,377, which is measured as of June 30, 2023. See “APPENDIX D – AUDITED FINANCIAL STATEMENTS OF THE ISSUER FOR FISCAL YEAR 2024” for additional information on OPEB obligations of the Issuer.

**Summary**

The foregoing is intended only as a summary of certain risk factors attendant to an investment in the Bonds. In order for potential investors to identify risk factors and make an informed investment decision, potential investors should become thoroughly familiar with this entire Official Statement and the appendices hereto.

**LITIGATION**

The Issuer encounters litigation occasionally, as a course of business; however, no litigation currently exists that is not believed to be covered by current insurance carriers and the Issuer is not aware of any pending litigation that questions the validity of these Bonds.

**ACCOUNTANT**

The financial statements of the Issuer as of and for the year ended June 30, 2024, included in this Official Statement as Appendix D, have been audited by Hogan – Hansen, Cedar Rapids, Iowa, independent auditors (the “Accountant”), as stated in their report appearing herein. The Accountant has not been engaged to perform, and has not performed, any procedures on the financial statements after June 30, 2024, and also has not performed any procedures relating to this Official Statement.

**PLAN OF FINANCING**

The Issuer will use the proceeds of the Bonds to provide funds for the purpose of paying the cost, to that extent, of (a) undertaking the Broad & Main Redevelopment Project (originally called the Eagle View Partners LC Redevelopment Project), an urban renewal project of the City which was authorized by action of the City Council on September 17, 2020, consisting of supporting the redevelopment of certain real estate situated in the Central Corridor Urban Renewal Area through the provision of an economic development grant to DCI Properties, LLC; (b) early payment of certain payment obligations incurred under a Development Agreement, dated July 23, 2020, with Genesis Equities LLC; and (c) paying certain costs of issuance related to the Bonds.

TIF REVENUES ARE AN AVAILABLE SOURCE OF PAYMENT OF THE PRINCIPAL OF AND INTEREST ON THE BONDS, BUT TIF REVENUES ARE NOT PLEDGED TO BONDHOLDERS.

**SOURCES AND USES OF FUNDS**

The following are estimated sources and uses of funds, with respect to the Bonds.

|                                                |                       |
|------------------------------------------------|-----------------------|
| <b>Sources of Funds</b>                        |                       |
| Bond Principal                                 | \$7,810,000.00        |
| <b>Total Sources of Funds</b>                  | <u>\$7,810,000.00</u> |
| <br><b>Uses of Funds</b>                       |                       |
| Project Fund                                   | \$7,452,345.36        |
| Capitalized Interest Fund                      | 243,606.13            |
| Costs of Issuance & Contingency <sup>(1)</sup> | 114,048.51            |
| <b>Total Uses of Funds</b>                     | <u>\$7,810,000.00</u> |

*(1) Includes, among other things, payment of certain legal, financial and other expenses related to the issuance of the Bonds (including, without limitation, underwriters’ discount). See the discussion under the caption “UNDERWRITING” herein.*

**TAX CONSIDERATIONS**

The following is a summary of certain U.S. federal and Iowa income tax considerations relating to the purchase, ownership, and disposition of the Bonds. This summary is based on the U.S. Internal Revenue Code of 1986 (the “Code”) and the Treasury Regulations promulgated thereunder, judicial decisions, and published rulings and administrative pronouncements of the Internal Revenue Service (the “IRS”), all as of the date hereof and all of which are subject to change, possibly with retroactive effect. Any such change could adversely affect the matters discussed below. The Issuer has not sought and will not seek any rulings from the IRS

regarding the matters discussed below, and there can be no assurance the IRS or a court will not take a contrary position regarding these matters.

**Prospective purchasers of Bonds should consult their own tax advisors with respect to applicable federal, state, and local tax rules, and any pending or proposed legislation or regulatory or administrative actions, relating to the Bonds based on their own particular circumstances.**

This summary is for general information only and is not intended to constitute a complete analysis of all tax considerations relating to the purchase, ownership, and disposition of Bonds. It does not address the application of the alternative minimum tax or the additional tax on net investment income, nor does it address the U.S. federal estate and gift tax or any state, local, or non-U.S. tax consequences except with respect to Iowa income tax to the extent expressly specified herein. This summary is limited to consequences to U.S. holders that purchase the Bonds for cash at original issue and hold the Bonds as “capital assets” (generally, property held for investment).

This discussion does not address all aspects of U.S. federal income or state taxation that may be relevant to particular holders of Bonds in light of their specific circumstances or the tax considerations applicable to holders that may be subject to special income tax rules, such as: holders subject to special tax accounting rules under Section 451(b) of the Code; insurance companies; brokers, dealers, or traders in stocks, securities, or currencies or notional principal contracts; foreign corporations subject to the branch profits tax; holders receiving payments in respect of the Bonds through foreign entities; and S corporations, partnerships, or other pass-through entities or investors therein.

For purposes of this discussion, the “issue price” of a maturity of Bonds is the first price at which a substantial amount of Bonds of that maturity is sold for cash to persons other than bond houses, brokers, or similar persons or organizations acting in the capacity of underwriters, placement agents, or wholesalers.

### **Interest**

Stated interest on the Bonds will be taxable as ordinary income at the time it is received or accrued in accordance with the holder’s regular method of accounting for U.S. federal income tax purposes. Interest on the Bonds is included in income for State of Iowa income tax purposes.

### **Original Issue Discount**

The Bonds are not expected to be issued with original issue discount (“OID”) for U.S. federal income tax purposes. The Bonds will be treated as issued with OID if their stated redemption price at maturity exceeds their issue price by at least a *de minimis* amount (0.25% of the principal amount multiplied by the number of complete years from the issue date of such Bonds until their maturity). If Bonds are treated as issued with OID pursuant to these rules, a holder of those Bonds would be required to include OID in income as it accrues based on a constant yield to maturity method before the receipt of corresponding cash payments. The remainder of this discussion assumes that the Bonds are issued with less than a *de minimis* amount of OID.

### **Market Discount**

If a Bond is purchased for a cost that is less than the Bond’s issue price, the purchaser will be treated as having purchased the Bond with market discount (unless a statutory *de minimis* rule applies). Market discount is treated as ordinary income and generally is recognized on the maturity or earlier disposition of the Bond (to the extent that the gain realized does not exceed the accrued market discount on the Bond).

### **Bond Premium**

A holder that acquires a Bond for an amount in excess of its stated redemption price at maturity may elect to treat the excess as amortizable bond premium, in which case the amount to be included in the holder’s income each year with respect to interest on the Bond will be reduced by the amount of amortizable bond premium allocable (based on the Bond’s yield to maturity) to that year and the holder’s federal tax basis in the Bond will be reduced by a corresponding amount. Any election to amortize bond premium will apply to all bonds (other than bonds the interest on which is excluded from gross income for U.S. federal income tax purposes) held by the holder at the beginning of the first taxable year to which the election applies or thereafter acquired by the holder, and is irrevocable without the consent of the IRS.

### **Sale or Other Disposition**

A holder will generally recognize gain or loss on the sale, exchange, redemption, retirement, or other disposition of a Bond (including in a deemed exchange resulting from a defeasance of the Bonds) equal to the difference between (i) the amount realized less amounts attributable to any accrued but unpaid stated interest (which will be taxable as ordinary income to the extent not previously included in

income) and (ii) the holder's adjusted tax basis in the Bond. The amount realized includes the cash and the fair market value of any property received by the holder in exchange for the Bond. A holder's adjusted tax basis in a Bond generally will be equal to the amount that the holder paid for the Bond, reduced by the amount of any amortized bond premium on the Bond. Except to the extent attributable to market discount (which will be taxable as ordinary income to the extent not previously included in income), any gain or loss will be capital gain or loss and will be long-term capital gain or loss if the holder held the Bond for more than one year. Long-term capital gains recognized by certain non-corporate persons, including individuals, generally are taxable at a reduced rate. The deductibility of capital losses is subject to significant limitations.

### **Information Reporting and Backup Withholding**

Payments of interest on the Bonds (including any allocable bond premium or accrued original issue discount) and proceeds from the sale or other disposition of the Bonds are expected to be reported to the IRS as required under applicable Treasury Regulations. Backup withholding will apply to these payments if the holder fails to provide an accurate taxpayer identification number and certification that it is not subject to backup withholding (generally on an IRS Form W-9) or otherwise fails to comply with the applicable backup withholding requirements. Backup withholding is not an additional tax. Any amounts withheld under the backup withholding rules may be allowed as a refund or a credit against the holder's U.S. federal income tax liability, provided that the required information is timely furnished to the IRS. Certain holders are exempt from information reporting. Potential holders should consult their own tax advisors regarding qualification for an exemption and the procedures for obtaining such an exemption.

### **LEGAL MATTERS**

Legal matters incident to the authorization, issuance and sale of the Bonds are subject to the approving legal opinion of Dorsey & Whitney LLP, Des Moines, Iowa, Bond Counsel, a form of which is attached hereto as "APPENDIX B – FORM OF BOND COUNSEL OPINION." Signed copies of the opinion, dated and premised on law in effect as of the date of original delivery of the Bonds, will be delivered to the Underwriter at the time of such original delivery. The Bonds are offered subject to prior sale and to the approval of legality of the Bonds by Bond Counsel. Dorsey & Whitney LLP is also serving as Disclosure Counsel to the Issuer in connection with issuance of the Bonds.

The legal opinion to be delivered will express the professional judgment of Bond Counsel, and by rendering a legal opinion, Bond Counsel does not become an insurer or guarantor of the result indicated by that expression of professional judgment or of the transaction or the future performance of the parties to the transaction.

### **RATING**

The Bonds are rated "Aa3" by Moody's. The rating reflects only the views of Moody's, and an explanation of the significance of that rating may be obtained only from Moody's and its published materials. The rating described above is not a recommendation to buy, sell or hold the Bonds. There can be no assurance that any rating will continue for any given period of time or that it will not be revised downward or withdrawn entirely if, in the judgment of Moody's, circumstances so warrant. Therefore, after the date hereof, investors should not assume that the rating is still in effect. A downward revision or withdrawal of the rating is likely to have an adverse effect on the market price and marketability of the Bonds. The Issuer has not assumed any responsibility either to notify the owners of the Bonds of any proposed change in or withdrawal of any rating subsequent to the date of this Official Statement, except in connection with the reporting of events as provided in the Continuing Disclosure Certificate, or to contest any revision or withdrawal.

### **CONTINUING DISCLOSURE**

The Issuer will covenant in a Continuing Disclosure Certificate for the benefit of the Owners and Beneficial Owners of the Bonds to provide annually certain financial information and operating data relating to the Issuer (the "Annual Report"), and to provide notices of the occurrence of certain enumerated events. The Annual Report is to be filed by the Issuer no later than twelve months after the close of each fiscal year, commencing with the fiscal year ending June 30, 2025, with the Municipal Securities Rulemaking Board, at its internet repository named "Electronic Municipal Market Access" ("EMMA"). The notices of events, if any, are also to be filed with EMMA. See "APPENDIX C – FORM OF CONTINUING DISCLOSURE CERTIFICATE." The specific nature of the information to be contained in the Annual Report or the notices of events, and the manner in which such materials are to be filed, are summarized in "APPENDIX C – FORM OF CONTINUING DISCLOSURE CERTIFICATE." These covenants have been made in order to assist the Underwriter in complying with Securities and Exchange Commission Rule 15c2-12(b)(5) (the "Rule").

During the previous five years, the City did not timely link to the relevant series a notice of redemption, and did not timely file notice of its failure to provide the aforementioned information on or before the date specified in its prior continuing disclosure undertakings.

## **UNDERWRITING**

The Bonds are being purchased, subject to certain conditions, by D.A. Davidson & Co. (the “Underwriter”). The Underwriter has agreed, subject to certain conditions, to purchase all, but not less than all, of the Bonds at an aggregate purchase price of \$7,755,330 (reflecting the par amount of the Bonds with an underwriter’s discount of \$54,670).

The Underwriter may offer and sell the Bonds to certain dealers (including dealers depositing the Bonds into unit investment trusts, certain of which may be sponsored or managed by the Underwriter) at prices lower than the initial public offering prices stated on the cover page. The initial public offering prices of the Bonds may be changed, from time to time, by the Underwriter.

The Underwriter intends to engage in secondary market trading of the Bonds subject to applicable securities laws. The Underwriter is not obligated, however, to repurchase any of the Bonds at the request of the holder thereof.

## **MISCELLANEOUS**

Brief descriptions or summaries of the Issuer, the Bonds, the Resolution and other documents, agreements and statutes are included in this Official Statement. The summaries or references herein to the Bonds, the Resolution and other documents, agreements and statutes referred to herein, and the description of the Bonds included herein, do not purport to be comprehensive or definitive, and such summaries, references and descriptions are qualified in their entirety by reference to such documents, and the description herein of the Bonds is qualified in its entirety by reference to the form thereof and the information with respect thereto included in the aforesaid documents. Copies of such documents may be obtained from the Issuer.

Any statements in this Official Statement involving matters of opinion or estimates, whether or not expressly so stated, are intended as such and not as representations of fact, and no representation is made that any of the estimates will be realized. This Official Statement is not to be construed as a contract or agreement between the Issuer and the purchasers or Owners of any of the Bonds.

The attached APPENDICES A, B, C, D and E are integral parts of this Official Statement and must be read together with all of the foregoing statements.

It is anticipated that CUSIP identification numbers will be printed on the Bonds, but neither the failure to print such numbers on any Bonds nor any error in the printing of such numbers shall constitute cause for a failure or refusal by the purchaser thereof to accept delivery of and pay for any Bonds.

The Issuer has reviewed the information contained herein which relates to it and has approved all such information for use within this Official Statement. The execution and delivery of this Official Statement has been duly authorized by the Issuer.

City of Marion, Iowa

Lianne Cairy/Finance Director

**APPENDIX A**  
**INFORMATION ABOUT THE ISSUER**  
**CITY OF MARION, IOWA**

**Marion City Hall**  
1225 6th Avenue  
Marion, IA 52302  
Telephone 319-743-6300

**MAYOR AND CITY COUNCIL**

|                                                                    |                                |
|--------------------------------------------------------------------|--------------------------------|
| <b>Nicolas AbouAssaly</b> , Mayor                                  | Term Expires December 31, 2027 |
| <b>Gage Miskimen</b> , <i>Council Member Ward 1</i>                | Term Expires December 31, 2027 |
| <b>Grant Harper</b> , <i>Council Member Ward 2</i>                 | Term Expires December 31, 2025 |
| <b>Will Brandt</b> , <i>Council Member Ward 3</i>                  | Term Expires December 31, 2027 |
| <b>Sara Mentzer</b> , <i>Council Member Ward 4</i>                 | Term Expires December 31, 2025 |
| <b>Steve Jenson</b> , <i>Council Member at Large</i>               | Term Expires December 31, 2027 |
| <b>Randy Strnad</b> , <i>Council Member at Large/Mayor Pro Tem</i> | Term Expires December 31, 2025 |

**CITY OFFICIALS**

**Ryan J. Waller**, City Manager  
**Kim Downs**, Deputy City Manager  
**Lianne Cairy**, Finance Director/City Treasurer  
**Brian McKenzie**, Deputy Finance Director  
**Rachel Bolender**, City Clerk

**BOND AND DISCLOSURE COUNSEL**  
DORSEY & WHITNEY, LLP  
801 Grand Avenue, Suite 4100  
Des Moines, IA 50309

**UNDERWRITER**  
D.A. Davidson & Co.  
515 East Locust Street, Suite 200  
Des Moines, IA 50309  
515.471.2700

**GENERAL INFORMATION**

The City was established in 1839 in connection with the organization of the County of Linn and served as the County Seat until 1919. The City itself was incorporated in 1865. Currently the City operates under a home rule charter with a City Manager form of government. The Council consists of a six-member City Council and a Mayor, of which the Mayor is a voting member, but has no veto powers. With staggered four-year terms, two Council members are elected at large and four Council members are elected from wards. A full-time City Manager, Deputy City Manager and Finance Director/City Clerk are responsible for administrative details and financial records. The current City Manager, Ryan J. Waller, has 20 years of experience serving local government, as has served as City Manager since November 29, 2021. The current Deputy City Manager, Kim Downs, has 22 years of experience serving local government, and has served as Deputy City Manager since September 6, 2022. The City Manager serves as the chief administrative officer of the City and along with the Deputy City Manager, is responsible for coordination of all citywide management and operational matters. Mr. Waller and Ms. Downs are the direct supervisors of all department heads, and through them, all City employees except those employees directly appointed by the City Council. The current Finance Director/City Treasurer, Lianne Cairy, CPA has been with the City since 2012. Ms. Cairy is responsible for maintaining all of the City's funds.

The City is located in eastern Central Iowa adjacent to the City of Cedar Rapids and approximately 50 miles from Dubuque. The City's population has grown from 18,028 in the 1970 census to a total of 41,535 in the 2020 census. State Highway 13 runs just to the east and Hwy 151 intersects directly through the City. Commercial air transportation is available in Cedar Rapids.

## U.S. CENSUS DATA

Population trends for the city, county and state over the past three decades are as follows:

|                | <u>2000</u> | <u>2010</u> | <u>2020</u> |
|----------------|-------------|-------------|-------------|
| City of Marion | 26,294      | 34,768      | 41,535      |
| County of Linn | 191,701     | 211,226     | 230,299     |
| State of Iowa  | 2,926,324   | 3,046,355   | 3,190,369   |

Source: U.S. Department of Commerce.

## UNEMPLOYMENT RATES <sup>1</sup>

|                | <u>2024</u> | <u>2023</u> | <u>2022</u> | <u>2021</u> | <u>2020</u> |
|----------------|-------------|-------------|-------------|-------------|-------------|
| City of Marion | 3.1%        | 2.9%        | 2.7%        | 3.7%        | 5.0%        |
| County of Linn | 3.4%        | 3.3%        | 3.0%        | 4.4%        | 6.0%        |
| State of Iowa  | 3.0%        | 2.9%        | 2.8%        | 3.9%        | 5.2%        |

<sup>1</sup> Not seasonally adjusted annual average.

Source: Iowa Workforce Development website.

## LARGER EMPLOYERS

| <u>Employer</u>                    | <u>Type of Business</u>                                  | <u>Approx. Number<br/>of Employees</u> |
|------------------------------------|----------------------------------------------------------|----------------------------------------|
| Linn-Mar Community School District | Public Education                                         | 1,187                                  |
| Marion Independent School District | Public Education                                         | 425                                    |
| Timberline Manufacturing           | Electric Sub-Assembly Manufacturing                      | 245                                    |
| City of Marion                     | Government                                               | 217                                    |
| Legacy Manufacturing               | Tools and Equipment Manufacturing                        | 180                                    |
| ESCO Group                         | Electrical Automation Engineering                        | 132                                    |
| Hupp Electric Motors               | Electric Motor Repair & Rebuilding                       | 130                                    |
| Limolink                           | Professional International Chauffeur Services            | 130                                    |
| Linn Coop                          | Grain, Agronomy, and Energy                              | 120                                    |
| Freund Vector Corporation          | Pharmaceutical & Food Processing Equipment Manufacturing | 108                                    |
| Top 10 Total:                      |                                                          | 2,874                                  |

Source: The City.

## PUBLIC FUNDS INVESTMENTS

As of February 28, 2025, the City held investments in the following amounts:

| <b>Investment</b>     | <b>Deposit Amount</b> |
|-----------------------|-----------------------|
| Non Marketable CD     | \$15,000,000          |
| Money Market Deposits | \$55,461,633          |
| Marketable Securities | <u>\$27,540,077</u>   |
| Total:                | \$98,001,710          |

Source: The City.

**CURRENT FUND BALANCES (as of February 28, 2025)**

|                                 |              |                             |                      |
|---------------------------------|--------------|-----------------------------|----------------------|
| Capital Project                 | \$23,031,737 | Maintenance Bond Fund       | \$608,603            |
| Local Option Sales Tax          | 11,628,005   | City Communications         | 596,380              |
| General                         | 10,038,810   | Employee Benefits           | 591,256              |
| Road Use Tax                    | 8,526,668    | Economic Dev Infrastructure | 584,190              |
| Equipment Reserve               | 6,185,122    | Subdivision Dev Escrow      | 342,659              |
| Road Use Replacement            | 4,592,188    | Cemetery Perp. Care         | 244,714              |
| Debt Service                    | 4,415,179    | Park Development            | 205,136              |
| Health Insurance                | 4,308,395    | Wellness Program            | 149,058              |
| Sewer Replacement               | 4,303,411    | Central Corridor Ura        | 123,868              |
| Sanitary Sewer                  | 4,287,476    | Urban Forest Replacement    | 92,201               |
| ARPA Neu Funding                | 3,965,797    | West Tower Terrace Ura      | 51,957               |
| Stormwater Management           | 2,037,968    | Economic Development        | 48,530               |
| Solid Waste                     | 1,984,740    | Federal Forfeiture          | 45,158               |
| Solid Waste Capital Projects    | 1,550,310    | State Forfeiture            | 35,317               |
| Sanitary Sewer Capital Projects | 1,546,731    | Road Use Sinking Fund       | 28,523               |
| Tax Stabilization               | 1,330,653    | Solid Waste Sinking Fund    | 14,262               |
| Collins Rd Ura                  | 1,141,953    | Sanitary Sewer Sinking Fund | 13,970               |
| Urban Forest Utility            | 1,074,255    | Echo Hill Road Ura          | 5,464                |
| Hotel/Motel                     | 820,872      | Highway 13 N 1 Ura          | 949                  |
| Ru Debt Service Reserve         | 804,306      | 29th Ave Ura                | 95                   |
| Solid Waste Replacement         | 747,618      | Fleet Maintenance           | (3,530)              |
| Special Revenue                 | 643,557      | Total:                      | <u>\$102,744,514</u> |

*(Continued on next column...)**Source: The City.***PROPERTY VALUATIONS****TREND OF VALUATIONS**

| Valuation   | Payable            | 100%                    | Taxable Valuation      | Taxable TIF                | Total Taxable    |
|-------------|--------------------|-------------------------|------------------------|----------------------------|------------------|
| <u>Year</u> | <u>Fiscal Year</u> | <u>Actual Valuation</u> | <u>(With Rollback)</u> | <u>Increment Valuation</u> | <u>Valuation</u> |
| 2024*       | 2025/26            | \$4,503,754,667         | \$2,111,412,906        | \$164,906,843              | \$2,276,319,749  |
| 2023        | 2024/25            | \$4,446,946,177         | \$2,047,596,831        | \$165,134,372              | \$2,212,731,203  |
| 2022        | 2023/24            | \$3,583,449,007         | \$1,877,660,160        | \$174,177,715              | \$2,051,837,875  |
| 2021        | 2022/23            | \$3,482,443,538         | \$1,876,093,949        | \$142,155,154              | \$2,018,249,103  |
| 2020        | 2021/22            | \$3,213,740,410         | \$1,795,473,457        | \$138,151,925              | \$1,933,625,382  |
| 2019        | 2020/21            | \$3,143,864,942         | \$1,731,148,967        | \$124,518,294              | \$1,855,667,261  |

*The 100% actual valuations, before rollback and after reduction of military exemption, include ag land and buildings, TIF increment, and gas and electric utilities and are used for calculating debt capacity. The taxable valuations, with the rollback and after the reduction of military exemption, include gas and electric utilities, ag land and buildings, and exclude taxable TIF increment value, which is shown separately.*

*\*Subject to final certification July 1, 2025.*

*Source: Iowa Department of Management.*

*(Remainder of page intentionally left blank...)*

## VALUATION BY PROPERTY CLASSIFICATION

The following tables present the January 1, 2023 100% Assessed and Taxable Valuations of the City by property classification (for Fiscal Year 2024/25 tax levies) and the January 1, 2024 100% Assessed and Taxable Valuations of the City by property classification (for Fiscal Year 2025/26 tax levies).

|                                   | As of January 1, 2023<br>(2024/25 Collection) |                                      | As of January 1, 2024*<br>(2025/26 Collection) |                                      |
|-----------------------------------|-----------------------------------------------|--------------------------------------|------------------------------------------------|--------------------------------------|
|                                   | 100% Actual<br>Valuation                      | Taxable Valuation<br>(With Rollback) | 100% Actual<br>Valuation                       | Taxable Valuation<br>(With Rollback) |
| Residential                       | \$3,730,692,627                               | \$1,675,800,220                      | \$3,773,457,280                                | \$1,739,071,480                      |
| Commercial                        | \$432,398,140                                 | \$348,255,689                        | \$442,992,302                                  | \$358,983,694                        |
| Industrial                        | \$34,268,496                                  | \$28,266,420                         | \$34,148,305                                   | \$28,202,326                         |
| Railroads                         | \$0                                           | \$0                                  | \$0                                            | \$0                                  |
| Utilities w/o Gas & Electric      | \$0                                           | \$0                                  | \$0                                            | \$0                                  |
| Other                             | \$0                                           | \$0                                  | \$0                                            | \$0                                  |
| Gross Valuation                   | \$4,197,359,263                               | \$2,052,322,329                      | \$4,250,597,887                                | \$2,126,257,500                      |
| Less: Military Exemption          | (\$6,231,800)                                 | (\$6,231,800)                        | (\$5,977,200)                                  | (\$5,977,200)                        |
| Less: Homestead Exemption         | (\$11,271,806)                                | (\$11,271,806)                       | (\$22,486,100)                                 | (\$22,486,100)                       |
| Net Valuation                     | \$4,179,855,657                               | \$2,034,818,723                      | \$4,222,134,587                                | \$2,097,794,200                      |
| Taxable Increment Valuation (TIF) | \$165,134,372                                 | \$165,134,372                        | \$164,906,843                                  | \$164,906,843                        |
| Taxed Separately                  |                                               |                                      |                                                |                                      |
| Ag. Land                          | \$4,792,977                                   | \$3,428,092                          | \$4,927,993                                    | \$3,626,653                          |
| Ag. Buildings                     | \$104,067                                     | \$74,101                             | \$116,989                                      | \$85,827                             |
| Gas & Electric                    | \$97,059,104                                  | \$12,778,108                         | \$111,668,255                                  | \$13,618,706                         |

\*Subject to final certification July 1, 2025.

TIF used to compute debt service levies and constitutional debt limit.

Source: Iowa Department of Management

## GROSS TAXABLE VALUATION BY CLASS OF PROPERTY

|                                 | As of January 1, 2023<br>(2024/25 Collection) |               | As of January 1, 2024*<br>(2025/26 Collection) |               |
|---------------------------------|-----------------------------------------------|---------------|------------------------------------------------|---------------|
|                                 | Taxable Valuation                             | Percent Total | Taxable Valuation                              | Percent Total |
| Residential                     | \$1,675,800,220                               | 81.15%        | \$1,739,071,480                                | 81.27%        |
| Commercial, Industrial, Utility | 376,522,109                                   | 18.23%        | 387,186,020                                    | 18.09%        |
| Utilities – Gas & Electric      | 12,778,108                                    | 0.62%         | 13,618,706                                     | 0.64%         |
| Total Gross Taxable Valuation   | \$2,065,100,437                               | 100.00%       | \$2,139,876,206                                | 100.00%       |

\*Subject to final certification July 1, 2025.

Source: Iowa Department of Management

## LARGER TAXPAYERS

Top Ten Taxpayers by 2023 Taxable Value (for 2024/25 collection):

|                                     | 1/1/2023<br>Taxable Valuation<br>for FY 2024/25 |
|-------------------------------------|-------------------------------------------------|
| <u>Taxpayer</u>                     |                                                 |
| Je Pense LLC                        | \$21,517,774                                    |
| Menard Inc                          | 18,882,856                                      |
| Kwik Trip Inc.                      | 12,210,762                                      |
| Wal-Mart Real Estate Business Trust | 11,572,054                                      |
| The Views Properties B LLC          | 9,500,274                                       |
| Integrity Companies LLC             | 9,103,912                                       |
| Platinum Development LLC            | 8,893,453                                       |
| Interstate Power & Light Co         | 8,820,517                                       |
| DMFA LLC                            | 8,745,196                                       |
| The Shops At Collins Square LLC     | 8,577,485                                       |
| Total Top 10 Taxable Valuation:     | \$117,824,283                                   |

Top 10 as % of Total 2023 Taxable Valuation: 5.3%

Source: Linn County.

## CITY INDEBTEDNESS

### DEBT LIMIT

The amount of general obligation debt a political subdivision of the State of Iowa can incur is controlled by constitutional debt limit which is an amount equal to 5% of the value of taxable property within its limits as ascertained by the last state and county tax lists. The Issuer's debt limit, based upon 2023 property valuations, is illustrated below:

|                                             |                      |
|---------------------------------------------|----------------------|
| Total Market Value, 2023                    | \$4,464,449,783      |
| Less: Military Exemption                    | (6,231,800)          |
| Less: Homestead Exemption                   | <u>(11,271,806)</u>  |
| 100% Assessed Valuation                     | \$4,446,946,177      |
|                                             | x 5%                 |
| Legal Debt Limit (A)                        | <u>\$222,347,309</u> |
| Debt Applicable to Limit:                   |                      |
| Applicable General Obligation Debt          | \$77,035,000         |
| Tax Increment Revenue Debt                  | 240,000              |
| Debt Subject to Annual Appropriation        | <u>785,178</u>       |
| Total Bonds/Notes Subject to Debt Limit (B) | \$78,060,178         |
|                                             |                      |
| Legal Debt Limit Available (A - B)          | \$144,287,131        |
| Percentage of Debt Limit Available          | 64.89%               |

### DIRECT DEBT

#### General Obligation Debt Paid by Property Taxes

| Date of<br>Issue | Original<br>Amount | Purpose           | Final<br>Maturity | Principal<br>Outstanding as of<br>6/3/2025 |
|------------------|--------------------|-------------------|-------------------|--------------------------------------------|
| 09/2017A         | \$6,840,000        | Corporate Purpose | 06/2037           | \$4,660,000                                |
| 04/2018A         | 3,235,000          | Corporate Purpose | 06/2031           | 1,740,000                                  |
| 05/2019A         | 5,430,000          | Corporate Purpose | 06/2037           | 4,730,000                                  |
| 05/2019C         | 9,570,000          | Refunding         | 06/2033           | 6,530,000                                  |
| 08/2019D         | 6,385,000          | Corporate Purpose | 06/2037           | 5,785,000                                  |
| 06/2020A         | 8,455,000          | Corporate Purpose | 06/2038           | 8,255,000                                  |
| 06/2020B         | 5,900,000          | Refunding         | 06/2029           | 2,300,000                                  |
| 04/2021A         | 7,410,000          | Corporate Purpose | 06/2040           | 6,515,000                                  |
| 05/2022A         | 10,305,000         | Corporate Purpose | 06/2041           | 9,495,000                                  |
| 06/2023B         | 6,585,000          | Corporate Purpose | 06/2043           | 6,530,000                                  |
| 06/2023C         | 3,060,000          | Taxable Refunding | 06/2026           | 3,060,000                                  |
| 06/2024          | 4,325,000          | Corporate Purpose | 06/2044           | 4,265,000                                  |
| 06/2025A         | 4,100,000          | Corporate Purpose | 06/2045           | <u>4,100,000</u>                           |
|                  |                    |                   | Total:            | \$67,965,000                               |

#### General Obligation Debt Paid by Tax Increment

| Date of<br>Issue | Original<br>Amount | Purpose       | Final<br>Maturity | Principal<br>Outstanding as of<br>6/3/2025 |
|------------------|--------------------|---------------|-------------------|--------------------------------------------|
| 02/2015A         | \$12,180,000       | Urban Renewal | 06/2034           | \$6,470,000                                |
| 02/2015B         | 2,565,000          | Urban Renewal | 06/2027           | 485,000                                    |
| 06/2020B         | 3,445,000          | Refunding     | 06/2029           | 1,275,000                                  |
| 04/2021B         | 1,450,000          | Refunding     | 06/2030           | <u>840,000</u>                             |
|                  |                    |               | Total:            | \$9,070,000                                |

**Total General Obligation Debt Subject to Debt Limit:      \$77,035,000**

## ANNUAL FISCAL YEAR DEBT SERVICE PAYMENTS

### General Obligation Debt Paid by Property Taxes

| Year Ended | Current Outstanding              |               |                |                   |               |                | TOTAL<br>G.O.  |
|------------|----------------------------------|---------------|----------------|-------------------|---------------|----------------|----------------|
|            | G.O. Debt Paid by Property Taxes |               |                | G.O. Series 2025A |               |                |                |
|            | Principal                        | Interest      | P+I            | Principal         | Interest      | P+I            |                |
| June 30,   |                                  |               |                |                   |               |                |                |
| 2026       | \$7,100,000                      | \$2,051,071   | \$9,151,071    | \$60,000          | \$188,969     | \$248,969      | \$9,400,040    |
| 2027       | 4,180,000                        | 1,785,334     | 5,965,334      | 135,000           | 187,025       | 322,025        | 6,287,359      |
| 2028       | 4,315,000                        | 1,656,159     | 5,971,159      | 140,000           | 180,275       | 320,275        | 6,291,434      |
| 2029       | 4,770,000                        | 1,517,159     | 6,287,159      | 150,000           | 173,275       | 323,275        | 6,610,434      |
| 2030       | 4,430,000                        | 1,372,204     | 5,802,204      | 155,000           | 165,775       | 320,775        | 6,122,979      |
| 2031       | 4,580,000                        | 1,246,381     | 5,826,381      | 165,000           | 158,025       | 323,025        | 6,149,406      |
| 2032       | 4,405,000                        | 1,114,394     | 5,519,394      | 170,000           | 149,775       | 319,775        | 5,839,169      |
| 2033       | 4,590,000                        | 985,436       | 5,575,436      | 180,000           | 141,275       | 321,275        | 5,896,711      |
| 2034       | 3,700,000                        | 848,469       | 4,548,469      | 190,000           | 132,275       | 322,275        | 4,870,744      |
| 2035       | 3,810,000                        | 737,470       | 4,547,470      | 200,000           | 122,775       | 322,775        | 4,870,245      |
| 2036       | 3,930,000                        | 622,293       | 4,552,293      | 205,000           | 112,775       | 317,775        | 4,870,068      |
| 2037       | 4,045,000                        | 502,485       | 4,547,485      | 220,000           | 102,525       | 322,525        | 4,870,010      |
| 2038       | 2,670,000                        | 377,170       | 3,047,170      | 230,000           | 91,525        | 321,525        | 3,368,695      |
| 2039       | 1,885,000                        | 293,015       | 2,178,015      | 240,000           | 80,025        | 320,025        | 2,498,040      |
| 2040       | 1,960,000                        | 227,440       | 2,187,440      | 250,000           | 70,425        | 320,425        | 2,507,865      |
| 2041       | 1,535,000                        | 155,000       | 1,690,000      | 260,000           | 60,425        | 320,425        | 2,010,425      |
| 2042       | 805,000                          | 88,800        | 893,800        | 270,000           | 50,025        | 320,025        | 1,213,825      |
| 2043       | 835,000                          | 51,500        | 886,500        | 280,000           | 38,280        | 318,280        | 1,204,780      |
| 2044       | <u>320,000</u>                   | <u>12,800</u> | <u>332,800</u> | 295,000           | 26,100        | 321,100        | 653,900        |
| 2045       |                                  |               |                | <u>305,000</u>    | <u>13,268</u> | <u>318,268</u> | <u>318,268</u> |
| Total      | \$63,865,000                     | \$15,644,580  | \$79,509,580   | \$4,100,000       | \$2,244,817   | \$6,344,817    | \$85,854,397   |

### General Obligation Debt Paid by Tax Increment

| Year Ended      | Current Outstanding         |                 |                |
|-----------------|-----------------------------|-----------------|----------------|
|                 | G.O. Debt Paid by Increment |                 |                |
| <u>June 30,</u> | <u>Principal</u>            | <u>Interest</u> | <u>P+I</u>     |
| 2026            | \$1,445,000                 | \$288,235       | \$1,733,235    |
| 2027            | 1,500,000                   | 239,205         | 1,739,205      |
| 2028            | 1,300,000                   | 187,600         | 1,487,600      |
| 2029            | 870,000                     | 141,300         | 1,011,300      |
| 2030            | 890,000                     | 116,900         | 1,006,900      |
| 2031            | 735,000                     | 91,950          | 826,950        |
| 2032            | 755,000                     | 69,900          | 824,900        |
| 2033            | 775,000                     | 47,250          | 822,250        |
| 2034            | <u>800,000</u>              | <u>24,000</u>   | <u>824,000</u> |
| Total           | \$9,070,000                 | \$1,206,340     | \$10,276,340   |

## ANNUAL APPROPRIATION OBLIGATIONS

| Date of<br><u>Issue</u> | Original<br><u>Amount</u> | <u>Purpose</u>       | Final<br><u>Maturity</u> | Principal<br>Outstanding as of<br><u>6/3/2025</u> |
|-------------------------|---------------------------|----------------------|--------------------------|---------------------------------------------------|
| 03/2018                 | \$4,500,000               | Economic Development | 06/2033                  | \$2,833,454                                       |
| 05/2019B                | 3,365,000                 | Economic Development | 06/2037                  | 2,545,000                                         |
| 06/2025B                | 7,810,000                 | Economic Development | 06/2045                  | <u>7,810,000</u>                                  |
|                         |                           |                      | Total:                   | \$13,188,454                                      |

**Fiscal Year Annual Appropriation Debt Payments (not including Annual Appropriated Debt for FY27 and beyond)<sup>1</sup>**

| Year Ended<br><u>June 30,</u> | Outstanding Annual Appropriation Debt |                 |            | Series 2025B     |                 |            | TOTAL       |
|-------------------------------|---------------------------------------|-----------------|------------|------------------|-----------------|------------|-------------|
|                               | <u>Principal</u>                      | <u>Interest</u> | <u>P+I</u> | <u>Principal</u> | <u>Interest</u> | <u>P+I</u> | <u>P+I</u>  |
| 2026                          | \$480,178                             | \$191,356       | \$671,534  | \$305,000        | \$407,766       | \$712,766  | \$1,384,300 |
| 2027                          | -                                     | -               | -          | -                | -               | -          | -           |
| 2028                          | -                                     | -               | -          | -                | -               | -          | -           |
| 2029                          | -                                     | -               | -          | -                | -               | -          | -           |
| 2030                          | -                                     | -               | -          | -                | -               | -          | -           |
| 2031                          | -                                     | -               | -          | -                | -               | -          | -           |
| 2032                          | -                                     | -               | -          | -                | -               | -          | -           |
| 2033                          | -                                     | -               | -          | -                | -               | -          | -           |
| 2034                          | -                                     | -               | -          | -                | -               | -          | -           |
| 2035                          | -                                     | -               | -          | -                | -               | -          | -           |
| 2036                          | -                                     | -               | -          | -                | -               | -          | -           |
| 2037                          | -                                     | -               | -          | -                | -               | -          | -           |
| 2038                          | -                                     | -               | -          | -                | -               | -          | -           |
| 2039                          | -                                     | -               | -          | -                | -               | -          | -           |
| 2040                          | -                                     | -               | -          | -                | -               | -          | -           |
| 2041                          | -                                     | -               | -          | -                | -               | -          | -           |
| 2042                          | -                                     | -               | -          | -                | -               | -          | -           |
| 2043                          | -                                     | -               | -          | -                | -               | -          | -           |
| 2044                          | -                                     | -               | -          | -                | -               | -          | -           |
| 2045                          | -                                     | -               | -          | -                | -               | -          | -           |
| Total                         | \$480,178                             | \$191,356       | \$671,534  | \$305,000        | \$407,766       | \$712,766  | \$1,384,300 |

<sup>1</sup>The amount of General Obligation debt listed in the table above includes the current General Obligation outstanding debt appropriated by the City. As listed, the City will have three series of General Obligation Annual Appropriation Bonds outstanding: the Series 2018 Bonds, Series 2019B Bonds, and the 2025B Bonds (the "Annual Appropriation Bonds"). The City has not yet appropriated all remaining debt service on the Annual Appropriation Bonds. The City presently intends to appropriate sufficient funds for each fiscal year to pay the principal of and interest due on the Annual Appropriation Bonds during such fiscal year.

**Fiscal Year Annual Appropriation Debt Payments (including Annual Appropriated Debt for FY27 and beyond)<sup>1</sup>**

| Year Ended<br><u>June 30,</u> | Outstanding Annual Appropriation Debt |                 |                | Series 2025B     |                 |                | TOTAL          |
|-------------------------------|---------------------------------------|-----------------|----------------|------------------|-----------------|----------------|----------------|
|                               | <u>Principal</u>                      | <u>Interest</u> | <u>P+I</u>     | <u>Principal</u> | <u>Interest</u> | <u>P+I</u>     | <u>P+I</u>     |
| 2026                          | \$480,178                             | \$191,356       | \$671,534      | \$305,000        | \$407,766       | \$712,766      | \$1,384,300    |
| 2027                          | 498,036                               | 173,248         | 671,284        | 340,000          | 396,496         | 736,496        | 1,407,780      |
| 2028                          | 516,437                               | 154,447         | 670,884        | 385,000          | 381,563         | 766,563        | 1,437,447      |
| 2029                          | 540,402                               | 134,932         | 675,334        | 430,000          | 364,404         | 794,404        | 1,469,738      |
| 2030                          | 559,955                               | 114,529         | 674,484        | 660,000          | 344,520         | 1,004,520      | 1,679,004      |
| 2031                          | 580,122                               | 93,362          | 673,484        | 675,000          | 313,672         | 988,672        | 1,662,156      |
| 2032                          | 605,927                               | 71,407          | 677,334        | 640,000          | 280,509         | 920,509        | 1,597,843      |
| 2033                          | 627,399                               | 48,485          | 675,884        | 615,000          | 248,426         | 863,426        | 1,539,310      |
| 2034                          | 230,000                               | 29,100          | 259,100        | 400,000          | 216,594         | 616,594        | 875,694        |
| 2035                          | 240,000                               | 22,200          | 262,200        | 230,000          | 195,490         | 425,490        | 687,690        |
| 2036                          | 245,000                               | 15,000          | 260,000        | 240,000          | 183,125         | 423,125        | 683,125        |
| 2037                          | <u>255,000</u>                        | <u>7,650</u>    | <u>262,650</u> | 255,000          | 169,622         | 424,622        | 687,272        |
| 2038                          | -                                     | -               | -              | 270,000          | 155,276         | 425,276        | 425,276        |
| 2039                          | -                                     | -               | -              | 285,000          | 140,086         | 425,086        | 425,086        |
| 2040                          | -                                     | -               | -              | 300,000          | 124,052         | 424,052        | 424,052        |
| 2041                          | -                                     | -               | -              | 315,000          | 107,174         | 422,174        | 422,174        |
| 2042                          | -                                     | -               | -              | 335,000          | 88,208          | 423,208        | 423,208        |
| 2043                          | -                                     | -               | -              | 355,000          | 68,037          | 423,037        | 423,037        |
| 2044                          | -                                     | -               | -              | 375,000          | 46,663          | 421,663        | 421,663        |
| 2045                          | -                                     | -               | -              | <u>400,000</u>   | <u>24,084</u>   | <u>424,084</u> | <u>424,084</u> |
| Total                         | \$5,378,454                           | \$1,055,718     | \$6,434,172    | \$7,810,000      | \$4,255,766     | \$12,065,766   | \$18,499,938   |

<sup>1</sup>The amount of General Obligation debt listed in the table above includes the current General Obligation debt appropriated by the City through FY 2026, as well as the projected annual debt that will be subject to annual appropriation for FY 2027 and beyond. As listed, the City will have one series of General Obligation Annual Appropriation Bonds outstanding: the Series 2018 Bonds, Series 2019B Bonds, and the 2025B Bonds (the "Annual Appropriation Bonds"). The City has not yet appropriated all remaining debt service on the Annual Appropriation Bonds. The City presently intends to appropriate sufficient funds for each fiscal year to pay the principal of and interest due on the Annual Appropriation Bonds during such fiscal year.

## OTHER DEBT

| Date of<br>Issue | Original<br>Amount | Purpose                     | Final<br>Maturity | Principal<br>Outstanding as of<br>6/3/2025 |
|------------------|--------------------|-----------------------------|-------------------|--------------------------------------------|
| 03/2020          | \$5,400,000        | Road Use Tax Revenue Note   | 3/2030            | \$4,239,359                                |
| 03/2020          | 2,700,000          | Sanitary Sewer Revenue Note | 3/2030            | 2,119,679                                  |
| 03/2020          | 2,700,000          | Solid Waste Revenue Note    | 3/2030            | 2,119,679                                  |
| 09/2021          | 360,000            | Tax Increment Revenue Bond  | 9/2031            | 240,000                                    |
| 04/2023A         | 7,400,000          | Road Use Tax Revenue Bonds  | 6/2043            | 7,400,000                                  |
| 09/2023D         | 7,145,000          | Public Service Facility     | 6/2043            | 6,750,000                                  |
| 09/2023E         | 7,220,000          | Public Service Facility     | 6/2043            | 7,220,000                                  |
| Total:           |                    |                             |                   | \$30,088,717                               |

In addition to the Tax Increment Revenue Bond stated above, the City entered into a guarantee agreement related to the development and construction of a baseball complex. The City has provided a guarantee, subject to annual appropriation by the City Council, the maximum liability is \$419,505.81. To date, no funds have been appropriated by the City Council for payment of debt.

## TIF-backed Development Agreements

From time to time the City, pursuant to Section 403.9 of the Iowa Code and the Issuer's urban renewal plans, has entered into Development Agreements which contain payment obligations from the Issuer to an external party. The Issuer's payment requirements under these contracts are not structured as general liabilities of the Issuer, but rather are exclusively secured by and payable from a pledge of the City's incremental property tax revenues (TIF) to be derived from the taxable properties (or some subset thereof) contained within an urban renewal area of the Issuer pursuant to Section 403.19 of the Iowa Code. The City's payment obligations under these contracts are routinely contingent upon development or redevelopment performance requirements of the external party and are typically made subject to annual appropriation rights by the City Council. TIF Payments under these contracts are typically due and owing semi-annually on December 1 and June 1 of each fiscal year of the City. The following table contains information on the City's more significant Development Agreements, each subject to annual appropriation by the City:

| Agreement<br>Date | Urban<br>Renewal Area  | Project<br>Description               | Maximum Remaining<br>Payment Amount | Last Payment Date |
|-------------------|------------------------|--------------------------------------|-------------------------------------|-------------------|
| 8/3/2017          | Collins Road Extension | Squaw Creek Crossing                 | \$6,492,794.36 <sup>1</sup>         | 6/1/2041          |
| 12/19/2024        | Central Corridor       | DCI Properties, LLC                  | 4,400,000.00                        | 6/1/2048          |
| 7/23/2020         | Collins Road Extension | Genesis - 6th Ave                    | 4,383,249.74                        | 12/1/2026         |
| 4/6/2023          | Collins Road Extension | Hart Family Hotels - Hotel Agreement | 1,500,000.00                        | 6/1/2037          |
| 10/8/2015         | Collins Road Extension | APC Emmert                           | 617,568.09                          | 6/1/2038          |
| 10/5/2015         | Collins Road Extension | Marion Iron                          | 568,118.11                          | 6/1/2036          |

<sup>1</sup>Estimated amount – subject to change based on development.

## INDIRECT DEBT

| Taxing District <sup>1</sup> | January 2023<br>Taxable Valuation | Taxable Valuation<br>Within City | G.O. Debt as of<br>06/03/2025 <sup>2</sup> | Allocable to City |              |
|------------------------------|-----------------------------------|----------------------------------|--------------------------------------------|-------------------|--------------|
|                              |                                   |                                  |                                            | Percent           | Amount       |
| Linn County                  | \$14,282,075,895                  | \$2,216,233,396                  | \$53,740,000                               | 15.52%            | \$8,339,151  |
| Cedar Rapids CSD             | \$6,746,986,445                   | \$27,567,882                     | \$0                                        | 0.41%             | \$0          |
| Linn Mar CSD                 | \$2,758,290,715                   | \$1,619,422,168                  | \$57,425,000                               | 58.71%            | \$33,714,836 |
| Marion CSD                   | \$607,844,102                     | \$577,551,519                    | \$30,049,000                               | 95.02%            | \$28,551,475 |
| Kirkwood CC <sup>3</sup>     | \$32,318,284,879                  | \$2,216,233,396                  | \$104,670,279                              | 6.86%             | \$7,177,787  |

City's Share of Indirect Debt: \$77,783,248

<sup>1</sup> Only political subdivisions with outstanding general obligation debts are included. The entire county, school district, or community college may not be within the boundaries of the City.

<sup>2</sup> Outstanding General obligation debt is as reported in the most recent available audited financial statements, official statements, and/or annual financial information. For entities that do not have annual audited financial statements, general obligation debt is sourced from the most recent Treasurer of the State of Iowa's Outstanding Obligations Report (June 30, 2024) or EMMA.

<sup>3</sup> Includes G.O., CLN's, and COP's, but Industrial New Jobs Training Certificates are not included.

Source: Treasurer of the State of Iowa Outstanding Obligations Report (debt as of June 30, 2023), audited financial statements, EMMA

## DEBT RATIOS

|                                      | G.O. Debt     | Debt as a Percentage of                        |                                                 | Debt per<br>Capita (41,535) |
|--------------------------------------|---------------|------------------------------------------------|-------------------------------------------------|-----------------------------|
|                                      |               | 2023 Actual Market<br>Value of \$4,446,946,177 | 2023 Taxable Market<br>Value of \$2,216,233,396 |                             |
| Total Direct General Obligation Debt | \$77,035,000  | 1.73%                                          | 3.48%                                           | \$1,855                     |
| City's Share of Indirect Debt        | \$77,783,248  | 1.75%                                          | 3.51%                                           | \$1,873                     |
| Total Direct and Indirect Debt       | \$154,818,248 | 3.48%                                          | 6.99%                                           | \$3,727                     |

## LEVIES AND TAX COLLECTIONS

| Valuation<br>Year | Collection<br>Year | Amount<br>Levied | Amount<br>Collected*                 | Percent<br>Collected |
|-------------------|--------------------|------------------|--------------------------------------|----------------------|
| 2023              | 2024/25            | \$30,526,447     | <i>In the process of collection.</i> |                      |
| 2022              | 2023/24            | 28,435,146       | \$28,637,247                         | 100.71%              |
| 2021              | 2022/23            | 26,752,619       | 27,071,601                           | 101.19%              |
| 2020              | 2021/22            | 25,600,761       | 25,862,771                           | 101.02%              |
| 2019              | 2020/21            | 24,694,238       | 25,202,563                           | 102.06%              |

\*Includes delinquent taxes, if any.

## TAX RATES

### Tax Rates (Per \$1,000 of Taxable Value)

| Valuation Year:  | 2023           | 2022           | 2021           | 2020           | 2019           |
|------------------|----------------|----------------|----------------|----------------|----------------|
| Collection Year: | <u>2024/25</u> | <u>2023/24</u> | <u>2022/23</u> | <u>2021/22</u> | <u>2020/21</u> |
| General          | 8.03398        | 8.10000        | 8.10000        | 8.10000        | 8.10000        |
| Outside \$8.10   | 0.48436        | 0.64030        | 0.59882        | 0.61031        | 0.57897        |
| Debt Service     | 2.38727        | 2.28704        | 2.03784        | 2.03662        | 2.16343        |
| Other            | <u>3.89753</u> | <u>4.00656</u> | <u>3.46537</u> | <u>3.45283</u> | <u>3.37262</u> |
| Total Levy       | 14.80314       | 15.03390       | 14.20203       | 14.19976       | 14.21502       |
| City Ag Land     | 3.00375        | 3.00375        | 3.00375        | 3.00372        | 3.00375        |

Source: Iowa Department of Management.

## LEVY LIMITS

A city's general fund tax levy is limited to \$8.10 per \$1,000 of taxable value (Code of Iowa, Chapter 384, Division I). Cities may exceed the \$8.10 limitation upon authorization by a special levy election. Further, there are limited special purpose levies, which may be certified outside of the above-described levy limits (Code of Iowa, Section 384.12). The amount of the City's general fund levy subject to the \$8.10 limitation is \$8.03 for FY 2024-25. The City also levies for employee benefits. Debt service levies are not limited.

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## APPENDIX B

### FORM OF BOND COUNSEL OPINION\*

We hereby certify that we have examined certified copies of the proceedings (the “Proceedings”) of the City Council of the City of Marion (the “Issuer”), in Linn County, Iowa, passed preliminary to the issue by the Issuer of its Taxable General Obligation Annual Appropriation Urban Renewal Bonds, Series 2025B (the “Bonds”) in the amount of \$7,810,000, in the denomination of \$5,000 each, or any integral multiple thereof, dated the date of delivery in evidence of the Issuer’s obligation under a certain loan agreement (the “Loan Agreement”), dated as of June 3, 2025, and pursuant to a resolution (the “Resolution”) of the Issuer adopted on May 22, 2025. The Bonds mature on June 1 in each of the respective years and in the principal amounts and bear interest payable semiannually on each June 1 and December 1, commencing December 1, 2025, at the respective rates as follows:

| <u>Date</u> | <u>Principal</u> | <u>Interest Rate</u> | <u>Date</u> | <u>Principal</u> | <u>Interest Rate</u> |
|-------------|------------------|----------------------|-------------|------------------|----------------------|
| 2026        | \$305,000        | _____ %              | 2032        | \$640,000        | _____ %              |
| 2027        | \$340,000        | _____ %              | 2033        | \$615,000        | _____ %              |
| 2028        | \$385,000        | _____ %              | 2034        | \$400,000        | _____ %              |
| 2029        | \$430,000        | _____ %              | 2035        | \$230,000        | _____ %              |
| 2030        | \$660,000        | _____ %              | 2040        | \$1,350,000      | _____ %              |
| 2031        | \$675,000        | _____ %              | 2045        | \$1,780,000      | _____ %              |

Principal of the Bonds maturing in the years 2034 through 2045, inclusive, is subject to optional redemption prior to maturity on June 1, 2033, or on any date thereafter on terms of par plus accrued interest, and principal of the Bonds is subject to mandatory redemption in accordance with the schedules set out in the Resolution.

Based upon our examination, we are of the opinion, as of the date hereof, that:

1. The Proceedings show lawful authority for such issue under the laws of the State of Iowa.
2. The Bonds are general obligations of the Issuer, payable from amounts on deposit in the Issuer’s Debt Service Fund and the Bond Fund created in the Resolution, and other revenues and funds, to the extent lawfully available for such purpose, all of the foregoing subject to non-appropriation by the Issuer in any fiscal year. The Bonds do not constitute a continuing obligation of the Issuer in any fiscal year beyond those fiscal years for which funds have been appropriated for the payment of the Bonds by the City Council and do not constitute debt within the meaning of any constitutional or statutory debt limitation.
3. FUNDS FOR THE PAYMENT OF PRINCIPAL AND INTEREST ON THE BONDS ARE SUBJECT TO NON-APPROPRIATION BY THE ISSUER ANNUALLY AS DESCRIBED IN THE RESOLUTION, AND THERE IS NO CONTINUING OBLIGATION ON THE PART OF THE ISSUER TO APPROPRIATE FUNDS SUFFICIENT TO MAKE PAYMENTS OF PRINCIPAL AND INTEREST ON THE BONDS BEYOND ANY FISCAL YEAR FOR WHICH FUNDS HAVE BEEN APPROPRIATED.
4. The interest on the Bonds is not excluded from gross income for federal income tax purposes under the Internal Revenue Code of 1986.
5. We express no opinion regarding other federal tax consequences arising with respect to the Bonds.

The rights of the owners of the Bonds and the enforceability thereof may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors’ rights heretofore or hereafter enacted to the extent constitutionally applicable, and their enforcement may also be subject to the exercise of judicial discretion in appropriate cases.

DORSEY & WHITNEY LLP

**\*This form of bond counsel opinion is subject to change pending the results of the sale of the Bonds contemplated herein.**

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## APPENDIX C

### FORM OF CONTINUING DISCLOSURE CERTIFICATE

This Continuing Disclosure Certificate (the “Disclosure Certificate”) is executed and delivered by the City of Marion, Iowa (the “Issuer”), in connection with the issuance of \$7,810,000 Taxable General Obligation Annual Appropriation Urban Renewal Bonds, Series 2025B (the “Bonds”), dated June 3, 2025. The Bonds are being issued pursuant to a resolution of the Issuer approved on May 22, 2025 (the “Resolution”). The Issuer covenants and agrees as follows:

Section 1. Purpose of the Disclosure Certificate. This Disclosure Certificate is being executed and delivered by the Issuer for the benefit of the Holders and Beneficial Owners of the Bonds and in order to assist the Participating Underwriters in complying with S.E.C. Rule 15c2-12.

Section 2. Definitions. In addition to the definitions set forth in the Resolution, which apply to any capitalized term used in this Disclosure Certificate unless otherwise defined in this Section, the following capitalized terms shall have the following meanings:

“Annual Report” shall mean any Annual Report provided by the Issuer pursuant to, and as described in, Sections 3 and 4 of this Disclosure Certificate.

“Beneficial Owner” shall mean any person which (a) has the power, directly or indirectly, to vote or consent with respect to, or to dispose of ownership of, any Bonds (including persons holding Bonds through nominees, depositories or other intermediaries), or (b) is treated as the owner of any Bonds for federal income tax purposes.

“Dissemination Agent” shall mean the Dissemination Agent, if any, designated in writing by the Issuer and which has filed with the Issuer a written acceptance of such designation.

“EMMA” shall mean the MSRB’s Electronic Municipal Market Access system available at <http://emma.msrb.org>.

“Financial Obligation” shall mean a (i) debt obligation, (ii) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation, or, (iii) guarantee of either (i) or (ii). The term “Financial Obligation” shall not include municipal securities as to which a final official statement has been provided to the MSRB pursuant to the Rule.

“Holders” shall mean the registered holders of the Bonds, as recorded in the registration books of the Registrar.

“Listed Events” shall mean any of the events listed in Section 5(a) of this Disclosure Certificate.

“Municipal Securities Rulemaking Board” or “MSRB” shall mean the Municipal Securities Rulemaking Board, 1300 I Street NW, Suite 1000, Washington, DC 20005.

“Participating Underwriter” shall mean any of the original underwriters of the Bonds required to comply with the Rule in connection with offering of the Bonds.

“Rule” shall mean Rule 15c2-12 adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as the same may be amended from time to time.

“State” shall mean the State of Iowa.

Section 3. Provision of Annual Reports.

(a) Not later than June 30 (the “Submission Deadline”) of each year following the end of the 2024-2025 fiscal year, the Issuer shall, or shall cause the Dissemination Agent (if any) to, file on EMMA an electronic copy of its Annual Report which is consistent with the requirements of Section 4 of this Disclosure Certificate in a format and accompanied by such identifying information as prescribed by the MSRB. The Annual Report may be submitted as a single document or as separate documents comprising a package, and may cross-reference other information as provided in Section 4 of this Disclosure Certificate; provided that the audited financial statements of the Issuer may be submitted separately from the balance of the Annual Report and later than the Submission Deadline if they are not available by that date. If the Issuer’s fiscal year changes, it shall give notice of such change in the same manner as for a Listed Event under Section 5(c), and the Submission Deadline beginning with the subsequent fiscal year will become one year following the end of the changed fiscal year.

(b) If the Issuer has designated a Dissemination Agent, then not later than fifteen (15) business days prior to the Submission Deadline, the Issuer shall provide the Annual Report to the Dissemination Agent.

(c) If the Issuer is unable to provide an Annual Report by the Submission Deadline, in a timely manner thereafter, the Issuer shall, or shall cause the Dissemination Agent (if any) to, file a notice on EMMA stating that there has been a failure to provide an Annual Report on or before the Submission Deadline.

Section 4. Content of Annual Reports. The Issuer's Annual Report shall contain or include by reference the following:

(a) The **Audited Financial Statements** of the Issuer for the prior fiscal year, prepared in accordance with generally accepted accounting principles promulgated by the Financial Accounting Standards Board as modified in accordance with the governmental accounting standards promulgated by the Governmental Accounting Standards Board or as otherwise provided under State law, as in effect from time to time, or, if and to the extent such audited financial statements have not been prepared in accordance with generally accepted accounting principles, noting the discrepancies therefrom and the effect thereof. If the Issuer's audited financial statements are not available by the Submission Deadline, the Annual Report shall contain unaudited financial information (which may include any annual filing information required by State law) accompanied by a notice that the audited financial statements are not yet available, and the audited financial statements shall be filed on EMMA when they become available.

(b) Tables, schedules or other information contained in the official statement for the Bonds, under the following captions:

**Public Funds Investments (as of June 30)**  
**Current Fund Balances (as of June 30)**  
**Trend of Valuations**  
**Valuation by Property Classification**  
**Gross Taxable Valuation by Class of Property**  
**Larger Taxpayers**  
**Debt Limit**  
**Direct Debt - General Obligation Debt Paid by Property Taxes**  
**Direct Debt - General Obligation Debt Paid by Tax Increment**  
**Direct Debt - Total General Obligation Debt Subject to Debt Limit**  
**Annual Fiscal Year Debt Service Payments - General Obligation Debt Paid by Property Taxes**  
**Annual Fiscal Year Debt Service Payments - General Obligation Debt Paid by Tax Increment**  
**Annual Appropriations Obligations**  
**Fiscal Year Annual Appropriation Debt Payments (going forward)**  
**Other Debt**  
**TIF-backed Development Agreements**  
**Debt Ratios**  
**Levies and Tax Collections**  
**Tax Rates**

Any or all of the items listed above may be included by specific reference to other documents, including official statements of debt issues of the Issuer or related public entities, which are available on EMMA or are filed with the Securities and Exchange Commission. If the document included by reference is a final official statement, it must be available on EMMA. The Issuer shall clearly identify each such other document so included by reference.

Section 5. Reporting of Significant Events

(a) Pursuant to the provisions of this Section 5, the Issuer shall give, or cause to be given, notice of the occurrence of any of the following events with respect to the Bonds:

- (1) Principal and interest payment delinquencies.
- (2) Non-payment related defaults, if material.
- (3) Unscheduled draws on debt service reserves reflecting financial difficulties.
- (4) Unscheduled draws on credit enhancements reflecting financial difficulties.
- (5) Substitution of credit or liquidity providers, or their failure to perform.

- (6) Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the security, or other material events affecting the tax status of the security.
- (7) Modifications to rights of security holders, if material.
- (8) Bond calls, if material, and tender offers.
- (9) Defeasances.
- (10) Release, substitution, or sale of property securing repayment of the securities, if material.
- (11) Rating changes.
- (12) Bankruptcy, insolvency, receivership or similar event of the obligated person.

Note to paragraph (12): For the purposes of the event identified in subparagraph (12), the event is considered to occur when any of the following occur: the appointment of a receiver, fiscal agent or similar officer for an obligated person in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the obligated person, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the obligated person.

- (13) The consummation of a merger, consolidation, or acquisition involving an obligated person or the sale of all or substantially all of the assets of the obligated person, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material.
- (14) Appointment of a successor or additional trustee or the change of name of a trustee, if material.
- (15) Incurrence of a Financial Obligation of the obligated person, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a Financial Obligation of the obligated person, any of which affect security holders, if material.
- (16) Default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a Financial Obligation of the obligated person, any of which reflect financial difficulties.

(b) If a Listed Event described in Section 5(a) paragraph (2), (7), (8) (but only with respect to bond calls under (8)), (10), (13), (14), or (15) has occurred and the Issuer has determined that such Listed Event is material under applicable federal securities laws, the Issuer shall, in a timely manner but not later than ten business days after the occurrence of such Listed Event, promptly file, or cause to be filed, a notice of such occurrence on EMMA, with such notice in a format and accompanied by such identifying information as prescribed by the MSRB.

(c) If a Listed Event described in Section 5(a) paragraph (1), (3), (4), (5), (6), (8) (but only with respect to tender offers under (8)), (9), (11), (12), or (16) above has occurred the Issuer shall, in a timely manner but not later than ten business days after the occurrence of such Listed Event, promptly file, or cause to be filed, a notice of such occurrence on EMMA, with such notice in a format and accompanied by such identifying information as prescribed by the MSRB. Notwithstanding the foregoing, notice of Listed Events described in Section (5)(a) paragraphs (8) and (9) need not be given under this subsection any earlier than the notice (if any) of the underlying event is given to Holders of affected Bonds pursuant to the Resolution.

**Section 6. Termination of Reporting Obligation.** The Issuer's obligations under this Disclosure Certificate shall terminate upon the legal defeasance, prior redemption or payment in full of all of the Bonds or upon the Issuer's receipt of an opinion of nationally recognized bond counsel to the effect that, because of legislative action or final judicial action or administrative actions or proceedings, the failure of the Issuer to comply with the terms hereof will not cause Participating Underwriters to be in violation of the Rule or other applicable requirements of the Securities Exchange Act of 1934, as amended.

**Section 7. Dissemination Agent.** The Issuer may, from time to time, appoint or engage a Dissemination Agent to assist it in carrying out its obligations under this Disclosure Certificate, and may discharge any such Agent, with or without appointing a successor Dissemination Agent. The Dissemination Agent shall not be responsible in any manner for the content of any notice or Annual Report prepared by the Issuer pursuant to this Disclosure Certificate. The initial Dissemination Agent shall be D.A. Davidson & Co..

Section 8. Amendment; Waiver. Notwithstanding any other provision of this Disclosure Certificate, the Issuer may amend this Disclosure Certificate, and any provision of this Disclosure Certificate may be waived, provided that the following conditions are satisfied:

(a) (i) the amendment or waiver is made in connection with a change in circumstances that arises from a change in legal requirements, change in law, or change in the identity, nature or status of an obligated person with respect to the Bonds, or the type of business conducted; (ii) the undertaking, as amended or taking into account such waiver, would, in the opinion of nationally recognized bond counsel, have complied with the requirements of the Rule at the time of the original issuance of the Bonds, after taking into account any amendments or interpretations of the Rule, as well as any change in circumstances; and (iii) the amendment or waiver either (1) is approved by a majority of the Holders, or (2) does not, in the opinion of nationally recognized bond counsel, materially impair the interests of the Holders or Beneficial Owners; or

(b) the amendment or waiver is necessary to comply with modifications to or interpretations of the provisions of the Rule as announced by the Securities and Exchange Commission.

In the event of any amendment or waiver of a provision of this Disclosure Certificate, the Issuer shall describe such amendment in the next Annual Report, and shall include, as applicable, a narrative explanation of the reason for the amendment or waiver and its impact on the type (or in the case of a change of accounting principles, on the presentation) of financial information or operating data being presented by the Issuer. In addition, if the amendment relates to the accounting principles to be followed in preparing audited financial statements, (i) notice of such change shall be given in the same manner as for a Listed Event under Section 5(c), and (ii) the Annual Report for the year in which the change is made will present a comparison or other discussion in narrative form (and also, if feasible, in quantitative form) describing or illustrating the material differences between the audited financial statements as prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles.

Section 9. Additional Information. Nothing in this Disclosure Certificate shall be deemed to prevent the Issuer from disseminating any other information, using the means of dissemination set forth in this Disclosure Certificate or any other means of communication, or including any other information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is required by this Disclosure Certificate. If the Issuer chooses to include any information in any Annual Report or notice of occurrence of a Listed Event in addition to that which is specifically required by this Disclosure Certificate, the Issuer shall have no obligation under this Certificate to update such information or include it in any future Annual Report or notice of occurrence of a Listed Event.

Section 10. Default. In the event of a failure of the Issuer to comply with any provision of this Disclosure Certificate, any Holder or Beneficial Owner may take such actions as may be necessary and appropriate, including seeking mandate or specific performance by court order, to cause the Issuer to comply with its obligations under this Disclosure Certificate. Direct, indirect, consequential and punitive damages shall not be recoverable by any person for any default hereunder and are hereby waived to the extent permitted by law. A default under this Disclosure Certificate shall not be deemed an event of default under the Resolution, and the sole remedy under this Disclosure Certificate in the event of any failure of the Issuer to comply with this Disclosure Certificate shall be an action to compel performance.

Section 11. Duties, Immunities and Liabilities of Dissemination Agent. The Dissemination Agent, if any, shall have only such duties as are specifically set forth in this Disclosure Certificate, and the Issuer agrees to indemnify and save the Dissemination Agent, its officers, directors, employees and agents, harmless against any loss, expense and liabilities which it may incur arising out of or in the exercise or performance of its powers and duties hereunder, including the costs and expenses (including attorneys' fees) of defending against any claim of liability, but excluding liabilities due to the Dissemination Agent's negligence or willful misconduct. The obligations of the Issuer under this Section shall survive resignation or removal of the Dissemination Agent and payment of the Bonds.

Section 12. Beneficiaries. This Disclosure Certificate shall inure solely to the benefit of the Issuer, the Dissemination Agent, the Participating Underwriters and Holders and Beneficial Owners from time to time of the Bonds, and shall create no rights in any other person or entity.

Dated: June 3, 2025

CITY OF MARION, IOWA

By \_\_\_\_\_  
Mayor

Attest:

By \_\_\_\_\_  
City Clerk

## **APPENDIX D**

### **AUDITED FINANCIAL STATEMENTS OF THE ISSUER FOR FISCAL YEAR 2024**

**CITY OF MARION, IOWA  
INDEPENDENT AUDITOR'S REPORTS  
BASIC FINANCIAL STATEMENTS  
AND SUPPLEMENTARY INFORMATION  
SCHEDULE OF FINDINGS  
JUNE 30, 2024**

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# Officials

| Name                                                  | Title                                                                        | Term Expires      |
|-------------------------------------------------------|------------------------------------------------------------------------------|-------------------|
| <b>Elected Officials<br/>(Before January 1, 2024)</b> |                                                                              |                   |
| Nicolas AbouAssaly                                    | Mayor                                                                        | December 31, 2023 |
| Gage Miskimen                                         | Council Member - First Ward                                                  | December 31, 2023 |
| Steve Jensen                                          | Council Member - Second Ward                                                 | December 31, 2025 |
| Will Brandt                                           | Council Member - Third Ward                                                  | December 31, 2023 |
| Sara Mentzer                                          | Council Member - Fourth Ward                                                 | December 31, 2025 |
| Randy Strnad                                          | Council Member - At-Large                                                    | December 31, 2025 |
| Grant Harper                                          | Council Member - At-Large                                                    | December 31, 2023 |
| <b>Elected Officials<br/>(After January 1, 2024)</b>  |                                                                              |                   |
| Nicolas AbouAssaly                                    | Mayor                                                                        | December 31, 2027 |
| Gage Miskimen                                         | Council Member - First Ward                                                  | December 31, 2027 |
| Grant Harper                                          | Council Member - Second Ward                                                 | December 31, 2025 |
| Will Brandt                                           | Council Member - Third Ward                                                  | December 31, 2027 |
| Sara Mentzer                                          | Council Member - Fourth Ward                                                 | December 31, 2025 |
| Randy Strnad                                          | Council Member - At-Large                                                    | December 31, 2025 |
| Steve Jensen                                          | Council Member - At-Large                                                    | December 31, 2027 |
| <b>Appointed Officials</b>                            |                                                                              |                   |
| Ryan Waller                                           | City Manager                                                                 | Indefinite        |
| Lianne Cairy                                          | Finance Director/City Treasurer                                              | Indefinite        |
| Rachel Bolender                                       | City Clerk                                                                   | Indefinite        |
| Kara Bullerman                                        | City Attorney                                                                | Indefinite        |
| Terrell Hunter                                        | IT Director                                                                  | Indefinite        |
| Mike Kitsmiller                                       | Police Chief                                                                 | Civil Service     |
| Michael Barkalow                                      | City Engineer/Public Service & Utility Director<br>(appointed April 8, 2024) | Indefinite        |
| Tom Fagan                                             | Fire Chief                                                                   | Civil Service     |
| Seth Staashelm                                        | Director of Parks and Recreation                                             | Indefinite        |
| William Carroll                                       | Library Director                                                             | Indefinite        |
| Ryan Miller                                           | Public Services Director (resigned October 20, 2023)                         | Indefinite        |
| Kim Downs                                             | Deputy City Manager/Community Development Director                           | Indefinite        |
| Ed Wilmes                                             | Interim Public Services Director (November 6, 2023 -<br>February 9, 2024)    | Indefinite        |
| Amy Olson                                             | Marion Municipal Water Department - Trustee -<br>2024 Chairperson            | December 31, 2024 |
| Terry Chew                                            | Marion Municipal Water Department - Trustee -<br>2025 Chairperson            | December 31, 2028 |
| William A. Kling                                      | Marion Municipal Water Department - Trustee                                  | December 31, 2026 |
| John D. McIntosh                                      | Marion Municipal Water Department - Trustee                                  | December 31, 2029 |
| John C. Bender                                        | Marion Municipal Water Department - Trustee                                  | December 31, 2027 |
| Todd Steigerwaldt                                     | Marion Municipal Water Department - General Manager                          | Indefinite        |

## **Independent Auditor's Report**

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To the Honorable Mayor and  
Members of the City Council  
City of Marion, Iowa

### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the City of Marion, as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the City of Marion's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the City of Marion, as of June 30, 2024, and the respective changes in its financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City of Marion and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Marion's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City of Marion's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City of Marion's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison information, the schedules of proportionate share of the net pension liability, the schedules of contributions and the schedule of changes in the City's total OPEB liability, related ratios and notes on pages 5 through 12 and 59 through 68 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the

required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Marion's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the ten years ended June 30, 2024 (which are not presented herein) and expressed unmodified opinions on those financial statements. The accompanying nonmajor governmental funds - combining balance sheet; nonmajor governmental funds - combining schedule of revenue, expenditures and changes in fund balances; nonmajor enterprise funds - combining schedule of net position; nonmajor enterprise funds - combining schedule of revenue, expenses and changes in fund net position; nonmajor enterprise funds - combining schedule of cash flows; and schedule of revenue by source and expenditures by function - all governmental funds are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the nonmajor governmental funds - combining balance sheet; nonmajor governmental funds - combining schedule of revenue, expenditures and changes in fund balances; nonmajor enterprise funds - combining schedule of net position; nonmajor enterprise funds - combining schedule of revenue, expenses and changes in fund net position; nonmajor enterprise funds - combining schedule of cash flows; and schedule of revenue by source and expenditures by function - all governmental funds are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated January 24, 2025 on our consideration of the City of Marion's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Marion's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City of Marion's internal control over financial reporting and compliance.

*HOGAN - HANSEN*

HOGAN - HANSEN

Cedar Rapids, Iowa  
January 24, 2025

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

As management of the City of Marion, Iowa, we offer readers of the City of Marion's financial statements this narrative and analysis of the financial statements of the City of Marion for the fiscal year ended June 30, 2024. This section should be read in conjunction with the financial statements and the accompanying notes that follow. It should also be noted that the information contained here will provide information on both the governmental operations and the business-type activities of the City.

### **FINANCIAL HIGHLIGHTS**

The assets of the City of Marion's governmental activities exceeded its liabilities at the close of June 30, 2024 by \$255.2 million (net position).

The City's net position for governmental activities increased by \$26.6 million.

At the end of the current fiscal year, unassigned fund balance for the General Fund was \$14.6 million, or 49.3%, of the total General Fund expenditures. For the purpose of these financial statements, the General Fund also includes the Equipment Reserve, Tax Stabilization, Hotel/Motel and Police Retirement Trust and Agency Funds.

Total general obligation debt decreased by \$660,000 (excluding bond issuance premiums).

### **USING THIS ANNUAL REPORT**

The annual report consists of a series of financial statements and other information, as follows:

Management's discussion and analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

Government-wide financial statements consist of a statement of net position and a statement of activities. These provide information about the activities of the City as a whole and presents an overall view of the City's finances.

The fund financial statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide financial statements by providing information about the most significant funds.

Notes to the financial statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required supplementary information further explains and supports the financial statements with a comparison of the City's budget for the year, the City's proportionate share of the net pension liability and related contributions, as well as the schedule of changes in the City's total OPEB liability, related ratios and notes.

Supplementary information provides detailed information about the nonmajor governmental and enterprise funds.

## **REPORTING THE CITY'S FINANCIAL ACTIVITIES**

### **Government-Wide Financial Statement**

One of the most important questions asked about the City's finances is, "Is the City as a whole better or worse off as a result of the year's activities?" The statement of net position and the statement of activities report information which helps answer this question. These statements include all assets, deferred outflows of resources, liabilities and deferred inflows of resources using the accrual basis of accounting and the economic resources measurement focus, which is similar to the accounting used by most private sector companies. All of the current year's revenue and expenses are taken into account, regardless of when cash is received or paid.

The statement of net position presents financial information on all of the City's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Over time, increases or decreases in the City's net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the change occurs, regardless of the timing of related cash flows. Thus, revenue and expenses are reported in this statement for some items that will not result in cash flows until future fiscal periods.

The statement of net position and the statement of activities report three kinds of activities:

- Governmental activities include public safety, public works, culture and recreation, community and economic development, general government, debt service and capital projects. Property tax, user charges and state and federal grants finance most of these activities.
- Business-type activities include solid waste management collection, the sanitary sewer system, city communication utility and urban forest. These activities are financed primarily by user charges.
- The component units include the activities of the Marion Water Department (Water), the Friends of the Marion Carnegie Library (Friends), the Marion Public Library Foundation (Library), the Marion Parks and Recreation Foundation, Inc. (Parks) and the Marion Firefighter's Association (Fire). The City is financially accountable for the component units and has included them in the financial statements and notes, although they are legally separate from the City.

## **Fund Financial Statements**

The City has two kinds of funds:

### **1. Governmental Funds**

Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds and the balances at year end that are available for spending. Governmental funds include: (1) the General Fund, (2) the Special Revenue Funds, such as Road Use Tax, Local Option Sales Tax, Tax Increment Financing and the Employee Benefits Fund, (3) the Debt Service Fund, (4) the Capital Projects Funds and (5) the Permanent Fund. These funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund financial statements provide a detailed, short-term view of the City's general governmental operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statements for governmental funds include a balance sheet and a statement of revenue, expenditures and changes in fund balances.

### **2. Proprietary Funds**

Proprietary funds account for the City's enterprise and internal service funds. The enterprise funds report services for which the City charges customers for the service it provides. The internal service funds are used to account for health insurance and other employee benefits. Proprietary funds are reported in the same way all activities are reported in the statement of net position and the statement of activities. The major difference between the proprietary funds and the business-type activities included in the government-wide statements is the detail and additional information, such as cash flows, provided in the proprietary fund statements. Internal service funds are included in governmental activities in the statement of net position and statement of activities. The enterprise funds include the Sewer Rental Fund, Storm Water Management Fund and Solid Waste Fund which are considered to be major funds of the City. The City is responsible for ensuring the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong.

The financial statements required for proprietary funds include a statement of net position, a statement of revenue, expenses and changes in fund net position and a statement of cash flows.

Reconciliations between the government-wide financial statements and the governmental fund financial statements follow the governmental fund financial statements.

## Government-Wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of financial position. The analysis that follows focuses on the changes in the net position for governmental and business-type activities.

|                                                                          | Net Position at End of Year |                          |                          |                         |                          |                          |
|--------------------------------------------------------------------------|-----------------------------|--------------------------|--------------------------|-------------------------|--------------------------|--------------------------|
|                                                                          | (in thousands)              |                          |                          |                         |                          |                          |
|                                                                          | Governmental Activities     |                          | Business-Type Activities |                         | Total Government         |                          |
|                                                                          | 2024                        | 2023                     | 2024                     | 2023                    | 2024                     | 2023                     |
| Current and other assets                                                 | \$ 134,080                  | \$ 132,503               | \$ 25,341                | \$ 14,071               | \$ 159,421               | \$ 146,574               |
| Capital assets                                                           | <u>291,101</u>              | <u>274,872</u>           | <u>74,532</u>            | <u>59,393</u>           | <u>365,633</u>           | <u>334,265</u>           |
| <b>Total Assets</b>                                                      | <b><u>425,181</u></b>       | <b><u>407,375</u></b>    | <b><u>99,873</u></b>     | <b><u>73,464</u></b>    | <b><u>525,054</u></b>    | <b><u>480,839</u></b>    |
| <b>Deferred Outflows of Resources</b>                                    | <b><u>5,822</u></b>         | <b><u>4,657</u></b>      | <b><u>682</u></b>        | <b><u>492</u></b>       | <b><u>6,504</u></b>      | <b><u>5,149</u></b>      |
| <b>Total Assets and Deferred Outflows of Resources</b>                   | <b><u>\$ 431,003</u></b>    | <b><u>\$ 412,032</u></b> | <b><u>\$ 100,555</u></b> | <b><u>\$ 73,956</u></b> | <b><u>\$ 531,558</u></b> | <b><u>\$ 485,988</u></b> |
| Long-term liabilities                                                    | \$ 125,258                  | \$ 119,366               | \$ 20,857                | \$ 6,068                | \$ 146,115               | \$ 125,434               |
| Other liabilities                                                        | <u>11,490</u>               | <u>21,708</u>            | <u>2,447</u>             | <u>935</u>              | <u>13,937</u>            | <u>22,643</u>            |
| <b>Total Liabilities</b>                                                 | <b><u>136,748</u></b>       | <b><u>141,074</u></b>    | <b><u>23,304</u></b>     | <b><u>7,003</u></b>     | <b><u>160,052</u></b>    | <b><u>148,077</u></b>    |
| <b>Deferred Inflows of Resources</b>                                     | <b><u>39,053</u></b>        | <b><u>42,387</u></b>     | <b><u>30</u></b>         | <b><u>127</u></b>       | <b><u>39,083</u></b>     | <b><u>42,514</u></b>     |
| <b>Net Position</b>                                                      |                             |                          |                          |                         |                          |                          |
| Net investment in capital assets                                         | 188,502                     | 170,743                  | 55,520                   | 54,917                  | 244,022                  | 225,660                  |
| Restricted                                                               | 60,714                      | 62,893                   | —                        | —                       | 60,714                   | 62,893                   |
| Unrestricted                                                             | <u>5,986</u>                | <u>(5,065)</u>           | <u>21,701</u>            | <u>11,909</u>           | <u>27,687</u>            | <u>6,844</u>             |
| <b>Total Net Position</b>                                                | <b><u>255,202</u></b>       | <b><u>228,571</u></b>    | <b><u>77,221</u></b>     | <b><u>66,826</u></b>    | <b><u>332,423</u></b>    | <b><u>295,397</u></b>    |
| <b>Total Liabilities, Deferred Inflows of Resources and Net Position</b> | <b><u>\$ 431,003</u></b>    | <b><u>\$ 412,032</u></b> | <b><u>\$ 100,555</u></b> | <b><u>\$ 73,956</u></b> | <b><u>\$ 531,558</u></b> | <b><u>\$ 485,988</u></b> |

Net position of governmental activities increased approximately \$26.6 million for the fiscal year 2024. Net position of business-type activities increased approximately \$10.4 million for the fiscal year 2024. The largest portion of the City's net position is invested in capital assets (e.g., land, infrastructure, buildings and equipment), less the related debt. The debt related to the investment in capital assets is liquidated with resources other than capital assets. Restricted net position represents resources subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. Unrestricted net position, the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, legislation or other legal requirements, is approximately \$6.0 million as of the end of this year for governmental activities and \$21.7 million for business-type activities.

A summary version of the statement of activities follows:

| Changes in Net Position for the Year Ended June 30, |                         |                   |                          |                  |                   |                   |
|-----------------------------------------------------|-------------------------|-------------------|--------------------------|------------------|-------------------|-------------------|
| (in thousands)                                      |                         |                   |                          |                  |                   |                   |
|                                                     | Governmental Activities |                   | Business-Type Activities |                  | Total Government  |                   |
|                                                     | 2024                    | 2023              | 2024                     | 2023             | 2024              | 2023              |
| <b>Revenue</b>                                      |                         |                   |                          |                  |                   |                   |
| Program Revenue                                     |                         |                   |                          |                  |                   |                   |
| Charges for service                                 | \$ 2,847                | \$ 2,043          | \$ 13,477                | \$ 13,066        | \$ 16,324         | \$ 15,109         |
| Operating grants and contributions                  | 1,125                   | 3,824             | 28                       | 12               | 1,153             | 3,836             |
| Capital grants and contributions                    | 15,825                  | 9,086             | 2,504                    | 1,228            | 18,329            | 10,314            |
| General Revenue                                     |                         |                   |                          |                  |                   |                   |
| Property tax and tax increment financing            | 34,992                  | 31,854            | —                        | —                | 34,992            | 31,854            |
| Other city tax and special assessments              | 8,755                   | 8,431             | —                        | —                | 8,755             | 8,431             |
| Local option sales tax                              | 7,159                   | 6,713             | —                        | —                | 7,159             | 6,713             |
| Unrestricted investment earnings                    | 3,895                   | 2,289             | 1,272                    | 406              | 5,167             | 2,695             |
| Miscellaneous                                       | 427                     | 115               | —                        | —                | 427               | 115               |
| Gain on disposal of capital assets                  | 449                     | (1,872)           | 29                       | —                | 478               | (1,872)           |
| <b>Total Revenue</b>                                | <b>75,474</b>           | <b>62,483</b>     | <b>17,310</b>            | <b>14,712</b>    | <b>92,784</b>     | <b>77,195</b>     |
| <b>Program Expenses</b>                             |                         |                   |                          |                  |                   |                   |
| Public safety                                       | 18,096                  | 16,583            | —                        | —                | 18,096            | 16,583            |
| Public works                                        | 7,097                   | 9,564             | —                        | —                | 7,097             | 9,564             |
| Culture and recreation                              | 8,564                   | 8,662             | —                        | —                | 8,564             | 8,662             |
| Community and economic development                  | 3,352                   | 4,695             | —                        | —                | 3,352             | 4,695             |
| General government                                  | 4,011                   | 4,051             | —                        | —                | 4,011             | 4,051             |
| Interest and fiscal charges on long-term debt       | 3,254                   | 2,776             | —                        | —                | 3,254             | 2,776             |
| Sewer                                               | —                       | —                 | 7,820                    | 7,338            | 7,820             | 7,338             |
| Solid waste                                         | —                       | —                 | 2,850                    | 2,335            | 2,850             | 2,335             |
| City communication and utility                      | —                       | —                 | 52                       | 3                | 52                | 3                 |
| Urban forest                                        | —                       | —                 | 662                      | 488              | 662               | 488               |
| <b>Total Expenses</b>                               | <b>44,374</b>           | <b>46,331</b>     | <b>11,384</b>            | <b>10,164</b>    | <b>55,758</b>     | <b>56,495</b>     |
| <b>Transfers</b>                                    | <b>(4,469)</b>          | <b>(343)</b>      | <b>4,469</b>             | <b>343</b>       | <b>—</b>          | <b>—</b>          |
| <b>Change in Net Position</b>                       | <b>26,631</b>           | <b>15,809</b>     | <b>10,395</b>            | <b>4,891</b>     | <b>37,026</b>     | <b>20,700</b>     |
| Net Position - Beginning of Year                    | 228,571                 | 212,762           | 66,826                   | 61,935           | 295,397           | 274,697           |
| <b>Net Position - End of Year</b>                   | <b>\$ 255,202</b>       | <b>\$ 228,571</b> | <b>\$ 77,221</b>         | <b>\$ 66,826</b> | <b>\$ 332,423</b> | <b>\$ 295,397</b> |

## **Governmental Activities**

Charges for service make up 3.8% of governmental revenue. Operating and capital grants and contributions, primarily for street projects and building improvement projects, make up another 22.5% of governmental revenue. The remaining revenue comes from primarily property, road use and local option sales taxes.

## **Business-Type Activities**

As expected, charges for service is the primary revenue source for business-type activities. Sanitary sewer, urban forest and solid waste fees are the primary charges for service that make up 77.9% of total revenue. Investment income accounts for an additional 7.4% of total revenue.

## **INDIVIDUAL MAJOR FUND ANALYSIS**

### **Governmental Fund Highlights**

As the City of Marion completed the year, its governmental funds reported a combined fund balance of \$82,459,975 which is an increase from the \$80,004,139 total fund balance as of June 30, 2023. The following are the major reasons for the changes in fund balances of the major governmental funds from the prior year.

The General Fund prior year fund balance of \$15,481,003 increased to \$19,608,648. Revenue increased 9.4% over the prior year to \$24,668,310 and expenditures increased 4.4% to \$29,700,895. Net other financing sources totaled \$9,160,230.

The Special Revenue, Road Use Tax Fund is used to account for the maintenance of the City's infrastructure. This fund ended fiscal year 2024 with a balance of \$13,924,049, compared to the prior year ending balance of \$11,911,049.

The Special Revenue, Trust and Agency (Employee Benefits) Fund is required by the Code of Iowa to account for property tax levied for employee benefits. This fund showed an increase in fund balance from \$425,589 as of June 30, 2023 to \$569,637 as of June 30, 2024.

The Special Revenue, Local Option Sales Tax Fund accounts for revenue from the tax authorized by referendum and used for capital improvements, equipment and community programs and services. This fund ended fiscal year 2024 with a \$14,531,166 balance compared to the prior year ending fund balance of \$12,736,943. Local option sales tax revenue increased \$446,806 from \$6,712,554 as of June 30, 2023 to \$7,159,360 as of June 30, 2024.

The Special Revenue, Tax Increment Financing Fund accounts for revenue from the tax authorized by ordinance in the urban renewal district which is used to pay the principal and interest on indebtedness incurred for urban renewal redevelopment projects. This fund ended fiscal year 2024 with a \$968,407 balance compared to the prior year ending balance of \$525,463.

The Debt Service Fund ended fiscal year 2024 with a \$1,544,893 balance compared to the prior year ending balance of \$1,655,321. Property tax revenue increased \$619,176 from \$4,190,641 as of June 30, 2023 to \$4,809,817 as of June 30, 2024, while bond principal and interest payments decreased \$2,203,797 from \$9,797,085 as of June 30, 2023 to \$7,593,288 as of June 30, 2024.

The Capital Projects Fund ended fiscal year 2024 with a \$29,889,500 balance compared to the prior year ending balance of \$35,993,468.

## **Proprietary Fund Highlights**

The Enterprise, Sewer Rental Fund, which accounts for the operation and maintenance of the City's sanitary sewer system, ended fiscal year 2024 with a net position balance of \$28,571,678 compared to the prior year ending net position balance of \$25,241,018.

The Enterprise, Storm Water Management Fund, which accounts for the operation and maintenance of the City's storm water management system, ended fiscal year 2024 with a \$34,752,206 net position balance compared to the prior year ending net position balance of \$31,531,334.

The Enterprise, Solid Waste Fund, which accounts for the operation and maintenance of the City's solid waste collection, ended fiscal year 2024 with a \$5,939,512 net position balance compared to the prior year ending net position balance of \$4,289,537.

## **Budgetary Highlights**

Over the course of the year, the City amended its budget once. The budgeted disbursements were increased due to implementation of a compensation study, introduction of the automated traffic enforcement program, insurance claims, workers compensation claims, repair costs of fire engines, reduction in capital expenditures due to fluctuation in the completion date of project and delivery date of equipment.

## **CAPITAL ASSETS AND DEBT ADMINISTRATION**

### **Capital Assets**

The City's capital assets include land, buildings and improvements, equipment, streets, sewer systems, lighting systems, traffic signals and other infrastructure. Capital assets for governmental activities totaled \$291,100,851 (net of accumulated depreciation) as of June 30, 2024. Capital assets for business-type activities totaled \$74,532,350 (net of accumulated depreciation) as of June 30, 2024. See Note 3 to the financial statements for more information about the City's capital assets.

Construction in progress as of June 30, 2024 consists primarily of street projects, sewer projects, new public service facility, uptown plaza and trail projects.

### **Long-Term Debt**

As of June 30, 2024, the City had \$80,745,000 of outstanding general obligation bonds, \$3,127,050 of outstanding tax increment revenue bonds, \$11,875,452 of outstanding revenue bonds and \$3,501,244 of other long-term debt for governmental activities. See Note 4 to the financial statements for more information about the City's long-term debt.

The City continues to carry a general obligation bond rating of Aa1 assigned by national rating agencies to the City's debt since 2010. The Constitution of the State of Iowa limits the amount of general obligation debt cities can issue to 5% of the assessed value of all taxable property within the City's corporate limits. The City's outstanding general obligation debt is significantly below its constitutional debt limit of approximately \$179 million. Additional information about the City's long-term debt is presented in Note 4 to the financial statements.

## **ECONOMIC FACTORS**

The unemployment rate for Linn County is currently at 3.7%, which is 0.1% more than where it was the previous year and is less than the national unemployment rate of 4.1%.

Retail sales are reported on a fiscal year, July 1 to June 30, basis. For fiscal year 2024, retail sales were \$459.67 million for Marion and \$4.53 billion for Linn County. For fiscal year 2023, retail sales were \$457.22 million for Marion and \$4.56 billion for Linn County.

The total value of building permits for fiscal year 2024 was approximately \$29.9 million, which is down from the fiscal year 2023 amount of \$69.9 million.

## **NEXT YEAR'S BUDGET AND RATES**

The adopted fiscal year 2024-2025 budget calls for an increase in tax receipts of 7.4% and accomplishes all of the Council's long-standing objectives including maintaining the current level of services, maintaining adequate levels of cash reserves and complying with all of the City's financial policies.

Unlike many cities, Marion does not own or operate a wastewater treatment plant. Wastewater treatment is handled through a contract with the City of Cedar Rapids. A 0.1% overall increase in collections is budgeted.

Similarly, the recycling market has changed over the past couple of years, leading to increased costs in the United States and international markets. The City has budgeted for a 23.2% overall increase in collections with the implementation of an automated collection system.

The total City tax levy rate for fiscal year 2024-2025 is 14.8031 per taxable valuation compared to 15.0339 for fiscal year 2023-2024. Net taxable valuation for fiscal year 2024-2025 is \$2.03 billion, which was an increase of \$170.67 million from the fiscal year 2023-2024 level which was \$1.86 billion.

## **FINANCIAL INFORMATION CONTACT**

This financial report is designed to present our residents, taxpayers, customers, investors and creditors with a general overview of the City's finances and operating activities and to demonstrate the City's accountability. If you have questions about the report or need additional financial information, please contact the Office of the Finance Director at 1225 - 6th Avenue, City Hall, Marion, Iowa 52302.

## Basic Financial Statements

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Statement of Net Position

As of June 30, 2024

|                                                              | Primary Government      |                          |                       | Component Unit       |                   |                     |                   |                     |
|--------------------------------------------------------------|-------------------------|--------------------------|-----------------------|----------------------|-------------------|---------------------|-------------------|---------------------|
|                                                              | Governmental Activities | Business-Type Activities | Total                 | Water                | Friends           | Library             | Parks             | Fire                |
| <b>Assets and Deferred Outflows of Resources</b>             |                         |                          |                       |                      |                   |                     |                   |                     |
| <b>Assets</b>                                                |                         |                          |                       |                      |                   |                     |                   |                     |
| Cash.....                                                    | \$ 68,180,947           | \$ 19,388,294            | \$ 87,569,241         | \$ 10,909,908        | \$ 71,873         | \$ 181,171          | \$ 237,530        | \$ 111,399          |
| Pooled investments .....                                     | 22,753,910              | 3,662,971                | 26,416,881            | —                    | 68,463            | 1,199,401           | —                 | 283,094             |
| Receivables                                                  |                         |                          |                       |                      |                   |                     |                   |                     |
| Property Tax and Tax Increment Financing, Net of Allowance   |                         |                          |                       |                      |                   |                     |                   |                     |
| Current year delinquent.....                                 | 89,532                  | —                        | 89,532                | —                    | —                 | —                   | —                 | —                   |
| Succeeding year .....                                        | 35,828,037              | —                        | 35,828,037            | —                    | —                 | —                   | —                 | —                   |
| Unbilled usage .....                                         | —                       | 1,387,752                | 1,387,752             | 576,850              | —                 | —                   | —                 | —                   |
| Accounts .....                                               | 722,812                 | 726,435                  | 1,449,247             | 375,109              | —                 | —                   | —                 | —                   |
| Due from primary government.....                             | —                       | —                        | —                     | 240,000              | —                 | —                   | —                 | —                   |
| Accrued interest .....                                       | —                       | —                        | —                     | 42,731               | —                 | —                   | —                 | —                   |
| Due from other governments .....                             | 6,006,911               | 227                      | 6,007,138             | —                    | —                 | —                   | —                 | —                   |
| Internal loans - portion due within one year .....           | (74,174)                | 74,174                   | —                     | —                    | —                 | —                   | —                 | —                   |
| Inventories.....                                             | 673,207                 | —                        | 673,207               | 484,214              | —                 | —                   | —                 | 200                 |
| Internal loans - portion due after one year .....            | (101,434)               | 101,434                  | —                     | —                    | —                 | —                   | —                 | —                   |
| Restricted Assets                                            |                         |                          |                       |                      |                   |                     |                   |                     |
| Cash and investments.....                                    | —                       | —                        | —                     | 181,371              | —                 | —                   | —                 | 905,637             |
| Capital assets, net of accumulated depreciation.....         | 291,100,851             | 74,532,350               | 365,633,201           | 34,128,093           | 2,797             | —                   | —                 | —                   |
| <b>Total Assets</b> .....                                    | <b>425,180,599</b>      | <b>99,873,637</b>        | <b>525,054,236</b>    | <b>46,938,276</b>    | <b>143,133</b>    | <b>1,380,572</b>    | <b>237,530</b>    | <b>1,300,330</b>    |
| <b>Deferred Outflows of Resources</b>                        |                         |                          |                       |                      |                   |                     |                   |                     |
| Pension-related deferred outflows .....                      | 5,003,583               | 556,326                  | 5,559,909             | 240,725              | —                 | —                   | —                 | —                   |
| OPEB-related deferred outflows .....                         | 818,532                 | 125,309                  | 943,841               | —                    | —                 | —                   | —                 | —                   |
| <b>Total Deferred Outflows of Resources</b> .....            | <b>5,822,115</b>        | <b>681,635</b>           | <b>6,503,750</b>      | <b>240,725</b>       | <b>—</b>          | <b>—</b>            | <b>—</b>          | <b>—</b>            |
| <b>Total Assets and Deferred Outflows of Resources</b> ..... | <b>\$ 431,002,714</b>   | <b>\$ 100,555,272</b>    | <b>\$ 531,557,986</b> | <b>\$ 47,179,001</b> | <b>\$ 143,133</b> | <b>\$ 1,380,572</b> | <b>\$ 237,530</b> | <b>\$ 1,300,330</b> |

Statement of Net Position

As of June 30, 2024

|                                                                                | Primary Government      |                          |                       | Component Unit       |                   |                     |                   |                     |
|--------------------------------------------------------------------------------|-------------------------|--------------------------|-----------------------|----------------------|-------------------|---------------------|-------------------|---------------------|
|                                                                                | Governmental Activities | Business-Type Activities | Total                 | Water                | Friends           | Library             | Parks             | Fire                |
| <b>Liabilities, Deferred Inflows of Resources and Net Position</b>             |                         |                          |                       |                      |                   |                     |                   |                     |
| <b>Liabilities</b>                                                             |                         |                          |                       |                      |                   |                     |                   |                     |
| Accounts payable .....                                                         | \$ 5,905,009            | \$ 2,392,044             | \$ 8,297,053          | \$ 322,969           | \$ —              | \$ —                | \$ —              | \$ —                |
| Grants received in advance .....                                               | 4,037,243               | —                        | 4,037,243             | —                    | —                 | —                   | —                 | —                   |
| Accrued interest payable .....                                                 | 327,327                 | —                        | 327,327               | 1,141                | —                 | —                   | —                 | —                   |
| Salaries and benefits payable .....                                            | 961,602                 | 54,876                   | 1,016,478             | 81,871               | —                 | —                   | —                 | —                   |
| Self-insured estimated claims .....                                            | 257,609                 | —                        | 257,609               | 15,681               | —                 | —                   | —                 | —                   |
| Payable from restricted assets .....                                           | —                       | —                        | —                     | 181,371              | —                 | —                   | —                 | —                   |
| <b>Long-Term Liabilities</b>                                                   |                         |                          |                       |                      |                   |                     |                   |                     |
| <b>Portion Due Within One Year</b>                                             |                         |                          |                       |                      |                   |                     |                   |                     |
| Revenue bonds .....                                                            | 236,144                 | 466,144                  | 702,288               | —                    | —                 | —                   | —                 | —                   |
| General obligation bonds .....                                                 | 5,265,000               | —                        | 5,265,000             | —                    | —                 | —                   | —                 | —                   |
| Tax increment revenue bonds .....                                              | 292,839                 | —                        | 292,839               | —                    | —                 | —                   | —                 | —                   |
| Unamortized premium on bonds .....                                             | 341,585                 | 20,044                   | 361,629               | —                    | —                 | —                   | —                 | —                   |
| Notes payable .....                                                            | 142,010                 | 40,000                   | 182,010               | —                    | —                 | —                   | —                 | —                   |
| Compensated absences .....                                                     | 18,244                  | 38,355                   | 56,599                | 147,215              | —                 | —                   | —                 | —                   |
| Nonbonded indebtedness .....                                                   | 24,984                  | —                        | 24,984                | —                    | —                 | —                   | —                 | —                   |
| Due to component unit .....                                                    | 120,000                 | —                        | 120,000               | —                    | —                 | —                   | —                 | —                   |
| SRF loan .....                                                                 | —                       | —                        | —                     | 158,000              | —                 | —                   | —                 | —                   |
| <b>Portion Due or Payable After One Year</b>                                   |                         |                          |                       |                      |                   |                     |                   |                     |
| Revenue bonds .....                                                            | 11,639,308              | 18,209,360               | 29,848,668            | —                    | —                 | —                   | —                 | —                   |
| General obligation bonds .....                                                 | 75,480,000              | —                        | 75,480,000            | —                    | —                 | —                   | —                 | —                   |
| Tax increment revenue bonds .....                                              | 2,834,211               | —                        | 2,834,211             | —                    | —                 | —                   | —                 | —                   |
| Unamortized premium on bonds .....                                             | 2,654,934               | 340,734                  | 2,995,668             | —                    | —                 | —                   | —                 | —                   |
| Notes payable .....                                                            | 3,359,234               | 240,000                  | 3,599,234             | —                    | —                 | —                   | —                 | —                   |
| Compensated absences .....                                                     | 4,289,884               | —                        | 4,289,884             | —                    | —                 | —                   | —                 | —                   |
| Nonbonded indebtedness .....                                                   | 88,649                  | —                        | 88,649                | —                    | —                 | —                   | —                 | —                   |
| Due to component unit .....                                                    | 120,000                 | —                        | 120,000               | —                    | —                 | —                   | —                 | —                   |
| SRF loan .....                                                                 | —                       | —                        | —                     | 1,063,000            | —                 | —                   | —                 | —                   |
| Net pension liability .....                                                    | 16,288,501              | 1,376,454                | 17,664,955            | 622,707              | —                 | —                   | —                 | —                   |
| Total OPEB liability .....                                                     | 2,063,392               | 126,985                  | 2,190,377             | 108,356              | —                 | —                   | —                 | —                   |
| <b>Total Liabilities</b> .....                                                 | <b>136,747,709</b>      | <b>23,304,996</b>        | <b>160,052,705</b>    | <b>2,702,311</b>     | <b>—</b>          | <b>—</b>            | <b>—</b>          | <b>—</b>            |
| <b>Deferred Inflows of Resources</b>                                           |                         |                          |                       |                      |                   |                     |                   |                     |
| <b>Unavailable Revenue</b>                                                     |                         |                          |                       |                      |                   |                     |                   |                     |
| Succeeding year property tax and tax increment financing .....                 | 35,828,037              | —                        | 35,828,037            | —                    | —                 | —                   | —                 | —                   |
| Pension-related deferred inflows .....                                         | 276,965                 | (10,352)                 | 266,613               | 4,883                | —                 | —                   | —                 | —                   |
| OPEB-related deferred inflows .....                                            | 262,590                 | 40,006                   | 302,596               | 25,333               | —                 | —                   | —                 | —                   |
| Other .....                                                                    | 2,684,923               | —                        | 2,684,923             | —                    | —                 | —                   | —                 | —                   |
| <b>Total Deferred Inflows of Resources</b> .....                               | <b>39,052,515</b>       | <b>29,654</b>            | <b>39,082,169</b>     | <b>30,216</b>        | <b>—</b>          | <b>—</b>            | <b>—</b>          | <b>—</b>            |
| <b>Net Position</b>                                                            |                         |                          |                       |                      |                   |                     |                   |                     |
| Net investment in capital assets .....                                         | 188,501,953             | 55,519,548               | 244,021,501           | 32,907,093           | —                 | —                   | —                 | —                   |
| <b>Restricted for</b>                                                          |                         |                          |                       |                      |                   |                     |                   |                     |
| Cemetery perpetual care .....                                                  | 236,234                 | —                        | 236,234               | —                    | —                 | —                   | —                 | —                   |
| Benefits .....                                                                 | 569,637                 | —                        | 569,637               | —                    | —                 | —                   | —                 | —                   |
| Debt service .....                                                             | 1,217,566               | —                        | 1,217,566             | —                    | —                 | —                   | —                 | —                   |
| Capital projects .....                                                         | 29,889,500              | —                        | 29,889,500            | —                    | —                 | —                   | —                 | —                   |
| Economic development .....                                                     | 51,492                  | —                        | 51,492                | —                    | —                 | —                   | —                 | —                   |
| Streets .....                                                                  | 13,250,842              | —                        | 13,250,842            | —                    | —                 | —                   | —                 | —                   |
| Other purposes .....                                                           | 15,499,573              | —                        | 15,499,573            | —                    | —                 | —                   | —                 | —                   |
| Unrestricted .....                                                             | 5,985,693               | 21,701,074               | 27,686,767            | 11,539,381           | 143,133           | 1,380,572           | 237,530           | 1,300,330           |
| <b>Total Net Position</b> .....                                                | <b>255,202,490</b>      | <b>77,220,622</b>        | <b>332,423,112</b>    | <b>44,446,474</b>    | <b>143,133</b>    | <b>1,380,572</b>    | <b>237,530</b>    | <b>1,300,330</b>    |
| <b>Total Liabilities, Deferred Inflows of Resources and Net Position</b> ..... | <b>\$ 431,002,714</b>   | <b>\$ 100,555,272</b>    | <b>\$ 531,557,986</b> | <b>\$ 47,179,001</b> | <b>\$ 143,133</b> | <b>\$ 1,380,572</b> | <b>\$ 237,530</b> | <b>\$ 1,300,330</b> |

Statement of Activities

Year Ended June 30, 2024

| Functions/Programs                                    | Expenses      | Program Revenue        |                                          |                                        | Net Revenue (Expense)<br>and Changes in Net Position |                                 |                 | Component Unit |            |              |            |              |
|-------------------------------------------------------|---------------|------------------------|------------------------------------------|----------------------------------------|------------------------------------------------------|---------------------------------|-----------------|----------------|------------|--------------|------------|--------------|
|                                                       |               | Charges<br>for Service | Operating<br>Grants and<br>Contributions | Capital<br>Grants and<br>Contributions | Governmental<br>Activities                           | Business-<br>Type<br>Activities | Total           | Water          | Friends    | Library      | Parks      | Fire         |
| Primary Government                                    |               |                        |                                          |                                        |                                                      |                                 |                 |                |            |              |            |              |
| Governmental Activities                               |               |                        |                                          |                                        |                                                      |                                 |                 |                |            |              |            |              |
| Public safety .....                                   | \$ 18,096,039 | \$ 1,054,131           | \$ 207,308                               | \$ 1,300,000                           | \$ (15,534,600)                                      | \$ —                            | \$ (15,534,600) | \$ —           | \$ —       | \$ —         | \$ —       | \$ —         |
| Public works .....                                    | 7,096,819     | 35,780                 | 1,482                                    | 1,812,559                              | (5,246,998)                                          | —                               | (5,246,998)     | —              | —          | —            | —          | —            |
| Culture and recreation .....                          | 8,563,882     | 532,834                | 473,563                                  | 404,534                                | (7,152,951)                                          | —                               | (7,152,951)     | —              | —          | —            | —          | —            |
| Community and economic<br>development.....            | 3,352,040     | 1,156,406              | 469                                      | 6,602,910                              | 4,407,745                                            | —                               | 4,407,745       | —              | —          | —            | —          | —            |
| General government.....                               | 4,010,760     | 68,296                 | 441,751                                  | 5,705,168                              | 2,204,455                                            | —                               | 2,204,455       | —              | —          | —            | —          | —            |
| Interest and other charges on<br>long-term debt ..... | 3,253,763     | —                      | —                                        | —                                      | (3,253,763)                                          | —                               | (3,253,763)     | —              | —          | —            | —          | —            |
| Total Governmental Activities ...                     | 44,373,303    | 2,847,447              | 1,124,573                                | 15,825,171                             | (24,576,112)                                         | —                               | (24,576,112)    | —              | —          | —            | —          | —            |
| Business-Type Activities                              |               |                        |                                          |                                        |                                                      |                                 |                 |                |            |              |            |              |
| Sewer .....                                           | 7,819,553     | 9,174,798              | 1,249                                    | 2,503,883                              | —                                                    | 3,860,377                       | 3,860,377       | —              | —          | —            | —          | —            |
| Solid waste .....                                     | 2,850,489     | 3,466,161              | 264                                      | —                                      | —                                                    | 615,936                         | 615,936         | —              | —          | —            | —          | —            |
| City communication and utility .....                  | 52,557        | 19,600                 | 3,609                                    | —                                      | —                                                    | (29,348)                        | (29,348)        | —              | —          | —            | —          | —            |
| Urban forest.....                                     | 662,426       | 816,737                | 23,067                                   | —                                      | —                                                    | 177,378                         | 177,378         | —              | —          | —            | —          | —            |
| Total Business-Type Activities..                      | 11,385,025    | 13,477,296             | 28,189                                   | 2,503,883                              | —                                                    | 4,624,343                       | 4,624,343       | —              | —          | —            | —          | —            |
| Total Primary Government.....                         | \$ 55,758,328 | \$ 16,324,743          | \$ 1,152,762                             | \$ 18,329,054                          | (24,576,112)                                         | 4,624,343                       | (19,951,769)    | —              | —          | —            | —          | —            |
| Component Unit - Water .....                          | \$ 4,012,012  | \$ 6,634,161           | \$ —                                     | \$ 1,092,636                           | —                                                    | —                               | —               | 3,714,785      | —          | —            | —          | —            |
| Component Unit - Friends .....                        | \$ 42,350     | \$ —                   | \$ 56,371                                | \$ —                                   | —                                                    | —                               | —               | —              | 14,021     | —            | —          | —            |
| Component Unit - Library .....                        | \$ 412,643    | \$ —                   | \$ 245,280                               | \$ —                                   | —                                                    | —                               | —               | —              | —          | (167,363)    | —          | —            |
| Component Unit - Parks .....                          | \$ 3,595      | \$ —                   | \$ 218,143                               | \$ —                                   | —                                                    | —                               | —               | —              | —          | —            | 214,548    | —            |
| Component Unit - Fire .....                           | \$ 6,458      | \$ —                   | \$ 3,431                                 | \$ —                                   | —                                                    | —                               | —               | —              | —          | —            | —          | (3,027)      |
| General Revenue (Expense)                             |               |                        |                                          |                                        |                                                      |                                 |                 |                |            |              |            |              |
| Property Tax Levied for                               |               |                        |                                          |                                        |                                                      |                                 |                 |                |            |              |            |              |
| General purposes .....                                |               |                        |                                          |                                        | 24,579,513                                           | —                               | 24,579,513      | —              | —          | —            | —          | —            |
| Debt service.....                                     |               |                        |                                          |                                        | 4,809,817                                            | —                               | 4,809,817       | —              | —          | —            | —          | —            |
| Tax increment financing .....                         |               |                        |                                          |                                        | 5,602,554                                            | —                               | 5,602,554       | —              | —          | —            | —          | —            |
| Other City Tax                                        |               |                        |                                          |                                        |                                                      |                                 |                 |                |            |              |            |              |
| Cable television franchise .....                      |               |                        |                                          |                                        | 2,505,210                                            | —                               | 2,505,210       | —              | —          | —            | —          | —            |
| Hotel/motel .....                                     |               |                        |                                          |                                        | 376,084                                              | —                               | 376,084         | —              | —          | —            | —          | —            |
| Road use tax .....                                    |               |                        |                                          |                                        | 5,872,739                                            | —                               | 5,872,739       | —              | —          | —            | —          | —            |
| Local option sales tax.....                           |               |                        |                                          |                                        | 7,159,360                                            | —                               | 7,159,360       | —              | —          | —            | —          | —            |
| Unrestricted investment earnings<br>(losses) .....    |               |                        |                                          |                                        | 3,895,350                                            | 1,272,124                       | 5,167,474       | 443,817        | 1,863      | 113,662      | 297        | (30,798)     |
| Special assessments .....                             |               |                        |                                          |                                        | 836                                                  | —                               | 836             | —              | —          | —            | —          | —            |
| Miscellaneous .....                                   |               |                        |                                          |                                        | 425,526                                              | —                               | 425,526         | 154,689        | —          | —            | —          | —            |
| Gain (loss) on disposal of capital<br>assets .....    |               |                        |                                          |                                        | 449,422                                              | 28,751                          | 478,173         | (15,237)       | —          | —            | —          | —            |
| Total General Revenue .....                           |               |                        |                                          |                                        | 55,676,411                                           | 1,300,875                       | 56,977,286      | 583,269        | 1,863      | 113,662      | 297        | (30,798)     |
| Transfers.....                                        |               |                        |                                          |                                        | (4,469,007)                                          | 4,469,007                       | —               | —              | —          | —            | —          | —            |
| Change in Net Position.....                           |               |                        |                                          |                                        | 26,631,292                                           | 10,394,225                      | 37,025,517      | 4,298,054      | 15,884     | (53,701)     | 214,845    | (33,825)     |
| Net Position - Beginning of Year .....                |               |                        |                                          |                                        | 228,571,198                                          | 66,826,397                      | 295,397,595     | 40,148,420     | 127,249    | 1,434,273    | 22,685     | 1,334,155    |
| Net Position - End of Year .....                      |               |                        |                                          |                                        | \$ 255,202,490                                       | \$ 77,220,622                   | \$ 332,423,112  | \$ 44,446,474  | \$ 143,133 | \$ 1,380,572 | \$ 237,530 | \$ 1,300,330 |

See accompanying notes to the financial statements.

Balance Sheet - Governmental Funds

As of June 30, 2024

|                                                                          | General              | Special Revenue      |                                      |                        |                         | Debt Service        | Capital Projects     | Nonmajor            | Total                 |
|--------------------------------------------------------------------------|----------------------|----------------------|--------------------------------------|------------------------|-------------------------|---------------------|----------------------|---------------------|-----------------------|
|                                                                          |                      | Road Use Tax         | Trust and Agency (Employee Benefits) | Local Option Sales Tax | Tax Increment Financing |                     |                      |                     |                       |
| Assets                                                                   |                      |                      |                                      |                        |                         |                     |                      |                     |                       |
| Cash.....                                                                | \$ 15,053,496        | \$ 12,905,641        | \$ 554,527                           | \$ 9,562,608           | \$ 1,004,456            | \$ 1,533,527        | \$ 22,544,241        | \$ 1,427,725        | \$ 64,586,221         |
| Pooled investments .....                                                 | 5,061,620            | —                    | —                                    | 4,300,181              | —                       | —                   | 12,073,902           | —                   | 21,435,703            |
| Receivables                                                              |                      |                      |                                      |                        |                         |                     |                      |                     |                       |
| Property Tax                                                             |                      |                      |                                      |                        |                         |                     |                      |                     |                       |
| Current year delinquent .....                                            | 40,232               | —                    | 18,428                               | —                      | 19,008                  | 11,864              | —                    | —                   | 89,532                |
| Succeeding year .....                                                    | 17,343,798           | —                    | 7,930,767                            | —                      | 5,301,590               | 5,251,882           | —                    | —                   | 35,828,037            |
| Accounts .....                                                           | 649,899              | 20,915               | 5,771                                | —                      | —                       | —                   | —                    | —                   | 676,585               |
| Due from other governments .....                                         | 91,047               | 476,773              | —                                    | 676,723                | —                       | —                   | 4,762,368            | —                   | 6,006,911             |
| Inventories.....                                                         | —                    | 673,207              | —                                    | —                      | —                       | —                   | —                    | —                   | 673,207               |
| Total Assets .....                                                       | <u>\$ 38,240,092</u> | <u>\$ 14,076,536</u> | <u>\$ 8,509,493</u>                  | <u>\$ 14,539,512</u>   | <u>\$ 6,325,054</u>     | <u>\$ 6,797,273</u> | <u>\$ 39,380,511</u> | <u>\$ 1,427,725</u> | <u>\$ 129,296,196</u> |
| Liabilities, Deferred Inflows of Resources and Fund Balances             |                      |                      |                                      |                        |                         |                     |                      |                     |                       |
| Liabilities                                                              |                      |                      |                                      |                        |                         |                     |                      |                     |                       |
| Accounts payable .....                                                   | \$ 405,197           | \$ 80,813            | \$ 9,089                             | \$ 867                 | \$ —                    | \$ 498              | \$ 5,333,217         | \$ 4,050            | \$ 5,833,731          |
| Grants received in advance .....                                         | —                    | —                    | —                                    | —                      | —                       | —                   | 4,037,243            | —                   | 4,037,243             |
| Salaries and benefits payable.....                                       | 882,449              | 71,674               | —                                    | 7,479                  | —                       | —                   | —                    | —                   | 961,602               |
| Interfund loan .....                                                     | —                    | —                    | —                                    | —                      | 55,057                  | —                   | 120,551              | —                   | 175,608               |
| Total Liabilities .....                                                  | <u>1,287,646</u>     | <u>152,487</u>       | <u>9,089</u>                         | <u>8,346</u>           | <u>55,057</u>           | <u>498</u>          | <u>9,491,011</u>     | <u>4,050</u>        | <u>11,008,184</u>     |
| Deferred Inflows of Resources                                            |                      |                      |                                      |                        |                         |                     |                      |                     |                       |
| Succeeding year property tax .....                                       | <u>17,343,798</u>    | <u>—</u>             | <u>7,930,767</u>                     | <u>—</u>               | <u>5,301,590</u>        | <u>5,251,882</u>    | <u>—</u>             | <u>—</u>            | <u>35,828,037</u>     |
| Fund Balances                                                            |                      |                      |                                      |                        |                         |                     |                      |                     |                       |
| Nonspendable                                                             |                      |                      |                                      |                        |                         |                     |                      |                     |                       |
| Inventories .....                                                        | —                    | 673,207              | —                                    | —                      | —                       | —                   | —                    | —                   | 673,207               |
| Cemetery perpetual care.....                                             | —                    | —                    | —                                    | —                      | —                       | —                   | —                    | 236,234             | 236,234               |
| Restricted for                                                           |                      |                      |                                      |                        |                         |                     |                      |                     |                       |
| Benefits.....                                                            | —                    | —                    | 569,637                              | —                      | —                       | —                   | —                    | —                   | 569,637               |
| Debt service .....                                                       | —                    | —                    | —                                    | —                      | —                       | 1,544,893           | —                    | —                   | 1,544,893             |
| Capital projects .....                                                   | —                    | —                    | —                                    | —                      | —                       | —                   | 29,889,500           | —                   | 29,889,500            |
| Streets .....                                                            | —                    | 13,250,842           | —                                    | —                      | —                       | —                   | —                    | —                   | 13,250,842            |
| Economic development.....                                                | —                    | —                    | —                                    | —                      | —                       | —                   | —                    | 51,492              | 51,492                |
| Other purposes .....                                                     | —                    | —                    | —                                    | 14,531,166             | 968,407                 | —                   | —                    | —                   | 15,499,573            |
| Committed to                                                             |                      |                      |                                      |                        |                         |                     |                      |                     |                       |
| Pension.....                                                             | 621,271              | —                    | —                                    | —                      | —                       | —                   | —                    | —                   | 621,271               |
| Capital projects .....                                                   | —                    | —                    | —                                    | —                      | —                       | —                   | —                    | 592,894             | 592,894               |
| Assigned for                                                             |                      |                      |                                      |                        |                         |                     |                      |                     |                       |
| Equipment reserve .....                                                  | 4,022,349            | —                    | —                                    | —                      | —                       | —                   | —                    | —                   | 4,022,349             |
| Tax stabilization .....                                                  | 330,653              | —                    | —                                    | —                      | —                       | —                   | —                    | —                   | 330,653               |
| Capital projects .....                                                   | —                    | —                    | —                                    | —                      | —                       | —                   | —                    | 543,055             | 543,055               |
| Unassigned .....                                                         | <u>14,634,375</u>    | <u>—</u>             | <u>—</u>                             | <u>—</u>               | <u>—</u>                | <u>—</u>            | <u>—</u>             | <u>—</u>            | <u>14,634,375</u>     |
| Total Fund Balances .....                                                | <u>19,608,648</u>    | <u>13,924,049</u>    | <u>569,637</u>                       | <u>14,531,166</u>      | <u>968,407</u>          | <u>1,544,893</u>    | <u>29,889,500</u>    | <u>1,423,675</u>    | <u>82,459,975</u>     |
| Total Liabilities, Deferred Inflows of Resources and Fund Balances ..... | <u>\$ 38,240,092</u> | <u>\$ 14,076,536</u> | <u>\$ 8,509,493</u>                  | <u>\$ 14,539,512</u>   | <u>\$ 6,325,054</u>     | <u>\$ 6,797,273</u> | <u>\$ 39,380,511</u> | <u>\$ 1,427,725</u> | <u>\$ 129,296,196</u> |

See accompanying notes to the financial statements.

# Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Position

As of June 30, 2024

Total Fund Balances for Governmental Funds (Page 16)..... \$ 82,459,975

**Amounts reported for governmental activities in the statement of net position are different because:**

Capital assets used in governmental activities are not current financial resources and, therefore, are not reported in the governmental funds. The cost of assets is \$382,476,858 and the accumulated depreciation is \$91,376,007 ..... 291,100,851

Internal service funds are used by management to charge the costs of employee benefits and the partially self-funded insurance plan to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statements of net position ..... 4,630,273

Accrued interest payable on long-term liabilities is not due and payable in the current year and, therefore, is not reported as a liability in the governmental funds ..... (327,327)

Other long-term assets are not available to pay current year expenditures and, therefore, are recognized as deferred inflows of resources in the governmental funds ..... (2,684,923)

Pension and OPEB deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental funds, as follows:

|                                     |    |           |           |
|-------------------------------------|----|-----------|-----------|
| Pension Related                     |    |           |           |
| Deferred outflows of resources..... | \$ | 5,003,583 |           |
| Deferred inflows of resources.....  |    | (276,965) |           |
| OPEB Related                        |    |           |           |
| Deferred outflows of resources..... |    | 818,532   |           |
| Deferred inflows of resources.....  |    | (262,590) | 5,282,560 |

Long-term liabilities are not due and payable in the current year and, therefore, are not reported as liabilities in the governmental funds, as follows:

|                                                       |    |              |               |
|-------------------------------------------------------|----|--------------|---------------|
| General obligation bonds.....                         | \$ | (80,745,000) |               |
| Tax increment revenue bonds .....                     |    | (3,127,050)  |               |
| Unamortized premium on general obligation bonds ..... |    | (2,996,519)  |               |
| Revenue bonds.....                                    |    | (11,875,452) |               |
| Note payable.....                                     |    | (3,501,244)  |               |
| Compensated absences .....                            |    | (4,308,128)  |               |
| Nonbonded indebtedness .....                          |    | (113,633)    |               |
| Due to component unit.....                            |    | (240,000)    |               |
| Net pension liability .....                           |    | (16,288,501) |               |
| Total OPEB liability .....                            |    | (2,063,392)  | (125,258,919) |

Net Position of Governmental Activities (Page 14) ..... \$ 255,202,490

Statement of Revenue, Expenditures and Changes in Fund Balances -  
Governmental Funds

Year Ended June 30, 2024

|                                                       | General              | Special Revenue      |                                      |                        |                         | Debt Service        | Capital Projects     | Nonmajor            | Total                |
|-------------------------------------------------------|----------------------|----------------------|--------------------------------------|------------------------|-------------------------|---------------------|----------------------|---------------------|----------------------|
|                                                       |                      | Road Use Tax         | Trust and Agency (Employee Benefits) | Local Option Sales Tax | Tax Increment Financing |                     |                      |                     |                      |
| Revenue                                               |                      |                      |                                      |                        |                         |                     |                      |                     |                      |
| Property tax .....                                    | \$ 16,857,486        | \$ —                 | \$ 7,722,027                         | \$ —                   | \$ —                    | \$ 4,809,817        | \$ —                 | \$ —                | \$ 29,389,330        |
| Tax increment financing .....                         | —                    | —                    | —                                    | —                      | 5,602,554               | —                   | —                    | —                   | 5,602,554            |
| Other city tax .....                                  | 2,881,294            | —                    | —                                    | —                      | —                       | —                   | —                    | —                   | 2,881,294            |
| Licenses and permits.....                             | 806,255              | —                    | —                                    | —                      | —                       | —                   | —                    | —                   | 806,255              |
| Use of money and property .....                       | 1,616,866            | 173,235              | 5,162                                | 730,885                | 62,738                  | 153,590             | 1,082,772            | 37,207              | 3,862,455            |
| Intergovernmental .....                               | 385,957              | 5,872,739            | 80,791                               | 7,159,360              | —                       | —                   | 7,583,945            | 69,953              | 21,152,745           |
| Charges for service .....                             | 1,821,341            | —                    | —                                    | —                      | —                       | —                   | 104,341              | 115,510             | 2,041,192            |
| Special assessments.....                              | —                    | —                    | —                                    | —                      | —                       | 533                 | 303                  | —                   | 836                  |
| Miscellaneous.....                                    | 299,111              | 155,463              | 71,003                               | —                      | —                       | —                   | 1,770,589            | —                   | 2,296,166            |
| Total Revenue .....                                   | <u>24,668,310</u>    | <u>6,201,437</u>     | <u>7,878,983</u>                     | <u>7,890,245</u>       | <u>5,665,292</u>        | <u>4,963,940</u>    | <u>10,541,950</u>    | <u>222,670</u>      | <u>68,032,827</u>    |
| Expenditures                                          |                      |                      |                                      |                        |                         |                     |                      |                     |                      |
| Operating                                             |                      |                      |                                      |                        |                         |                     |                      |                     |                      |
| Public safety .....                                   | 16,983,420           | —                    | 101,454                              | —                      | —                       | —                   | —                    | —                   | 17,084,874           |
| Public works.....                                     | 659,663              | 5,960,145            | —                                    | 220,308                | —                       | —                   | —                    | —                   | 6,840,116            |
| Culture and recreation.....                           | 7,027,651            | —                    | 73,605                               | —                      | —                       | —                   | —                    | —                   | 7,101,256            |
| Community and economic development.....               | 1,580,422            | —                    | —                                    | —                      | 1,641,380               | —                   | 357,354              | 74,298              | 3,653,454            |
| General government .....                              | 3,449,739            | 284,117              | 37,194                               | —                      | —                       | —                   | —                    | —                   | 3,771,050            |
| Debt Service                                          |                      |                      |                                      |                        |                         |                     |                      |                     |                      |
| Principal .....                                       | —                    | 230,481              | —                                    | —                      | 280,242                 | 5,010,000           | —                    | —                   | 5,520,723            |
| Interest and other charges .....                      | —                    | 509,270              | —                                    | —                      | 141,982                 | 2,583,288           | 94,531               | —                   | 3,329,071            |
| Capital projects.....                                 | —                    | —                    | —                                    | —                      | —                       | —                   | 18,704,943           | —                   | 18,704,943           |
| Total Expenditures .....                              | <u>29,700,895</u>    | <u>6,984,013</u>     | <u>212,253</u>                       | <u>220,308</u>         | <u>2,063,604</u>        | <u>7,593,288</u>    | <u>19,156,828</u>    | <u>74,298</u>       | <u>66,005,487</u>    |
| Revenue Over (Under) Expenditures .....               | <u>(5,032,585)</u>   | <u>(782,576)</u>     | <u>7,666,730</u>                     | <u>7,669,937</u>       | <u>3,601,688</u>        | <u>(2,629,348)</u>  | <u>(8,614,878)</u>   | <u>148,372</u>      | <u>2,027,340</u>     |
| Other Financing Sources (Uses)                        |                      |                      |                                      |                        |                         |                     |                      |                     |                      |
| Operating transfers in .....                          | 9,343,437            | 2,899,119            | —                                    | —                      | —                       | 2,558,920           | 6,112,449            | —                   | 20,913,925           |
| Operating transfers out.....                          | (438,412)            | (198,783)            | (7,712,682)                          | (5,875,714)            | (3,158,744)             | (40,000)            | (8,776,497)          | —                   | (26,200,832)         |
| Insurance proceeds .....                              | —                    | —                    | —                                    | —                      | —                       | —                   | 662,002              | —                   | 662,002              |
| Bond proceeds .....                                   | —                    | —                    | —                                    | —                      | —                       | —                   | 4,325,000            | —                   | 4,325,000            |
| Premium on bonds issued .....                         | —                    | —                    | —                                    | —                      | —                       | —                   | 220,231              | —                   | 220,231              |
| Bond issuance costs.....                              | —                    | —                    | —                                    | —                      | —                       | —                   | (32,275)             | —                   | (32,275)             |
| Sale of capital assets.....                           | 255,205              | 95,240               | 190,000                              | —                      | —                       | —                   | —                    | —                   | 540,445              |
| Total Other Financing Sources (Uses) .....            | <u>9,160,230</u>     | <u>2,795,576</u>     | <u>(7,522,682)</u>                   | <u>(5,875,714)</u>     | <u>(3,158,744)</u>      | <u>2,518,920</u>    | <u>2,510,910</u>     | <u>—</u>            | <u>428,496</u>       |
| Net Change in Fund Balances .....                     | <u>4,127,645</u>     | <u>2,013,000</u>     | <u>144,048</u>                       | <u>1,794,223</u>       | <u>442,944</u>          | <u>(110,428)</u>    | <u>(6,103,968)</u>   | <u>148,372</u>      | <u>2,455,836</u>     |
| Fund Balances - Beginning of Year (as restated) ..... | <u>15,481,003</u>    | <u>11,911,049</u>    | <u>425,589</u>                       | <u>12,736,943</u>      | <u>525,463</u>          | <u>1,655,321</u>    | <u>35,993,468</u>    | <u>1,275,303</u>    | <u>80,004,139</u>    |
| Fund Balances - End of Year .....                     | <u>\$ 19,608,648</u> | <u>\$ 13,924,049</u> | <u>\$ 569,637</u>                    | <u>\$ 14,531,166</u>   | <u>\$ 968,407</u>       | <u>\$ 1,544,893</u> | <u>\$ 29,889,500</u> | <u>\$ 1,423,675</u> | <u>\$ 82,459,975</u> |

See accompanying notes to the financial statements.

# Reconciliation of the Statement of Revenue, Expenditures and Changes in Fund Balances - Governmental Funds to the Statement of Activities

Year Ended June 30, 2024

Change in Fund Balances - Total Governmental Funds (Page 18) \$ 2,455,836

## Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures while governmental activities report depreciation expense to allocate those expenditures over the life of the assets. Capital outlay expenditures and contributed capital assets exceeded depreciation expense in the current year, as follows:

|                                  |                    |            |
|----------------------------------|--------------------|------------|
| Capital outlay .....             | \$ 22,439,621      |            |
| Contributed capital assets ..... | 1,812,559          |            |
| Depreciation expense.....        | <u>(7,932,359)</u> | 16,319,821 |

|                                                                       |  |          |
|-----------------------------------------------------------------------|--|----------|
| The net book value of capital assets disposed of during the year..... |  | (91,026) |
|-----------------------------------------------------------------------|--|----------|

|                                                                                                                                                                                                                                                                                                                                |  |          |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|----------|
| Interest on long-term debt in the statement of activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the governmental funds when due. In the statement of activities, interest expense is recognized as interest accrues, regardless of when it is due ..... |  | (51,751) |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|----------|

|                                                                                                   |  |           |
|---------------------------------------------------------------------------------------------------|--|-----------|
| Deferred revenue recognized in the current year in the government-wide financial statements ..... |  | 5,145,898 |
|---------------------------------------------------------------------------------------------------|--|-----------|

Proceeds from issuing long-term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the statement of net position. Repayment of the long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position. Current year issuances exceeded repayments, as follows:

|                                           |                |           |
|-------------------------------------------|----------------|-----------|
| Long-term debt issued.....                | \$ (4,325,000) |           |
| Long-term debt principal repaid.....      | 5,701,199      |           |
| Increase in nonbonded indebtedness.....   | (25,000)       |           |
| Repayment of nonbonded indebtedness ..... | <u>25,000</u>  | 1,376,199 |

|                                                                                                                                                                                  |  |         |
|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|---------|
| Amortization of premiums on bonds payable does not provide current financial resources to governmental funds, but it decreases liabilities in the statement of net position .... |  | 153,629 |
|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|---------|

# Reconciliation of the Statement of Revenue, Expenditures and Changes in Fund Balances - Governmental Funds to the Statement of Activities

Year Ended June 30, 2024

The current year City employer share of IPERS and MFPRSI contributions are reported as expenditures in the government funds, but are reported as deferred outflow of resources in the statement of net position .....

\$ 2,487,080

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds, as follows:

Compensated absences.....  
Pension expense.....  
Other post-employment benefits.....

\$ 106,996  
(2,084,907)  
(88,439)

(2,066,350)

Internal service funds are used by management to charge the costs of employee benefits and the partially self-funded insurance plan to individual funds. The change in net position of the internal service funds is reported with governmental activities in the statement of activities.....

901,956

**Change in Net Position of Governmental Activities (Page 15)**

**\$ 26,631,292**

Statement of Net Position - Proprietary Funds

As of June 30, 2024

|                                                                                | Enterprise           |                           |                      |                     |                       | Internal Service     |                     |                     |
|--------------------------------------------------------------------------------|----------------------|---------------------------|----------------------|---------------------|-----------------------|----------------------|---------------------|---------------------|
|                                                                                | Sewer<br>Rental      | Storm Water<br>Management | Solid<br>Waste       | Nonmajor            | Total                 | Employee<br>Benefits | Health<br>Insurance | Total               |
| <b>Assets and Deferred Outflows of Resources</b>                               |                      |                           |                      |                     |                       |                      |                     |                     |
| <b>Current Assets</b>                                                          |                      |                           |                      |                     |                       |                      |                     |                     |
| Cash .....                                                                     | \$ 5,423,880         | \$ 1,297,756              | \$ 5,577,592         | \$ 7,089,066        | \$ 19,388,294         | \$ 536,415           | \$ 3,058,311        | \$ 3,594,726        |
| Pooled investments .....                                                       | 1,076,288            | 659,604                   | 1,268,822            | 658,257             | 3,662,971             | 56,746               | 1,261,461           | 1,318,207           |
| Receivables                                                                    |                      |                           |                      |                     |                       |                      |                     |                     |
| Unbilled usage .....                                                           | 785,281              | 117,405                   | 416,214              | 68,852              | 1,387,752             | —                    | —                   | —                   |
| Accounts .....                                                                 | 413,474              | 70,204                    | 191,614              | 51,143              | 726,435               | —                    | 46,227              | 46,227              |
| Due from other governments .....                                               | 191                  | —                         | 36                   | —                   | 227                   | —                    | —                   | —                   |
| Interfund loan .....                                                           | —                    | —                         | —                    | 74,174              | 74,174                | —                    | —                   | —                   |
| <b>Total Current Assets</b> .....                                              | <b>7,699,114</b>     | <b>2,144,969</b>          | <b>7,454,278</b>     | <b>7,941,492</b>    | <b>25,239,853</b>     | <b>593,161</b>       | <b>4,365,999</b>    | <b>4,959,160</b>    |
| <b>Noncurrent Assets</b>                                                       |                      |                           |                      |                     |                       |                      |                     |                     |
| Interfund loan .....                                                           | —                    | —                         | —                    | 101,434             | 101,434               | —                    | —                   | —                   |
| Capital assets, net of accumulated depreciation .....                          | 32,012,596           | 32,799,022                | 9,492,255            | 228,477             | 74,532,350            | —                    | —                   | —                   |
| <b>Total Noncurrent Assets</b> .....                                           | <b>32,012,596</b>    | <b>32,799,022</b>         | <b>9,492,255</b>     | <b>329,911</b>      | <b>74,633,784</b>     | <b>—</b>             | <b>—</b>            | <b>—</b>            |
| <b>Total Assets</b> .....                                                      | <b>39,711,710</b>    | <b>34,943,991</b>         | <b>16,946,533</b>    | <b>8,271,403</b>    | <b>99,873,637</b>     | <b>593,161</b>       | <b>4,365,999</b>    | <b>4,959,160</b>    |
| <b>Deferred Outflows of Resources</b>                                          |                      |                           |                      |                     |                       |                      |                     |                     |
| Pension-related deferred outflows .....                                        | 182,507              | 123,277                   | 216,022              | 34,520              | 556,326               | —                    | —                   | —                   |
| OPEB-related deferred outflows .....                                           | 39,923               | 25,743                    | 47,370               | 12,273              | 125,309               | —                    | —                   | —                   |
| <b>Total Deferred Outflows of Resources</b> .....                              | <b>222,430</b>       | <b>149,020</b>            | <b>263,392</b>       | <b>46,793</b>       | <b>681,635</b>        | <b>—</b>             | <b>—</b>            | <b>—</b>            |
| <b>Total Assets and Deferred Outflows of Resources</b> .....                   | <b>\$ 39,934,140</b> | <b>\$ 35,093,011</b>      | <b>\$ 17,209,925</b> | <b>\$ 8,318,196</b> | <b>\$ 100,555,272</b> | <b>\$ 593,161</b>    | <b>\$ 4,365,999</b> | <b>\$ 4,959,160</b> |
| <b>Liabilities, Deferred Inflows of Resources and Net Position</b>             |                      |                           |                      |                     |                       |                      |                     |                     |
| <b>Current Liabilities</b>                                                     |                      |                           |                      |                     |                       |                      |                     |                     |
| Accounts payable .....                                                         | \$ 1,353,475         | \$ 4,768                  | \$ 1,018,764         | \$ 15,037           | \$ 2,392,044          | \$ —                 | \$ 71,278           | \$ 71,278           |
| Salaries and benefits payable .....                                            | 15,362               | —                         | 24,002               | 15,512              | 54,876                | —                    | —                   | —                   |
| Self-insured estimated claims .....                                            | —                    | —                         | —                    | —                   | —                     | —                    | 257,609             | 257,609             |
| Compensated absences .....                                                     | 38,355               | —                         | —                    | —                   | 38,355                | —                    | —                   | —                   |
| Current maturities of long-term debt .....                                     | 348,072              | —                         | 118,072              | 40,000              | 506,144               | —                    | —                   | —                   |
| Current maturities of unamortized bond premium .....                           | 11,916               | —                         | 8,128                | —                   | 20,044                | —                    | —                   | —                   |
| <b>Total Current Liabilities</b> .....                                         | <b>1,767,180</b>     | <b>4,768</b>              | <b>1,168,966</b>     | <b>70,549</b>       | <b>3,011,463</b>      | <b>—</b>             | <b>328,887</b>      | <b>328,887</b>      |
| <b>Noncurrent Liabilities</b>                                                  |                      |                           |                      |                     |                       |                      |                     |                     |
| Long-term debt .....                                                           | 8,869,680            | —                         | 9,339,680            | 240,000             | 18,449,360            | —                    | —                   | —                   |
| Net pension liability .....                                                    | 469,638              | 319,960                   | 550,155              | 36,701              | 1,376,454             | —                    | —                   | —                   |
| Net OPEB liability .....                                                       | 40,879               | 26,047                    | 47,688               | 12,371              | 126,985               | —                    | —                   | —                   |
| Unamortized bond premium .....                                                 | 202,566              | —                         | 138,168              | —                   | 340,734               | —                    | —                   | —                   |
| <b>Total Noncurrent Liabilities</b> .....                                      | <b>9,582,763</b>     | <b>346,007</b>            | <b>10,075,691</b>    | <b>289,072</b>      | <b>20,293,533</b>     | <b>—</b>             | <b>—</b>            | <b>—</b>            |
| <b>Total Liabilities</b> .....                                                 | <b>11,349,943</b>    | <b>350,775</b>            | <b>11,244,657</b>    | <b>359,621</b>      | <b>23,304,996</b>     | <b>—</b>             | <b>328,887</b>      | <b>328,887</b>      |
| <b>Deferred Inflows of Resources</b>                                           |                      |                           |                      |                     |                       |                      |                     |                     |
| Pension-related deferred inflows .....                                         | (8)                  | (18,409)                  | 10,912               | (2,847)             | (10,352)              | —                    | —                   | —                   |
| OPEB-related deferred inflows .....                                            | 12,527               | 8,439                     | 14,844               | 4,196               | 40,006                | —                    | —                   | —                   |
| <b>Total Deferred Inflows of Resources</b> .....                               | <b>12,519</b>        | <b>(9,970)</b>            | <b>25,756</b>        | <b>1,349</b>        | <b>29,654</b>         | <b>—</b>             | <b>—</b>            | <b>—</b>            |
| <b>Net Position</b>                                                            |                      |                           |                      |                     |                       |                      |                     |                     |
| Net investment in capital assets .....                                         | 22,492,049           | 32,799,022                | —                    | 228,477             | 55,519,548            | —                    | —                   | —                   |
| Unrestricted .....                                                             | 6,079,629            | 1,953,184                 | 5,939,512            | 7,728,749           | 21,701,074            | 593,161              | 4,037,112           | 4,630,273           |
| <b>Total Net Position</b> .....                                                | <b>28,571,678</b>    | <b>34,752,206</b>         | <b>5,939,512</b>     | <b>7,957,226</b>    | <b>77,220,622</b>     | <b>593,161</b>       | <b>4,037,112</b>    | <b>4,630,273</b>    |
| <b>Total Liabilities, Deferred Inflows of Resources and Net Position</b> ..... | <b>\$ 39,934,140</b> | <b>\$ 35,093,011</b>      | <b>\$ 17,209,925</b> | <b>\$ 8,318,196</b> | <b>\$ 100,555,272</b> | <b>\$ 593,161</b>    | <b>\$ 4,365,999</b> | <b>\$ 4,959,160</b> |

Statement of Revenue, Expenses and Changes in Fund Net Position -  
Proprietary Funds

Year Ended June 30, 2024

|                                         | Enterprise           |                           |                     |                     |                      | Internal Service     |                     |                     |
|-----------------------------------------|----------------------|---------------------------|---------------------|---------------------|----------------------|----------------------|---------------------|---------------------|
|                                         | Sewer<br>Rental      | Storm Water<br>Management | Solid<br>Waste      | Nonmajor            | Total                | Employee<br>Benefits | Health<br>Insurance | Total               |
| <b>Operating Revenue</b>                |                      |                           |                     |                     |                      |                      |                     |                     |
| Licenses and permits.....               | \$ —                 | \$ —                      | \$ 950              | \$ —                | \$ 950               | \$ —                 | \$ —                | \$ —                |
| Charges for service .....               | 7,464,116            | 1,249,344                 | 3,465,119           | 1,297,675           | 13,476,254           | —                    | —                   | —                   |
| Miscellaneous.....                      | —                    | —                         | 92                  | 26,676              | 26,768               | —                    | 126,366             | 126,366             |
| <b>Total Operating Revenue.....</b>     | <b>7,464,116</b>     | <b>1,249,344</b>          | <b>3,466,161</b>    | <b>1,324,351</b>    | <b>13,503,972</b>    | <b>—</b>             | <b>126,366</b>      | <b>126,366</b>      |
| <b>Operating Expenses</b>               |                      |                           |                     |                     |                      |                      |                     |                     |
| Personal services .....                 | 1,176,998            | 783,264                   | 1,400,973           | 359,720             | 3,720,955            | —                    | —                   | —                   |
| Services and commodities.....           | 4,076,900            | 85,098                    | 972,909             | 398,024             | 5,532,931            | —                    | 75,205              | 75,205              |
| Depreciation .....                      | 532,720              | 658,801                   | 34,171              | 35,846              | 1,261,538            | —                    | —                   | —                   |
| <b>Total Operating Expenses .....</b>   | <b>5,786,618</b>     | <b>1,527,163</b>          | <b>2,408,053</b>    | <b>793,590</b>      | <b>10,515,424</b>    | <b>—</b>             | <b>75,205</b>       | <b>75,205</b>       |
| <b>Operating Income (Loss) .....</b>    | <b>1,677,498</b>     | <b>(277,819)</b>          | <b>1,058,108</b>    | <b>530,761</b>      | <b>2,988,548</b>     | <b>—</b>             | <b>51,161</b>       | <b>51,161</b>       |
| <b>Nonoperating Revenue (Expenses)</b>  |                      |                           |                     |                     |                      |                      |                     |                     |
| Intergovernmental .....                 | 1,249                | —                         | 264                 | —                   | 1,513                | —                    | —                   | —                   |
| Investment revenue .....                | 358,704              | 93,128                    | 400,395             | 419,897             | 1,272,124            | 29,495               | 3,400               | 32,895              |
| Capital contributions .....             | 1,088,202            | 1,415,681                 | —                   | —                   | 2,503,883            | —                    | —                   | —                   |
| Bond issuance cost .....                | (141,384)            | —                         | (145,201)           | —                   | (286,585)            | —                    | —                   | —                   |
| Interest expense .....                  | (290,224)            | —                         | (292,792)           | —                   | (583,016)            | —                    | —                   | —                   |
| Sale of capital assets.....             | —                    | —                         | 28,751              | —                   | 28,751               | —                    | —                   | —                   |
| <b>Total Nonoperating Revenue .....</b> | <b>1,016,547</b>     | <b>1,508,809</b>          | <b>(8,583)</b>      | <b>419,897</b>      | <b>2,936,670</b>     | <b>29,495</b>        | <b>3,400</b>        | <b>32,895</b>       |
| <b>Income Before Transfers .....</b>    | <b>2,694,045</b>     | <b>1,230,990</b>          | <b>1,049,525</b>    | <b>950,658</b>      | <b>5,925,218</b>     | <b>29,495</b>        | <b>54,561</b>       | <b>84,056</b>       |
| <b>Transfers</b>                        |                      |                           |                     |                     |                      |                      |                     |                     |
| Transfers in .....                      | 711,615              | 2,064,882                 | 675,450             | 2,233,610           | 5,685,557            | 10,953               | 806,947             | 817,900             |
| Transfers out .....                     | (75,000)             | (75,000)                  | (75,000)            | (991,550)           | (1,216,550)          | —                    | —                   | —                   |
| <b>Total Transfers .....</b>            | <b>636,615</b>       | <b>1,989,882</b>          | <b>600,450</b>      | <b>1,242,060</b>    | <b>4,469,007</b>     | <b>10,953</b>        | <b>806,947</b>      | <b>817,900</b>      |
| <b>Changes in Net Position .....</b>    | <b>3,330,660</b>     | <b>3,220,872</b>          | <b>1,649,975</b>    | <b>2,192,718</b>    | <b>10,394,225</b>    | <b>40,448</b>        | <b>861,508</b>      | <b>901,956</b>      |
| Net Position - Beginning of Year.....   | 25,241,018           | 31,531,334                | 4,289,537           | 5,764,508           | 66,826,397           | 552,713              | 3,175,604           | 3,728,317           |
| <b>Net Position - End of Year.....</b>  | <b>\$ 28,571,678</b> | <b>\$ 34,752,206</b>      | <b>\$ 5,939,512</b> | <b>\$ 7,957,226</b> | <b>\$ 77,220,622</b> | <b>\$ 593,161</b>    | <b>\$ 4,037,112</b> | <b>\$ 4,630,273</b> |

Statement of Cash Flows - Proprietary Funds

Year Ended June 30, 2024

|                                                                                      | Enterprise                 |                            |                            |                            |                             | Internal Service         |                            |                            |
|--------------------------------------------------------------------------------------|----------------------------|----------------------------|----------------------------|----------------------------|-----------------------------|--------------------------|----------------------------|----------------------------|
|                                                                                      | Sewer<br>Rental            | Storm Water<br>Management  | Solid<br>Waste             | Nonmajor                   | Total                       | Employee<br>Benefits     | Health<br>Insurance        | Total                      |
| <b>Cash Flows From Operating Activities</b>                                          |                            |                            |                            |                            |                             |                          |                            |                            |
| Cash received from customers and users .....                                         | \$ 7,445,923               | \$ 1,215,176               | \$ 3,309,701               | \$ 1,317,913               | \$ 13,288,713               | \$ —                     | \$ 158,055                 | \$ 158,055                 |
| Cash paid to employees for services.....                                             | (1,210,038)                | (804,422)                  | (1,436,848)                | (365,928)                  | (3,817,236)                 | —                        | —                          | —                          |
| Cash paid to suppliers for goods and services.....                                   | (2,864,301)                | (214,016)                  | (150,494)                  | (394,805)                  | (3,623,616)                 | —                        | (388,736)                  | (388,736)                  |
| <b>Net Cash Provided by (Used in) Operating Activities .....</b>                     | <b><u>3,371,584</u></b>    | <b><u>196,738</u></b>      | <b><u>1,722,359</u></b>    | <b><u>557,180</u></b>      | <b><u>5,847,861</u></b>     | <b><u>—</u></b>          | <b><u>(230,681)</u></b>    | <b><u>(230,681)</u></b>    |
| <b>Cash Flows From Noncapital Financing Activities</b>                               |                            |                            |                            |                            |                             |                          |                            |                            |
| Net transfers .....                                                                  | 636,615                    | 1,989,882                  | 600,450                    | 1,242,060                  | 4,469,007                   | 10,953                   | 806,947                    | 817,900                    |
| State and federal grants received.....                                               | 1,221                      | —                          | 273                        | —                          | 1,494                       | —                        | —                          | —                          |
| <b>Net Cash Provided by Noncapital Financing Activities .....</b>                    | <b><u>637,836</u></b>      | <b><u>1,989,882</u></b>    | <b><u>600,723</u></b>      | <b><u>1,242,060</u></b>    | <b><u>4,470,501</u></b>     | <b><u>10,953</u></b>     | <b><u>806,947</u></b>      | <b><u>817,900</u></b>      |
| <b>Cash Flows From Capital and Related Financing Activities</b>                      |                            |                            |                            |                            |                             |                          |                            |                            |
| Decrease in interfund loan.....                                                      | —                          | —                          | —                          | 72,365                     | 72,365                      | —                        | —                          | —                          |
| Proceeds from debt .....                                                             | 7,145,000                  | —                          | 7,220,000                  | —                          | 14,365,000                  | —                        | —                          | —                          |
| Proceeds from bond premium .....                                                     | 214,482                    | —                          | 146,296                    | —                          | 360,778                     | —                        | —                          | —                          |
| Acquisition of capital assets .....                                                  | (5,888,731)                | (2,103,018)                | (5,854,339)                | (144,750)                  | (13,990,838)                | —                        | —                          | —                          |
| Disposal of capital assets .....                                                     | —                          | —                          | 33,926                     | —                          | 33,926                      | —                        | —                          | —                          |
| Repayment of debt .....                                                              | (280,240)                  | —                          | (115,240)                  | (40,000)                   | (435,480)                   | —                        | —                          | —                          |
| Payment of interest .....                                                            | (290,224)                  | —                          | (292,792)                  | —                          | (583,016)                   | —                        | —                          | —                          |
| Bond issuance costs .....                                                            | (141,384)                  | —                          | (145,201)                  | —                          | (286,585)                   | —                        | —                          | —                          |
| <b>Net Cash Provided by (Used in) Capital and Related Financing Activities .....</b> | <b><u>758,903</u></b>      | <b><u>(2,103,018)</u></b>  | <b><u>992,650</u></b>      | <b><u>(112,385)</u></b>    | <b><u>(463,850)</u></b>     | <b><u>—</u></b>          | <b><u>—</u></b>            | <b><u>—</u></b>            |
| <b>Cash Flows From Investing Activities</b>                                          |                            |                            |                            |                            |                             |                          |                            |                            |
| Interest on investments .....                                                        | 358,704                    | 93,128                     | 400,395                    | 419,897                    | 1,272,124                   | 29,495                   | 3,400                      | 32,895                     |
| Purchase of investments .....                                                        | (1,076,288)                | (597,937)                  | (1,139,089)                | —                          | (2,813,314)                 | —                        | (1,155,165)                | (1,155,165)                |
| Proceeds from sale of investments .....                                              | —                          | —                          | —                          | 23,119                     | 23,119                      | 10,097                   | —                          | 10,097                     |
| <b>Net Cash Provided by (Used in) Investing Activities.....</b>                      | <b><u>(717,584)</u></b>    | <b><u>(504,809)</u></b>    | <b><u>(738,694)</u></b>    | <b><u>443,016</u></b>      | <b><u>(1,518,071)</u></b>   | <b><u>39,592</u></b>     | <b><u>(1,151,765)</u></b>  | <b><u>(1,112,173)</u></b>  |
| <b>Net Increase (Decrease) in Cash.....</b>                                          | <b><u>4,050,739</u></b>    | <b><u>(421,207)</u></b>    | <b><u>2,577,038</u></b>    | <b><u>2,129,871</u></b>    | <b><u>8,336,441</u></b>     | <b><u>50,545</u></b>     | <b><u>(575,499)</u></b>    | <b><u>(524,954)</u></b>    |
| Cash - Beginning of Year .....                                                       | 1,373,141                  | 1,718,963                  | 3,000,554                  | 4,959,195                  | 11,051,853                  | 485,870                  | 3,633,810                  | 4,119,680                  |
| <b>Cash - End of Year .....</b>                                                      | <b><u>\$ 5,423,880</u></b> | <b><u>\$ 1,297,756</u></b> | <b><u>\$ 5,577,592</u></b> | <b><u>\$ 7,089,066</u></b> | <b><u>\$ 19,388,294</u></b> | <b><u>\$ 536,415</u></b> | <b><u>\$ 3,058,311</u></b> | <b><u>\$ 3,594,726</u></b> |
| <b>Reconciliation of Income (Loss) From Operations to Net Cash</b>                   |                            |                            |                            |                            |                             |                          |                            |                            |
| <b>Provided by (Used in) Operating Activities</b>                                    |                            |                            |                            |                            |                             |                          |                            |                            |
| Income (loss) from operations .....                                                  | \$ 1,677,498               | \$ (277,819)               | \$ 1,058,108               | \$ 530,761                 | \$ 2,988,548                | \$ —                     | \$ 51,161                  | \$ 51,161                  |
| Adjustments to Reconcile Income (Loss) From Operations to Net Cash                   |                            |                            |                            |                            |                             |                          |                            |                            |
| Provided by (Used in) Operating Activities                                           |                            |                            |                            |                            |                             |                          |                            |                            |
| Depreciation .....                                                                   | 532,720                    | 658,801                    | 34,171                     | 35,846                     | 1,261,538                   | —                        | —                          | —                          |
| Change in Assets and Liabilities                                                     |                            |                            |                            |                            |                             |                          |                            |                            |
| (Increase) decrease in receivables .....                                             | (18,193)                   | (34,168)                   | (156,460)                  | (6,438)                    | (215,259)                   | —                        | 31,689                     | 31,689                     |
| Increase in deferred outflows of resources .....                                     | (59,981)                   | (41,460)                   | (70,763)                   | (17,368)                   | (189,572)                   | —                        | —                          | —                          |
| Increase (decrease) in payables .....                                                | 1,212,599                  | (128,918)                  | 822,415                    | 3,219                      | 1,909,315                   | —                        | (313,531)                  | (313,531)                  |
| Increase in salaries and benefits payable .....                                      | 490                        | —                          | (31)                       | 2,472                      | 2,931                       | —                        | —                          | —                          |
| Decrease in compensated absences .....                                               | (3,187)                    | —                          | —                          | —                          | (3,187)                     | —                        | —                          | —                          |
| Increase in net pension liability .....                                              | 63,884                     | 43,997                     | 75,353                     | 17,599                     | 200,833                     | —                        | —                          | —                          |
| Decrease in total OPEB liability .....                                               | (3,224)                    | (2,177)                    | (3,786)                    | (1,092)                    | (10,279)                    | —                        | —                          | —                          |
| Decrease in deferred inflows of resources .....                                      | (31,022)                   | (21,518)                   | (36,648)                   | (7,819)                    | (97,007)                    | —                        | —                          | —                          |
| <b>Net Cash Provided by (Used in) Operating Activities .....</b>                     | <b><u>\$ 3,371,584</u></b> | <b><u>\$ 196,738</u></b>   | <b><u>\$ 1,722,359</u></b> | <b><u>\$ 557,180</u></b>   | <b><u>\$ 5,847,861</u></b>  | <b><u>\$ —</u></b>       | <b><u>\$ (230,681)</u></b> | <b><u>\$ (230,681)</u></b> |

### **(1) Summary of Significant Accounting Policies**

The City of Marion, Iowa, (City) is a political subdivision of the State of Iowa located in Linn County. It was first incorporated in 1865 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council-Manager form of government with the Mayor and Council members elected on a nonpartisan basis. The City provides numerous services to citizens including public safety, public works, culture and recreation, community and economic development and general government services. It also provides sewer and sanitation services.

The financial statements of the City of Marion have been prepared in conformity with U.S. generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board.

#### **Reporting Entity**

For financial reporting purposes, the City has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City.

These financial statements present the City of Marion (the primary government) and its component units. The component units discussed below are included in the City's reporting entity because of the significance of their operational or financial relationship with the City. Certain disclosures about the Marion Water Department (Water) are not included because the component unit has been audited separately and a report has been issued under separate cover. The audited financial statements are available at the City Clerk's office.

#### **Discretely Presented Component Units**

The Water Department is presented in a separate column to emphasize that it is legally separate from the City, but is financially accountable to the City. Its relationship with the City is such that exclusion would cause the City's financial statements to be misleading or incomplete. The Water Department is governed by a five-member board appointed by the City Council and the Water Department's operating budget is subject to the approval of the City Council.

The Friends of Marion Carnegie Library (Friends) is presented in a separate column to emphasize that it is legally separate from the City, but is financially accountable to the City. Its relationship with the City is such that exclusion would cause the City's financial statements to be misleading or incomplete. Friends is a nonprofit organization founded to promote the use of the Library and provide financial assistance for various programs. The Organization has a year end of December 31. Accordingly, the Organization's financial information included in the statement of activities and net position is as of and for the year ended December 31, 2023.

The Marion Public Library Foundation (Library) is presented in a separate column to emphasize that it is legally separate from the City, but is financial accountable to the City. Its relationship is such that exclusion would cause the City's financial statements to be misleading or incomplete. Library is a nonprofit organization founded to raise private funds to support the mission of the Marion Public Library.

### (1) Summary of Significant Accounting Policies

The Marion Parks and Recreation Foundation, Inc. (Parks) is presented in a separate column to emphasize that it is legally separate from the City, but is financially accountable to the City. Its relationship with the City is such that exclusion would cause the City's financial statements to be misleading or incomplete. The Parks Foundation is a nonprofit organization founded to develop parks and recreation facilities within the City and provide financial assistance for various programs. The Parks Foundation has a year end of December 31. Accordingly, the Parks Foundation's financial information included in the statement of activities and net position is as of and for the year ended December 31, 2023.

The Marion Firefighter's Association (Fire) is presented in a separate column to emphasize that it is legally separate from the City, but is financially accountable to the City. Its relationship with the City is such that exclusion would cause the City's financial statements to be misleading or incomplete. The Fire Association is a nonprofit organization founded to provide a structural way for volunteers and full-time firefighters to coordinate, encourage, promote and participate and to develop and implement programs aimed at meeting the needs of the City. The Fire Association has a year end of December 31. Accordingly, the Fire Association's financial information included in the statement of activities and net position is as of and for the year ended December 31, 2023.

### Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: Iowa League of Cities, Linn County Emergency Management Agency, Marion Economic Development Company (MEDCO) and Regional Planning Commission.

### Basis of Presentation

#### **Government-Wide Financial Statements**

The statement of net position and the statement of activities report information on all the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which are supported by property tax and intergovernmental revenue, are reported separately from business-type activities, which rely to a significant extent on fees and charges for service.

The statement of net position presents the City's nonfiduciary assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following categories:

*Net investment in capital assets* consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes and other debt attributable to the acquisition, construction or improvement of those assets.

*Restricted net position* results when constraints placed on net position use are either externally imposed or are imposed by law through constitutional provisions or enabling legislation. Enabling legislation did not result in any restricted net position.

*Unrestricted net position* consists of net position not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

### (1) Summary of Significant Accounting Policies

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenue. Direct expenses are those clearly identifiable with a specific function. Program revenue includes: (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and (2) grants and contributions restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenue are reported instead as general revenue.

#### ***Fund Financial Statements***

Separate financial statements are provided for governmental and proprietary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental and enterprise funds and all internal service funds are reported as separate columns in the fund financial statements. All remaining governmental and enterprise funds are aggregated and reported as nonmajor governmental and enterprise funds, respectively.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax revenue from general and emergency levies and other revenue not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, the fixed charges and the capital improvement costs not paid from other funds.

The Special Revenue, Road Use Tax Fund is used to account for the maintenance of the City's infrastructure, such as streets, bridges and storm sewers. The revenue of the Road Use Tax Fund is primarily derived from state taxes. The expenditures primarily relate to the upkeep of the City's infrastructure.

The Special Revenue, Trust and Agency (Employee Benefits) Fund is required by the Code of Iowa to account for property tax levied for employee benefits. This fund either pays benefits as expenditures (primarily police and fire pension costs) or transfers cash to the General Fund to reimburse allowable benefits paid therefrom.

The Special Revenue, Local Option Sales Tax Fund is used to account for the revenue from the tax authorized by referendum and used for capital improvements, equipment and community programs and services.

The Special Revenue, Tax Increment Financing Fund is used to account for revenue from the tax authorized by ordinance in the urban renewal district and used to pay the principal and interest on the general obligation bonds and other indebtedness incurred for urban renewal projects.

The Debt Service Fund is used to account for property tax and other revenue to be used for the payment of interest and principal on the City's general long-term debt.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities and other capital assets.

### **(1) Summary of Significant Accounting Policies**

The City reports the following major proprietary funds:

The Enterprise, Sewer Rental Fund accounts for the operation and maintenance of the City's sanitary sewer system.

The Enterprise, Storm Water Management Fund is used to account for the operation and maintenance of the City's storm water management system.

The Enterprise, Solid Waste Fund is used to account for the operation and maintenance of the City's solid waste collection system.

The City also reports the following additional proprietary funds:

Internal Service Funds are utilized to account for health insurance and other employee benefits provided to other departments on a cost-reimbursement basis.

### **Measurement Focus and Basis of Accounting**

The government-wide and proprietary funds financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenue is recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenue is recognized as soon as it is both measurable and available. Revenue is considered to be available when it is collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenue to be available if it is collected within 60 days after year end.

Property tax, local option sales tax, intergovernmental revenue (shared revenue, grants and reimbursements from other governments) and interest are considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the City.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt are reported as other financing sources.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the expenditure toward restricted fund balance and then to less-restrictive classifications — committed, assigned and then unassigned fund balances.

### **(1) Summary of Significant Accounting Policies**

Under terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general revenue. Thus, when program expenses are incurred, there are both restricted and unrestricted net position available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general revenue.

Proprietary funds distinguish operating revenue and expenses from nonoperating items. Operating revenue and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of the City's enterprise funds is user fees and charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as nonoperating revenue and expenses.

The City maintains its financial records on the cash basis. The financial statements of the City are prepared by making memorandum adjusting entries to the cash basis financial records.

### **Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Fund Equity**

The following accounting policies are followed in preparing the financial statements:

#### ***Cash and Pooled Investments***

The cash balances of most City funds are pooled and invested. Interest earned on investments is recorded in the General Fund, unless otherwise provided by law. Investments are stated at fair value except for the investment in the Iowa Public Agency Investment Trust, which is valued at amortized cost and nonnegotiable certificates of deposit, which are stated at cost.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid (including restricted assets) are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, have a maturity date no longer than three months.

#### ***Property Tax Receivable, Including Tax Increment Financing***

Property tax, including tax increment financing, in governmental funds is accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date the tax asking is certified by the City to the County Board of Supervisors. Current year property tax receivable represents taxes collected by the County but not remitted to the City as of June 30, 2024 and unpaid taxes. The succeeding year property tax receivable represents taxes certified by the City to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the City is required to certify its budget to the County Auditor by March 15 of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

### **(1) Summary of Significant Accounting Policies**

Property tax revenue recognized in these funds become due and collectible in September and March of the current fiscal year with a 1-1/2% per month penalty for delinquent payments, is based on January 1, 2022 assessed property valuations, is for the tax accrual period July 1, 2023 through June 30, 2024 and reflects tax asking contained in the budget certified to the County Board of Supervisors in March, 2023.

#### ***Unbilled Usage***

Accounts receivable are recorded in the enterprise funds at the time the service is billed. Unbilled usage for service consumed between periodic scheduled billing dates is estimated and is recognized as revenue in the period in which the service is provided.

#### ***Due From and Due to Other Funds***

During the course of its operations, the City has numerous transactions between funds. To the extent certain transactions between funds had not been paid or received as of June 30, 2024, balances of interfund amounts receivable or payable have been recorded in the fund financial statements.

#### ***Due From Other Governments***

Due from other governments represents amounts due from the State of Iowa, various shared revenue, grants and reimbursements from other governments.

#### ***Inventories***

Inventories are valued at cost using the first-in, first-out method. Inventories in the General Fund consist of expendable supplies held for consumption. The cost is recorded as an expenditure at the time individual inventory items are purchased. Reported inventories in the governmental fund financial statements are equally offset by a fund balance reserve which indicates that they are not available to liquidate current obligations.

#### ***Capital Assets***

Capital assets, which include property, equipment and vehicles, intangibles and infrastructure assets acquired after July 1, 1980 (e.g., roads, bridges, curbs, gutters, sidewalks and similar items which are immovable and of value only to the City) are reported in the applicable governmental or business-type activities columns in the government-wide statement of net position and in the proprietary funds statement of net position. Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation. The costs of normal maintenance and repair not adding to the value of the asset or materially extend asset lives are not capitalized. Reportable capital assets are defined by the City as assets with initial, individual costs in excess of \$3,000 for all items except for intangible assets which are \$5,000. The City had no intangible assets as of June 30, 2024.

## (1) Summary of Significant Accounting Policies

Capital assets of the City are depreciated/amortized using the straight-line method over the following estimated useful lives.

| Asset Class                                                | Estimated Useful Lives |
|------------------------------------------------------------|------------------------|
| Buildings .....                                            | 40 - 50 Years          |
| Improvements other than buildings .....                    | 5 - 50 Years           |
| Equipment.....                                             | 2 - 20 Years           |
| Infrastructure (distribution and storm sewer system) ..... | 5 - 80 Years           |
| Intangibles .....                                          | 50 Years               |

### **Deferred Outflows of Resources**

Deferred outflows of resources represent a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension or OPEB expense and contributions from the City after the measurement date but before the end of the City's reporting period.

### **Compensated Absences**

City employees accumulate a limited amount of earned but unused vacation and sick leave hours and personal leave and compensatory time for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees that have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect as of June 30, 2024. The compensated absences liability attributable to the governmental activities will be paid primarily by the General, Road Use Tax and Sewer Rental Funds. Also see Note 10.

### **Long-Term Liabilities**

In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental or business-type activities column in the statement of net position and the proprietary fund statement of net position.

In the governmental fund financial statements, the face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

### **Pensions**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Iowa Public Employees' Retirement System (IPERS) and the Municipal Fire and Police Retirement System and additions to/deductions from the Systems' fiduciary net position have been determined on the same basis as they are reported by the Systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value. The net pension liability attributable to the governmental activities will be paid primarily by the General Fund.

### (1) Summary of Significant Accounting Policies

#### ***Total OPEB Liability***

For purposes of measuring the total OPEB liability, deferred outflows of resources related to OPEB and OPEB expense, information has been determined based on the City of Marion GAAP City's actuary report. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. The total OPEB liability attributable to the governmental activities will be paid primarily by the General Fund.

#### ***Deferred Inflows of Resources***

Deferred inflows of resources represent an acquisition of net position that applies to a future period(s) which will not be recognized as an inflow of resources (revenue) until that time. Although certain revenue is measurable, it is not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources consist of property tax and tax increment financing receivable not collected within 60 days after year end.

Deferred inflows of resources in the statement of net position consist of succeeding year property tax and tax increment financing receivable that will not be recognized as revenue until the year for which it is levied and the unrecognized items not yet charged to pension or OPEB expense.

#### ***Fund Balances***

In the governmental fund financial statements, fund balances are classified as follows:

**Nonspendable** - Amounts which cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

**Restricted** - Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or are imposed by law through constitutional provisions or enabling legislation.

**Committed** - Amounts which can be used only for specific purposes pursuant to constraints formally imposed by the City Council through ordinance or resolution approved prior to year end. Those committed amounts cannot be used for any other purpose unless the City Council removes or changes the specified use by taking the same action it employed to commit those amounts.

**Assigned** - Amounts the City Council intends to use for specific purposes.

**Unassigned** - All amounts not included in the preceding classifications.

#### ***Tax Stabilization***

The City Council has established the Tax Stabilization Fund to provide a funding mechanism to reduce future property tax impacts. In an unusual budget year, this reserve can be used to smooth spikes in property tax. The Tax Stabilization Fund is presented as part of the General Fund in the financial statements.

## (1) Summary of Significant Accounting Policies

### Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as required supplementary information. During the year ended June 30, 2024, disbursements did not exceed the amounts budgeted.

### Estimates and Assumptions

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets, liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Actual results could differ from those estimates.

## (2) Cash and Pooled Investments

### Primary Government

The City's deposits as of June 30, 2024 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States Government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high-rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The City's cash and investments as of June 30, 2024 were as follows:

|                                           |                              |
|-------------------------------------------|------------------------------|
| Cash.....                                 | \$ 87,569,241                |
| Money market accounts .....               | 25,000                       |
| U.S. Instrumentalities                    |                              |
| Original maturities 5 years or less ..... | 18,145,856                   |
| Original maturities 6 to 10 years.....    | 321,316                      |
| Original maturities 10+ years.....        | 7,924,709                    |
| <b>Total .....</b>                        | <b><u>\$ 113,986,122</u></b> |

The City uses the fair value hierarchy established by generally accepted accounting principles, based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs. Level 3 inputs are significant unobservable inputs.

The recurring fair value measurement for the U.S. instrumentalities of \$26,391,881 is valued using the last reported sales price at current exchange rates. (Level 1 inputs)

## Notes to the Financial Statements

### (2) Cash and Pooled Investments

The City had no other investments meeting the disclosure requirements of Governmental Accounting Standards Board (GASB) Statement No. 72.

#### Interest Rate Risk

The City's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) in instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days but the maturities shall be consistent with the needs and use of the City.

#### Credit Risk

The City's U.S. Instrumentalities investments as of June 30, 2024 are rated Aaa or better by Moody's Investors service.

#### Discretely Presented Component Units

The Friends of Marion Carnegie Library's investments as of December 31, 2023 consist of mutual funds and other investments with a fair value of \$68,463.

The Marion Public Library Foundation's investments as of December 31, 2023 consist of mutual funds and other investments with a fair value of \$1,199,401.

The Marion Firefighter's Association's investments as of December 31, 2023 consist of mutual funds and other investments with a fair value of \$283,094.

### (3) Capital Assets

Capital assets activity for the year ended June 30, 2024 was as follows:

|                                                    | Balance -<br>Beginning<br>of Year | Increases         | Decreases         | Balance -<br>End of Year |
|----------------------------------------------------|-----------------------------------|-------------------|-------------------|--------------------------|
| <b>Governmental Activities</b>                     |                                   |                   |                   |                          |
| Capital Assets Not Being Depreciated               |                                   |                   |                   |                          |
| Land.....                                          | \$ 89,908,466                     | \$ 220,801        | \$ 23,411         | \$ 90,105,856            |
| Construction in progress .....                     | <u>36,395,253</u>                 | <u>22,736,297</u> | <u>21,859,583</u> | <u>37,271,967</u>        |
| Total Capital Assets Not<br>Being Depreciated..... | <u>126,303,719</u>                | <u>22,957,098</u> | <u>21,882,994</u> | <u>127,377,823</u>       |
| Capital Assets Being Depreciated                   |                                   |                   |                   |                          |
| Buildings .....                                    | 53,731,161                        | 150,318           | 150,120           | 53,731,359               |
| Improvements other than<br>buildings.....          | 159,241,424                       | 18,149,704        | —                 | 177,391,128              |
| Equipment.....                                     | <u>20,104,090</u>                 | <u>4,878,054</u>  | <u>1,005,596</u>  | <u>23,976,548</u>        |
| Total Capital Assets<br>Being Depreciated.....     | <u>233,076,675</u>                | <u>23,178,076</u> | <u>1,155,716</u>  | <u>255,099,035</u>       |

## Notes to the Financial Statements

### (3) Capital Assets

|                                                     | Balance -<br>Beginning<br>of Year | Increases                   | Decreases                   | Balance -<br>End of Year     |
|-----------------------------------------------------|-----------------------------------|-----------------------------|-----------------------------|------------------------------|
| Less Accumulated Depreciation for                   |                                   |                             |                             |                              |
| Buildings .....                                     | \$ 10,515,640                     | \$ 1,247,714                | \$ 60,323                   | \$ 11,703,031                |
| Improvements other than<br>buildings.....           | 60,557,455                        | 5,070,339                   | —                           | 65,627,794                   |
| Equipment.....                                      | <u>13,435,243</u>                 | <u>1,614,306</u>            | <u>1,004,367</u>            | <u>14,045,182</u>            |
| Total Accumulated<br>Depreciation .....             | <u>84,508,338</u>                 | <u>7,932,359</u>            | <u>1,064,690</u>            | <u>91,376,007</u>            |
| Net Capital Assets Being<br>Depreciated.....        | <u>148,568,337</u>                | <u>15,245,717</u>           | <u>91,026</u>               | <u>163,723,028</u>           |
| <b>Net Governmental Activities</b>                  |                                   |                             |                             |                              |
| Capital Assets .....                                | <u><b>\$ 274,872,056</b></u>      | <u><b>\$ 38,202,815</b></u> | <u><b>\$ 21,974,020</b></u> | <u><b>\$ 291,100,851</b></u> |
| <b>Business-Type Activities</b>                     |                                   |                             |                             |                              |
| Capital Assets Not Being Depreciated                |                                   |                             |                             |                              |
| Land.....                                           | \$ 877,450                        | \$ 158,302                  | \$ —                        | \$ 1,035,752                 |
| Construction in progress .....                      | <u>6,425,273</u>                  | <u>11,065,577</u>           | <u>219,630</u>              | <u>17,271,220</u>            |
| Total Capital Assets Not<br>Being Depreciated ..... | <u>7,302,723</u>                  | <u>11,223,879</u>           | <u>219,630</u>              | <u>18,306,972</u>            |
| Capital Assets Being Depreciated                    |                                   |                             |                             |                              |
| Buildings .....                                     | 20,300                            | —                           | —                           | 20,300                       |
| Equipment.....                                      | 3,784,321                         | 149,319                     | 34,378                      | 3,899,262                    |
| Improvements other than<br>buildings.....           | —                                 | 5,525                       | —                           | 5,525                        |
| Distribution system.....                            | 38,411,332                        | 1,799,818                   | —                           | 40,211,150                   |
| Storm sewer system.....                             | 41,299,575                        | 3,447,595                   | —                           | 44,747,170                   |
| Communication system.....                           | <u>533,558</u>                    | <u>—</u>                    | <u>—</u>                    | <u>533,558</u>               |
| Total Capital Assets Being<br>Depreciated.....      | <u>84,049,086</u>                 | <u>5,402,257</u>            | <u>34,378</u>               | <u>89,416,965</u>            |
| Less Accumulated Depreciation for                   |                                   |                             |                             |                              |
| Buildings .....                                     | 13,776                            | 1,532                       | —                           | 15,308                       |
| Equipment.....                                      | 3,359,294                         | 82,787                      | 29,203                      | 3,412,878                    |
| Improvements other than<br>buildings.....           | —                                 | 46                          | —                           | 46                           |
| Distribution system.....                            | 16,223,077                        | 523,551                     | —                           | 16,746,628                   |
| Storm sewer system.....                             | 11,829,547                        | 653,622                     | —                           | 12,483,169                   |
| Communication system.....                           | <u>533,558</u>                    | <u>—</u>                    | <u>—</u>                    | <u>533,558</u>               |
| Total Accumulated<br>Depreciation .....             | <u>31,959,252</u>                 | <u>1,261,538</u>            | <u>29,203</u>               | <u>33,191,587</u>            |
| Net Capital Assets Being<br>Depreciated.....        | <u>52,089,834</u>                 | <u>4,140,719</u>            | <u>5,175</u>                | <u>56,225,378</u>            |
| <b>Net Business-Type Activities</b>                 |                                   |                             |                             |                              |
| Capital Assets .....                                | <u><b>\$ 59,392,557</b></u>       | <u><b>\$ 15,364,598</b></u> | <u><b>\$ 224,805</b></u>    | <u><b>\$ 74,532,350</b></u>  |

## Notes to the Financial Statements

### (3) Capital Assets

Depreciation expense was charged to functions of the primary government as follows for the year ended June 30, 2024:

#### Governmental Activities

|                                                                   |                            |
|-------------------------------------------------------------------|----------------------------|
| Public safety .....                                               | \$ 1,365,424               |
| Public works .....                                                | 4,758,302                  |
| Culture and recreation .....                                      | 1,590,195                  |
| Community and economic development .....                          | 30,420                     |
| General government .....                                          | 188,018                    |
| <b>Total Depreciation Expense - Governmental Activities .....</b> | <b><u>\$ 7,932,359</u></b> |

#### Business-Type Activities

|                                                                    |                            |
|--------------------------------------------------------------------|----------------------------|
| Sewer rental .....                                                 | \$ 532,720                 |
| Solid waste .....                                                  | 34,171                     |
| Storm water management .....                                       | 658,801                    |
| Urban forest utility .....                                         | 35,846                     |
| <b>Total Depreciation Expense - Business-Type Activities .....</b> | <b><u>\$ 1,261,538</u></b> |

### (4) Long-Term Liabilities

The following is a summary of the changes in long-term liabilities for the year ended June 30, 2024:

|                                                    | Balance -<br>Beginning<br>of Year | Increases                   | Decreases                  | Balance -<br>End of Year     | Due Within<br>One Year     | Range of<br>Interest<br>Rates |
|----------------------------------------------------|-----------------------------------|-----------------------------|----------------------------|------------------------------|----------------------------|-------------------------------|
| <b>Governmental Activities</b>                     |                                   |                             |                            |                              |                            |                               |
| General obligation bonds                           | \$ 81,405,000                     | \$ 4,325,000                | \$ 4,985,000               | \$ 80,745,000                | \$ 5,265,000               | 1.00% - 5.00%                 |
| Unamortized premium on<br>general obligation bonds | 3,150,148                         | 187,956                     | 341,585                    | 2,996,519                    | 341,585                    | N/A                           |
| Revenue bonds                                      | 12,105,934                        | —                           | 230,482                    | 11,875,452                   | 236,144                    | 2.43 - 5.00                   |
| Tax increment revenue<br>bonds .....               | 3,407,293                         | —                           | 280,243                    | 3,127,050                    | 292,839                    | 4.17                          |
| Other long-term debt .....                         | 3,586,718                         | —                           | 85,474                     | 3,501,244                    | 142,010                    | 6.00                          |
| Compensated absences                               | 4,415,124                         | 436,085                     | 543,081                    | 4,308,128                    | 18,244                     | N/A                           |
| Nonbonded indebtedness                             | 113,633                           | 25,000                      | 25,000                     | 113,633                      | 24,984                     | N/A                           |
| Net pension liability .....                        | 15,166,796                        | 1,121,705                   | —                          | 16,288,501                   | —                          | N/A                           |
| Total OPEB liability .....                         | 2,128,771                         | —                           | 65,379                     | 2,063,392                    | —                          | N/A                           |
| Due to component unit ....                         | 360,000                           | —                           | 120,000                    | 240,000                      | 120,000                    | N/A                           |
| <b>Total .....</b>                                 | <b><u>\$ 125,839,417</u></b>      | <b><u>\$ 6,095,746</u></b>  | <b><u>\$ 6,676,244</u></b> | <b><u>\$ 125,258,919</u></b> | <b><u>\$ 6,440,806</u></b> |                               |
| <b>Business-Type Activities</b>                    |                                   |                             |                            |                              |                            |                               |
| Promissory note .....                              | \$ 320,000                        | \$ —                        | \$ 40,000                  | \$ 280,000                   | \$ 40,000                  | N/A                           |
| Revenue bonds                                      | 4,705,984                         | 14,365,000                  | 395,480                    | 18,675,504                   | 466,144                    | 2.43 - 5.00                   |
| Unamortized premium<br>revenue bonds .....         | —                                 | 380,820                     | 20,042                     | 360,778                      | 20,044                     | N/A                           |
| Compensated absences                               | 41,542                            | —                           | 3,187                      | 38,355                       | —                          | N/A                           |
| Net pension liability .....                        | 1,175,621                         | 200,833                     | —                          | 1,376,454                    | —                          | N/A                           |
| Total OPEB liability .....                         | 137,264                           | —                           | 10,279                     | 126,985                      | —                          | N/A                           |
| <b>Total .....</b>                                 | <b><u>\$ 6,380,411</u></b>        | <b><u>\$ 14,946,653</u></b> | <b><u>\$ 468,988</u></b>   | <b><u>\$ 20,858,076</u></b>  | <b><u>\$ 526,188</u></b>   |                               |

## Notes to the Financial Statements

### (4) Long-Term Liabilities

#### Governmental Activities

##### General Obligation Bonds

Seventeen issues of unmatured general obligation bonds totaling \$80,745,000 were outstanding as of June 30, 2024. General obligation bonds bear interest at rates ranging from 1% to 5% per annum and mature in varying annual amounts ranging from \$55,000 to \$3,060,000, with the final maturities due in the year ending June 30, 2044.

Details of the City's general obligation bonds payable as of June 30, 2024 are as follows:

|                                     | Date<br>of Issue | Interest<br>Rates | Final<br>Due Date | Annual Payments        | Amount<br>Originally<br>Issued | Outstanding<br>6-30-24      |
|-------------------------------------|------------------|-------------------|-------------------|------------------------|--------------------------------|-----------------------------|
| <b>Governmental Activities</b>      |                  |                   |                   |                        |                                |                             |
| Corporate purpose .....             | 2-3-15           | 3.000%            | 6-1-34            | \$630,000 - \$ 800,000 | \$12,180,000                   | \$ 7,100,000                |
| Corporate purpose .....             | 2-3-15           | 2.500% - 2.900    | 6-1-27            | 235,000 - 245,000      | 2,565,000                      | 720,000                     |
| Corporate purpose .....             | 9-6-17           | 2.000 - 3.000     | 6-1-37            | 330,000 - 450,000      | 6,840,000                      | 4,990,000                   |
| Refunding corporate<br>purpose..... | 10-10-17         | 4.000             | 6-1-25            | 480,000                | 4,205,000                      | 480,000                     |
| Corporate purpose .....             | 4-30-18          | 3.000             | 6-1-31            | 265,000 - 310,000      | 3,235,000                      | 2,005,000                   |
| Corporate purpose .....             | 5-30-18          | 3.000             | 6-1-37            | 200,000 - 465,000      | 5,430,000                      | 4,930,000                   |
| Corporate purpose .....             | 5-30-18          | 3.000             | 6-1-37            | 170,000 - 255,000      | 3,365,000                      | 2,715,000                   |
| Refunding corporate<br>purpose..... | 5-30-18          | 3.000             | 6-1-33            | 635,000 - 1,000,000    | 9,570,000                      | 7,165,000                   |
| Refunding corporate<br>purpose..... | 8-29-19          | 2.000 - 2.500     | 6-1-37            | 100,000 - 540,000      | 6,385,000                      | 5,885,000                   |
| Corporate purpose .....             | 6-2-20           | 2.000 - 2.500     | 6-1-38            | 100,000 - 840,000      | 8,455,000                      | 8,355,000                   |
| Refunding corporate<br>purpose..... | 6-2-20           | 5.000             | 6-1-29            | 480,000 - 1,090,000    | 9,345,000                      | 4,605,000                   |
| Corporate purpose .....             | 4-1-21           | 1.000 - 1.800     | 6-1-40            | 400,000 - 480,000      | 7,410,000                      | 6,915,000                   |
| Refunding corporate<br>purpose..... | 4-1-21           | 2.000             | 6-1-30            | 160,000 - 175,000      | 1,450,000                      | 1,000,000                   |
| Corporate purpose .....             | 5-10-22          | 3.000 - 5.000     | 6-1-41            | 415,000 - 1,525,000    | 10,305,000                     | 9,910,000                   |
| Corporate purpose .....             | 6-1-23           | 5.000             | 6-1-43            | 55,000 - 530,000       | 6,585,000                      | 6,585,000                   |
| Refunding corporate<br>purpose..... | 6-1-23           | 4.395             | 6-1-26            | 3,060,000              | 3,060,000                      | 3,060,000                   |
| Corporate purpose .....             | 6-11-24          | 4.000 - 5.000     | 6-1-44            | 60,000 - 320,000       | 4,325,000                      | 4,325,000                   |
|                                     |                  |                   |                   |                        |                                | <b><u>\$ 80,745,000</u></b> |

##### General Obligation Disaster Recovery Bond

During the year ended June 30, 2021, the City entered into a general obligation disaster recovery loan agreement with a bank to borrow up to \$40 million which is being used to finance the City's capital projects related to derecho damage including the removal and disposition of structural and vegetative debris from the City's right-of-way and waterways and to repair damaged infrastructure. The City has four years from the closing date to draw on the loan. As of June 30, 2024, there was no outstanding balance as it was paid off with a refunding corporate purpose general obligation bond.

##### Road Use Tax Revenue Bond

The City issues bonds where the government pledges income derived from the acquired or constructed assets to pay debt service.

## (4) Long-Term Liabilities

The City has pledged future road use taxes to repay a road use tax revenue note. Proceeds from the notes provided financing for the construction of a public service maintenance facility and related land improvements. The notes are payable solely from road use taxes received and are payable through 2043 with an interest rate of 2.43% and 5.00%. The total principal and interest remaining to be paid on the notes is \$17,464,517. For the current year, principal and interest paid and total road use taxes received were \$739,751 and \$5,872,739, respectively.

### **Tax Increment Revenue Bonds**

The City has issued urban renewal tax increment revenue bonds for the purpose of defraying portions of the cost of carrying out urban renewal projects of the City. The bonds are payable solely from the income and proceeds of the Tax Increment Financing (TIF) special revenue funds and the taxes are to be paid into the fund in accordance with Chapter 403.19 of the Code of Iowa. Debt service is paid primarily from the General Obligation Debt Service Fund. Transfers are made from the TIF funds for the TIF taxes being used for debt service. The proceeds of the urban renewal tax increment revenue bonds are to be expended only for purposes which are consistent with the City's urban renewal area plans. The bonds are not a general obligation of the City; however, most of the debt is subject to the constitutional debt limitation of the City and have been issued as General Obligation Urban Renewal Bonds. The debt that is not subject to the constitutional debt limit includes principal and interest due later than one year from the balance sheet date for certain annual appropriation notes.

During the year ended June 30, 2018, the City entered into a development agreement and issued a draw down Tax Increment Revenue Bond in a principal amount not to exceed \$4,500,000 to fund the agreement. As of June 30, 2024, there was an outstanding balance of \$3,127,050 with an interest rate of 4.17%. Annual principal and interest payments started December 1, 2019 and continue through June, 2033.

### **Other Long-Term Debt**

During the year ended June 30, 2021, the City entered into a development agreement and issued a draw down loan in a principal amount not to exceed \$3,620,000 to fund the agreement. Interest only on the unpaid outstanding balance shall be payable on December 1, 2021 and June 1, 2022. As of June 30, 2024, there was an outstanding balance of \$3,501,244 with an interest rate of 6%. Annual principal and interest payments started December 1, 2022 and will continue through December 1, 2034.

### **Business-Type Activities**

As of June 30, 2024, there were the following outstanding enterprise fund revenue bonds outstanding:

| <b>Fund</b> | <b>Number of<br/>Bonds<br/>Outstanding</b> | <b>Interest<br/>Rate</b> | <b>Principal and<br/>Interest Payments<br/>Due Through</b> |
|-------------|--------------------------------------------|--------------------------|------------------------------------------------------------|
| Sewer       | 2                                          | 2.43 - 5.00%             | June, 2043                                                 |
| Solid Waste | 2                                          | 2.43 - 5.00              | June, 2043                                                 |

### **Revenue Bonds**

The City issues bonds where the government pledges income derived from the acquired or constructed assets to pay debt service.

## Notes to the Financial Statements

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### (4) Long-Term Liabilities

The City has pledged future sewer customer revenue, net of specified operating expenses, to repay sewer revenue notes. Proceeds from the notes provided financing for the construction of a public service maintenance facility and related land improvements. The notes are payable solely from sewer customer net revenue and are payable through 2043. Net revenue is required to be at least 125% of the current year debt service. The total principal and interest remaining to be paid on the notes is \$13,187,917. For the current year, principal and interest paid and total customer net revenue (operating income plus depreciation) was \$570,464 and \$2,210,218, respectively.

The City has pledged future solid waste customer revenue, net of specified operating expenses, to repay solid waste revenue notes. Proceeds from the notes provided financing for the construction of a public service maintenance facility and related land improvements. The notes are payable solely from solid waste customer net revenue and are payable through 2043. Net revenue is required to be at least 125% of the current year debt service. The total principal and interest remaining to be paid on the notes is \$14,283,702. For the current year, principal and interest paid and total customer net revenue (operating income plus depreciation) was \$408,032 and \$1,092,279, respectively.

#### Promissory Note

During the year ended June 30, 2022, the City entered into a loan agreement with the Linn County Rural Electric Cooperative to borrow \$360,000. The loan will be repaid with equal annual principal payments in the amount of \$40,000, commencing in the year ended June 30, 2022 and continuing in the same amount until the entire amount is paid in full. As of June 30, 2024, there was an outstanding balance of \$280,000 with an interest rate of 0%.

#### Due To Component Unit

During the year ended June 30, 2023, the Marion Water Department purchased 19.94 acres of land. Of the land purchased, 17 acres shall be dedicated to parkland for the City and the remainder shall be dedicated to a future elevated water tower for the Marion Water Department. The City shall pay the Marion Water Department \$30,000 per acre for the 17 acres of dedicated parkland for a total of \$510,000.

During the year ended June 30, 2024, the City paid the Marion Water Department \$120,000. In the statement of net position, \$120,000 is recorded as the current portion of due to component unit and \$120,000 is recorded as noncurrent.

#### Year Ending June 30,

|                    |                          |
|--------------------|--------------------------|
| 2025 .....         | \$ 120,000               |
| 2026 .....         | 120,000                  |
| <b>Total .....</b> | <b><u>\$ 240,000</u></b> |

## Notes to the Financial Statements

### (4) Long-Term Liabilities

#### Debt Service Requirements

Annual debt service requirements to maturity for general obligation bonds, tax increment revenue bonds, revenue bonds and due to component unit as of June 30, 2024 were as follows:

| Year<br>Ending<br>June 30,   | Governmental Activities     |                      |                                |                   |                           |                     |
|------------------------------|-----------------------------|----------------------|--------------------------------|-------------------|---------------------------|---------------------|
|                              | General<br>Obligation Bonds |                      | Tax Increment<br>Revenue Bonds |                   | Road Use<br>Revenue Bonds |                     |
|                              | Principal                   | Interest             | Principal                      | Interest          | Principal                 | Interest            |
| 2025 .....                   | \$ 5,265,000                | \$ 2,588,502         | \$ 292,839                     | \$ 127,345        | \$ 236,144                | \$ 476,136          |
| 2026 .....                   | 8,720,000                   | 2,415,656            | 305,178                        | 115,006           | 241,947                   | 470,334             |
| 2027 .....                   | 5,860,000                   | 2,095,639            | 318,036                        | 102,148           | 247,892                   | 464,388             |
| 2028 .....                   | 5,800,000                   | 1,909,459            | 331,437                        | 88,747            | 253,984                   | 458,297             |
| 2029 .....                   | 5,835,000                   | 1,718,609            | 345,402                        | 74,782            | 260,225                   | 452,056             |
| 2030-2034 ...                | 26,730,000                  | 6,126,433            | 1,534,158                      | 147,334           | 5,035,260                 | 1,778,104           |
| 2035-2039 ...                | 17,080,000                  | 2,577,281            | —                              | —                 | 2,810,000                 | 1,132,250           |
| 2040-2044 ...                | 5,455,000                   | 535,540              | —                              | —                 | 2,790,000                 | 357,500             |
| Net unamor-<br>tized bond... | 80,745,000                  | 19,967,119           | 3,127,050                      | 655,362           | 11,875,452                | 5,589,065           |
| Premium .....                | 2,996,519                   | —                    | —                              | —                 | —                         | —                   |
| <b>Net .....</b>             | <b>\$ 83,741,519</b>        | <b>\$ 19,967,119</b> | <b>\$ 3,127,050</b>            | <b>\$ 655,362</b> | <b>\$ 11,875,452</b>      | <b>\$ 5,589,065</b> |

| Year<br>Ending<br>June 30,   | Governmental Activities<br>Due to Component Unit |             | Business-Type Activities |             |                      |                     |
|------------------------------|--------------------------------------------------|-------------|--------------------------|-------------|----------------------|---------------------|
|                              |                                                  |             | Promissory Note          |             | Revenue Bonds        |                     |
|                              | Principal                                        | Interest    | Principal                | Interest    | Principal            | Interest            |
| 2025 .....                   | \$ 120,000                                       | \$ —        | \$ 40,000                | \$ —        | \$ 466,144           | \$ 778,179          |
| 2026 .....                   | 120,000                                          | —           | 40,000                   | —           | 481,948              | 760,877             |
| 2027 .....                   | —                                                | —           | 40,000                   | —           | 502,892              | 742,921             |
| 2028 .....                   | —                                                | —           | 40,000                   | —           | 518,984              | 724,089             |
| 2029 .....                   | —                                                | —           | 40,000                   | —           | 540,224              | 704,599             |
| 2030-2034 ...                | —                                                | —           | 80,000                   | —           | 6,620,312            | 2,818,817           |
| 2035-2039 ...                | —                                                | —           | —                        | —           | 4,820,000            | 1,737,213           |
| 2040-2044 ...                | —                                                | —           | —                        | —           | 4,725,000            | 529,423             |
| Net unamor-<br>tized bond... | 240,000                                          | —           | 280,000                  | —           | 18,675,504           | 8,796,118           |
| Premium .....                | —                                                | —           | —                        | —           | 360,778              | —                   |
| <b>Net .....</b>             | <b>\$ 240,000</b>                                | <b>\$ —</b> | <b>\$ 280,000</b>        | <b>\$ —</b> | <b>\$ 19,036,282</b> | <b>\$ 8,796,118</b> |

| Year Ending June 30, | Total                 |                      |
|----------------------|-----------------------|----------------------|
|                      | Principal             | Interest             |
| 2025 .....           | \$ 6,420,127          | \$ 3,970,162         |
| 2026 .....           | 9,909,073             | 3,761,873            |
| 2027 .....           | 6,968,820             | 3,405,096            |
| 2028 .....           | 6,944,405             | 3,180,592            |
| 2029 .....           | 7,020,851             | 2,950,046            |
| 2030-2034 .....      | 39,999,730            | 10,870,688           |
| 2035-2039 .....      | 24,710,000            | 5,446,744            |
| 2040-2044 .....      | 12,970,000            | 1,422,463            |
| Net                  |                       |                      |
| unamortized          |                       |                      |
| bond .....           | 114,943,006           | 35,007,664           |
| Premium .....        | 3,357,297             | —                    |
| <b>Net .....</b>     | <b>\$ 118,300,303</b> | <b>\$ 35,007,664</b> |

## Notes to the Financial Statements

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### (4) Long-Term Liabilities

Interest expense and other charges recorded in the governmental funds types totaled \$3.3 million for the year ended June 30, 2024. Interest expense and other charges in the proprietary fund types totaled \$870,000.

#### Revenue Bond Resolution Requirements

The governmental and business-type activities revenue bond resolutions contain significant limitations and restrictions on annual debt service requirements, require minimum amounts to be maintained in various restricted accounts to provide for payment of principal and interest and require minimum revenue bond coverage. As of June 30, 2024, the City was in compliance with these covenants.

#### Interfund Loans

In March, 2014, the City approved an interfund loan from the Enterprise - Sewer Rental Replacement Fund to the Special Revenue - Tax Increment Financing Fund for a period not to exceed ten years at 2.5% annual interest. This loan was used to fund an economic development incentive payment to PDS Investments, LLC. The City has begun making repayments.

| Lending Fund                          | Borrowing Fund                            | Original Loan | Outstanding 6-30-24 |
|---------------------------------------|-------------------------------------------|---------------|---------------------|
| Enterprise - Sewer Rental Replacement | Special Revenue - Tax Increment Financing | \$250,000     | \$55,057            |

In June, 2014, the City approved an interfund loan from the Enterprise - Sewer Rental Replacement Fund to the Capital Projects Fund for a period not to exceed 20 years at 2.5% annual interest. This loan was used to fund an economic development incentive payment to Capital Commercial Division, LLC. The City will use TIF funds to repay this loan once the TIF district has the funds.

| Lending Fund                          | Borrowing Fund   | Original Loan | Outstanding 6-30-24 |
|---------------------------------------|------------------|---------------|---------------------|
| Enterprise - Sewer Rental Replacement | Capital Projects | \$300,000     | \$120,551           |

### (5) Summary of Nonbonded Indebtedness

During the year ended June 30, 2001, the City entered into an agreement with a donor to pay an annuity of \$25,000 each year for as long as the donor lives in exchange for a gift of 180 acres of land to be used for park purposes. Using an estimated life span based on annuity tables and discounted at the City's estimated incremental borrowing rate of 2%, an estimated liability of \$113,633 was calculated. This annuity liability is revalued annually based upon changes in life expectancy and discount rates.

Since the development of this land for park purposes is not expected to be fully completed for many years, the agreement with the donors allows the City to lease this land or any part of it for farming purposes pending full development. In October, 2012, the City entered into a one-year agreement to lease 66 acres of cropland at \$250 per acre per year subject to proportionate reduction as land is developed. In September, 2013, October, 2014, September, 2015, November, 2016, November, 2017, November, 2018, November, 2019, December, 2020, December, 2021, December, 2022 and December, 2023, a one-year extension of the lease was approved.

## Notes to the Financial Statements

### (6) Right of Use Assets and Lease Obligations

Government Accounting Standards Statement 87, *Leases*, requires that an asset and liability be recorded in the government-wide financial statements for property and equipment under leases. The City has determined that the effects of the accounting standard are not material to the government-wide financial statements and continues to expense lease payments as incurred.

### (7) Interfund Transfers

| Transfer to                     | Transfer From                        | Amount           |
|---------------------------------|--------------------------------------|------------------|
| General                         | Capital Projects                     | \$ 2,000,000     |
|                                 | Special Revenue                      |                  |
|                                 | Trust and Agency (Employee Benefits) | 6,555,358        |
|                                 | Road Use Tax                         | 75,000           |
|                                 | Tax Increment Financing              | 457,626          |
|                                 | Enterprise                           |                  |
|                                 | Sewer Rental                         | 75,000           |
|                                 | Solid Waste                          | 75,000           |
|                                 | Urban Forest Utility                 | 30,453           |
|                                 | Storm Water Management               | 75,000           |
|                                 |                                      | <u>9,343,437</u> |
| Special Revenue<br>Road Use Tax | Capital Projects                     | 2,000,000        |
|                                 | Special Revenue                      |                  |
|                                 | Trust and Agency (Employee Benefits) | 894,119          |
|                                 | Enterprise                           |                  |
|                                 | Urban Forest Utility                 | 5,000            |
|                                 |                                      | <u>2,899,119</u> |
| Capital Projects                | Special Revenue                      |                  |
|                                 | Local Option Sales Tax               | 5,675,714        |
|                                 | Tax Increment Financing              | 360,371          |
|                                 | Enterprise                           |                  |
|                                 | Sewer Rental Replacement             | 76,364           |
|                                 |                                      | <u>6,112,449</u> |
| Debt Service                    | General                              | 7,500            |
|                                 | Special Revenue                      |                  |
|                                 | Local Option Sales Tax               | 200,000          |
|                                 | Tax Increment Financing              | 2,340,747        |
|                                 | Enterprise                           |                  |
|                                 | Urban Forest Utility                 | 10,673           |
|                                 |                                      | <u>2,558,920</u> |

## Notes to the Financial Statements

### (7) Interfund Transfers

| Transfer to                            | Transfer From                        | Amount                      |
|----------------------------------------|--------------------------------------|-----------------------------|
| Enterprise<br>Sewer Rental             | Capital Projects                     | \$ 711,615                  |
| Enterprise<br>Solid Waste              | Solid Waste Replacement              | 675,450                     |
| Enterprise<br>Storm Water Management   | Capital Projects                     | 2,064,882                   |
| Enterprise<br>Sewer Rental Replacement | Capital Projects                     | 2,000,000                   |
|                                        | Debt Service                         | 40,000                      |
|                                        |                                      | <u>2,040,000</u>            |
| Enterprise<br>Urban Forest             | Urban Forest Replacement             | 93,610                      |
| Enterprise<br>Urban Forest Replacement | Urban Forest                         | 100,000                     |
| Internal Service<br>Health Insurance   | General                              | 419,959                     |
|                                        | Special Revenue                      |                             |
|                                        | Trust and Agency (Employee Benefits) | 263,205                     |
|                                        | Road Use Tax                         | 123,783                     |
|                                        |                                      | <u>806,947</u>              |
| Employee Benefits                      | General                              | 10,953                      |
|                                        |                                      | <u><b>\$ 27,417,382</b></u> |

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

### (8) Pension and Retirement Benefits

The City offers City employees the following retirement plans:

#### IPERS

##### Plan Description

IPERS membership is mandatory for employees of the City, except for those covered by another retirement system. Employees of the City are provided with pensions through a cost-sharing multiple-employer defined benefit pension plan administered by IPERS. IPERS issues a stand-alone financial report which is available to the public by mail at P.O. Box 9117, Des Moines, Iowa 50306-9117 or at [www.ipers.org](http://www.ipers.org).

IPERS benefits are established under Iowa Code Chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

### **(8) Pension and Retirement Benefits**

#### **Pension Benefits**

A regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, anytime after reaching age 62 with 20 or more years of covered employment, or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a regular member's monthly IPERS benefit includes:

- A multiplier (based on years of service).
- The member's highest five-year average salary. (For members with service before June 30, 2012, the highest three-year average salary as of that date will be used if it is greater than the highest five-year average salary).

Protection occupation members may retire at normal retirement age which is generally at age 55 and may retire any time after reaching age 50 with 22 or more years of covered employment. The formula used to calculate a protection occupation members' monthly IPERS benefit includes:

- 60% of average salary after completion of 22 years of service, plus an additional 1.5% of average salary for years of service greater than 22 but not more than 30 years of service.
- The member's highest three-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month that the member receives benefits before the member's earliest normal retirement age. For service earned starting July 1, 2012, the reduction is 0.50% for each month that the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July, 1990 receive a guaranteed dividend with their regular November benefit payments.

#### **Disability and Death Benefits**

A vested member who is awarded federal Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

## (8) Pension and Retirement Benefits

### Contributions

Contribution rates are established by IPERS following the annual actuarial valuation, which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. Statute limits the amount rates can increase or decrease each year to one percentage point. IPERS' Contribution Rate Funding Policy requires that the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll, based on the Actuarial Amortization Method adopted by the Investment Board.

In fiscal year 2024 pursuant to the required rate, regular members contributed 6.29% of covered payroll and the City contributed 9.44% of covered payroll, for a total rate of 15.73%. Protective occupation members contributed 6.21% of covered payroll and the City contributed 9.31% of covered payroll, for a total rate of 15.52%.

The City's contributions to IPERS for the year ended June 30, 2024 were \$1,022,129.

### Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

As of June 30, 2024, the City reported a liability of \$5,360,419 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2023 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to IPERS relative to the contributions of all IPERS participating employers. As of June 30, 2023, the City's proportion was 0.096961% which was a decrease of 0.022802% from its proportion measured as of June 30, 2022.

For the year ended June 30, 2024, the City recognized pension expense of \$568,250. As of June 30, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|                                                                                                                    | Deferred<br>Outflows of<br>Resources | Deferred<br>Inflows of<br>Resources |
|--------------------------------------------------------------------------------------------------------------------|--------------------------------------|-------------------------------------|
| Differences between expected and actual experience .....                                                           | \$ 453,499                           | \$ 22,033                           |
| Changes of assumptions .....                                                                                       | —                                    | 85                                  |
| Net difference between projected and actual earnings on<br>IPERS' investments .....                                | 496,440                              | —                                   |
| Changes in proportion and differences between City<br>contributions and proportionate share of contributions ..... | 213,121                              | 104,477                             |
| City contributions subsequent to the measurement date .....                                                        | 1,022,129                            | —                                   |
| <b>Total .....</b>                                                                                                 | <b><u>\$ 2,185,189</u></b>           | <b><u>\$ 126,595</u></b>            |

## Notes to the Financial Statements

### (8) Pension and Retirement Benefits

\$1,022,129 reported as deferred outflows of resources related to pensions resulting from the City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

| Year Ending June 30, |                            |
|----------------------|----------------------------|
| 2025 .....           | \$ (57,104)                |
| 2026 .....           | (370,124)                  |
| 2027 .....           | 1,211,646                  |
| 2028 .....           | 217,613                    |
| 2029 .....           | 34,477                     |
| <b>Total</b> .....   | <b><u>\$ 1,036,508</u></b> |

There were no nonemployer contributing entities to IPERS.

#### Actuarial Assumptions

The total pension liability in the June 30, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

|                                                                  |                                                                                   |
|------------------------------------------------------------------|-----------------------------------------------------------------------------------|
| Rate of inflation (effective June 30, 2017)                      | 2.60% per annum.                                                                  |
| Rates of salary increase (effective June 30, 2017)               | 3.25% to 16.25%, average, including inflation.<br>Rates vary by membership group. |
| Long-term investment rate of return<br>(effective June 30, 2017) | 7.00%, compounded annually, net of investment<br>expense, including inflation.    |
| Wage growth (effective June 30, 2017)                            | 3.25% per annum, based on 2.60% inflation and<br>0.65% real wage inflation.       |

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of a quadrennial experience study covering the period of July 1, 2017 through June 30, 2021.

Mortality rates used in the 2023 valuation were based on the PubG-2010 mortality tables with future mortality improvements modeled using Scale MP-2021.

The long-term expected rate of return on IPERS' investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

## Notes to the Financial Statements

### (8) Pension and Retirement Benefits

| Asset Class              | Asset Allocation     | Long-Term Expected Real Rate of Return |
|--------------------------|----------------------|----------------------------------------|
| Domestic equity          | 21.0%                | 4.56%                                  |
| International equity     | 16.5                 | 6.22                                   |
| Global smart beta equity | 5.0                  | 5.22                                   |
| Core plus fixed income   | 23.0                 | 2.69                                   |
| Public credit            | 3.0                  | 4.38                                   |
| Cash                     | 1.0                  | 1.59                                   |
| Private equity           | 17.0                 | 10.44                                  |
| Private real assets      | 9.0                  | 3.88                                   |
| Private credit           | 4.5                  | 4.60                                   |
| <b>Total</b>             | <b><u>100.0%</u></b> |                                        |

#### Discount Rate

The discount rate used to measure the total pension liability was 7.00%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the contractually required rate and that contributions from the City will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.00%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.00%) or one percentage point higher (8.00%) than the current rate.

|                                                                  | 1% Decrease<br>(6.00%) | Discount Rate<br>(7.00%) | 1% Increase<br>(8.00%) |
|------------------------------------------------------------------|------------------------|--------------------------|------------------------|
| City's proportionate share<br>of the net pension liability ..... | \$11,397,445           | \$5,360,419              | \$301,291              |

#### IPERS' Fiduciary Net Position

Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at [www.ipers.org](http://www.ipers.org).

#### Payables to IPERS

All legally required employer contributions and legally required employee contributions which had been withheld from employee wages were remitted by the City to IPERS by June 30, 2024.

### **(8) Pension and Retirement Benefits**

#### **Municipal Fire and Police Retirement System of Iowa (MFPRSI)**

##### **Plan Description**

MFPRSI membership is mandatory for fire fighters and police officers covered by the provisions of Chapter 411 of the Code of Iowa. Employees of the City are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by MFPRSI. MFPRSI issues a stand-alone financial report which is available to the public by mail at 7155 Lake Drive, Suite #201, West Des Moines, IA 50266 or at [www.mfprsi.org](http://www.mfprsi.org).

MFPRSI benefits are established under Chapter 411 of the Code of Iowa and the administrative rules thereunder. Chapter 411 of the Code of Iowa and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

##### **Pension Benefits**

Members with four or more years of service are entitled to pension benefits beginning at age 55. Full-service retirement benefits are granted to members with 22 years of service, while partial benefits are available to those members with 4 to 22 years of service based on the ratio of years completed to years required (i.e., 22 years). Members with less than four years of service are entitled to a refund of their contribution only, with interest, for the period of employment.

Benefits are calculated based upon the member's highest three years of compensation. The average of these three years becomes the member's average final compensation. The base benefit is 66% of the member's average final compensation. Members who perform more than 22 years of service receive an additional 2% of the member's average final compensation for each additional year of service, up to a maximum of eight years. Survivor benefits are available to the beneficiary of a retired member according to the provisions of the benefit option chosen plus an additional benefit for each child. Survivor benefits are subject to a minimum benefit for those members who chose the basic benefit with a 50% surviving spouse benefit.

Active members, at least 55 years of age, with 22 or more years of service have the option to participate in the Deferred Retirement Option Program (DROP). The DROP is an arrangement whereby a member who is otherwise eligible to retire and commence benefits opts to continue to work. A member can elect a three, four or five year DROP period. When electing to participate in DROP, the member signs a contract stating the member will retire at the end of the selected DROP period. During the DROP period, the member's retirement benefit is frozen and a DROP benefit is credited to a DROP account established for the member. Assuming the member completes the DROP period, the DROP benefit is equal to 52% of the member's retirement benefit at the member's earliest date eligible and 100% if the member delays enrollment for 24 months. At the member's actual date of retirement, the member's DROP account will be distributed to the member in the form of a lump sum or rollover to an eligible plan.

### **(8) Pension and Retirement Benefits**

#### **Disability and Death Benefits**

Disability benefits may be either accidental or ordinary. Accidental disability is defined as a permanent disability incurred in the line of duty, with benefits equivalent to the greater of 60% of the member's average final compensation or the member's service retirement benefit calculation amount. Ordinary disability occurs outside the call of duty and pays benefits equivalent to the greater of 50% of the member's average final compensation, for those with five or more years of service, or the member's service retirement benefit calculation amount, and 25% of average final compensation for those with less than five years of service.

Death benefits are similar to disability benefits. Benefits for accidental death are 50% of the average final compensation of the member plus an additional amount for each child, or the provisions for ordinary death. Ordinary death benefits consist of a pension equal to 40% of the average final compensation of the member plus an additional amount for each child, or a lump-sum distribution to the designated beneficiary equal to 50% of the previous year's earnable compensation of the member or equal to the amount of the member's total contributions plus interest.

Benefits are increased annually in accordance with Chapter 411.6 of the Code of Iowa which provides a standard formula for the increases.

The surviving spouse or dependents of an active member who dies due to a traumatic personal injury incurred in the line of duty receives a \$100,000 lump-sum payment.

#### **Contributions**

Member contribution rates are set by state statute. In accordance with Chapter 411 of the Code of Iowa, the contribution rate was 9.40% of earnable compensation for the year ended June 30, 2024.

Employer contribution rates are based upon an actuarially determined normal contribution rate and set by state statute. The required actuarially determined contributions are calculated on the basis of the entry age normal method as adopted by the Board of Trustees as permitted under Chapter 411 of the Code of Iowa. The normal contribution rate is provided by state statute to be the actuarial liabilities of the plan less current plan assets, with such total divided by 1% of the actuarially determined present value of prospective future compensation of all members, further reduced by member contributions and state appropriations. Under the Code of Iowa, the City's contribution rate cannot be less than 17.00% of earnable compensation. The contribution rate was 22.98% for the year ended June 30, 2024.

The City's contributions to MFPRSI for the year ended June 30, 2024 were \$1,711,454.

If approved by the state legislature, state appropriations may further reduce the City's contribution rate, but not below the minimum statutory contribution rate of 17.00% of earnable compensation. The State of Iowa therefore is considered to be a nonemployer contributing entity in accordance with the provisions of the GASB Statement No. 67, *Financial Reporting for Pension Plans* (GASB 67).

There were no state appropriations to MFPRSI during the year ended June 30, 2024.

## (8) Pension and Retirement Benefits

### Net Pension Liability, Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

As of June 30, 2024, the City reported a liability of \$12,304,536 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all MFPRSI participating employers. As of June 30, 2023, the City's proportion was 1.964956% which was a decrease of 0.13943% from its proportion measured as of June 30, 2022.

For the year ended June 30, 2024, the City recognized pension expense of \$1,769,671. As of June 30, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|                                                                                                                    | Deferred<br>Outflows of<br>Resources | Deferred<br>Inflows of<br>Resources |
|--------------------------------------------------------------------------------------------------------------------|--------------------------------------|-------------------------------------|
| Differences between expected and actual experience .....                                                           | \$ 940,084                           | \$ —                                |
| Changes of assumptions .....                                                                                       | 61,987                               | —                                   |
| Net difference between projected and actual earnings<br>on MFPRSI's investments .....                              | 783,491                              | —                                   |
| Changes in proportion and differences between City<br>contributions and proportionate share of contributions ..... | —                                    | 322,284                             |
| City contributions subsequent to the measurement date .....                                                        | 1,769,671                            | —                                   |
| <b>Total .....</b>                                                                                                 | <b><u>\$ 3,555,233</u></b>           | <b><u>\$ 322,284</u></b>            |

\$1,769,671 reported as deferred outflows of resources related to pensions resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

### Year Ending June 30,

|                    |                            |
|--------------------|----------------------------|
| 2025 .....         | \$ 39,317                  |
| 2026 .....         | (492,792)                  |
| 2027 .....         | 1,722,405                  |
| 2028 .....         | 195,550                    |
| 2029 .....         | (1,204)                    |
| <b>Total .....</b> | <b><u>\$ 1,463,276</u></b> |

## (8) Pension and Retirement Benefits

### Actuarial Assumptions

The total pension liability in the June 30, 2023 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

|                           |                                                        |
|---------------------------|--------------------------------------------------------|
| Rate of inflation         | 3.00%.                                                 |
| Salary increases          | 3.75% to 15.11%, including inflation.                  |
| Investment rate of return | 7.50%, net of investment expense, including inflation. |

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of an actuarial experience study for the period from July 1, 2012 through June 30, 2022.

Postretirement mortality rates were based on the RP-2014 Blue Collar Combined Healthy Annuitant Table with males set-forward zero years, females set-forward two years and disabled individuals set-forward three years (male-only rates), with generational projection of future mortality improvement with 50% of Scale BB beginning in 2017.

The long-term expected rate of return on MFPRSI investments was determined using a building-block method in which best-estimate ranges of expected future real rates (i.e., expected returns, net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The best estimates of geometric real rates of return for each major asset class are summarized in the following table:

| Asset Class                     | Long-Term<br>Expected Real<br>Rate of Return |
|---------------------------------|----------------------------------------------|
| Broad Fixed Income .....        | 4.9%                                         |
| Broad U.S. Equity .....         | 7.1                                          |
| Global Equity .....             | 7.2                                          |
| Broad Non-US Equity .....       | 7.4                                          |
| Managed Futures .....           | 5.2                                          |
| Real Estate - Core .....        | 6.8                                          |
| Opportunistic Real Estate ..... | 11.1                                         |
| Global Infrastructure .....     | 6.9                                          |
| Private Credit.....             | 10.1                                         |
| Private Equity .....            | 12.1                                         |

### Discount Rate

The discount rate used to measure the total pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that contributions will be made at 9.40% of covered payroll and the City contributions will be made at rates equal to the difference between actuarially determined rates and the member rate. Based on those assumptions, MFPRSI's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on MFPRSI's investments was applied to all periods of projected benefit payments to determine the total pension liability.

## (8) Pension and Retirement Benefits

### Sensitivity of City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following presents the City's proportionate share of the net pension liability calculated using the discount rate of 7.50%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50%) or one percentage point higher (8.50%) than the current rate.

|                                                                  | 1% Decrease<br>(6.50%) | Discount Rate<br>(7.50%) | 1% Increase<br>(8.50%) |
|------------------------------------------------------------------|------------------------|--------------------------|------------------------|
| City's proportionate share<br>of the net pension liability ..... | \$21,549,292           | \$12,304,536             | \$4,651,692            |

### MFPRSI's Fiduciary Net Position

Detailed information about MFPRSI's fiduciary net position is available in the separately issued MFPRSI financial report which is available on MFPRSI's website at [www.mfprsi.org](http://www.mfprsi.org).

### Payables to MFPRSI

All legally required employer contributions and legally required employee contributions which had been withheld from employee wages were remitted by the City to MFPRSI by June 30, 2024.

## (9) Other Postemployment Benefits (OPEB)

### Plan Description

The City operates a single-employer health benefit plan which provides medical/prescription drug benefits for employees, retirees, spouses and their dependents. Group insurance benefits are established under Iowa Code Chapter 509A.13. As of June 30, 2024, no assets have been accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

### OPEB Benefits

Individuals who are employed by the City of Marion and are eligible to participate in the group health plan are eligible to continue healthcare benefits upon retirement. Retirees under age 65 pay the same premium for the medical/prescription drug benefits as active employees, which results in an implicit rate subsidy and an OPEB liability.

Retired participants must be age 55 or older at retirement, been a full-time employee for at least 12 years and completed 15 years of continuous service to the City. As of June 30, 2024, the following employees were covered by the benefit terms:

|                                                                                |                   |
|--------------------------------------------------------------------------------|-------------------|
| Inactive employees or beneficiaries currently receiving benefit payments ..... | 20                |
| Active employees .....                                                         | <u>213</u>        |
| <b>Total</b> .....                                                             | <b><u>233</u></b> |

## Notes to the Financial Statements

### (9) Other Postemployment Benefits (OPEB)

#### Total OPEB Liability

The City's total OPEB liability of \$2,190,377 was measured as of June 30, 2023 and was determined by an actuarial valuation as of that date.

#### Actuarial Assumptions

The total OPEB liability in the June 30, 2023 actuarial valuation was determined using the following actuarial assumptions and the entry age normal level percentage of pay actuarial cost method, applied to all periods included in the measurements.

|                                                           |                            |
|-----------------------------------------------------------|----------------------------|
| Rate of inflation (effective June 30, 2023).....          | 2.50% per year.            |
| Rates of salary increase (effective June 30, 2023) .....  | 3.00% per year.            |
| Discount rate (effective June 30, 2023) .....             | 3.65% compounded annually. |
| Healthcare cost trend rate (effective June 30, 2024)..... | 6.00% per year.            |

#### Discount Rate

The discount rate used to measure the total OPEB liability was 3.65% which reflects the bond buyer index rate for 20-year tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher as of the measurement date.

Mortality rates are from the RP-2014 annuitant distinct mortality table adjusted to 2006 with MP-2021 generational projection of future mortality improvement. Annual retirement probabilities are based on varying rates by age and turnover probabilities mirror those used for IPERS.

The actuarial assumptions used in the June 30, 2023 valuation were based on the results of actuarial experience studies with dates corresponding to those listed above.

#### Changes in Total OPEB Liability

|                                                         | <b>Total OPEB<br/>Liability</b> |
|---------------------------------------------------------|---------------------------------|
| Total OPEB Liability - Beginning of Year .....          | <u>\$ 2,266,035</u>             |
| Changes for the Year                                    |                                 |
| Service cost .....                                      | 90,114                          |
| Interest.....                                           | 79,402                          |
| Difference between expected and actual experience ..... | 177,002                         |
| Changes of assumptions.....                             | (293,353)                       |
| Benefit payments .....                                  | <u>(128,823)</u>                |
| Net Changes .....                                       | <u>(75,658)</u>                 |
| <b>Total OPEB Liability - End of Year .....</b>         | <b><u>\$ 2,190,377</u></b>      |

## Notes to the Financial Statements

### (9) Other Postemployment Benefits (OPEB)

#### Sensitivity of the City's Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (2.65%) or one percentage point higher (4.65%) than the current discount rate.

|                           | 1% Decrease<br>(2.65%) | Discount Rate<br>(3.65%) | 1% Increase<br>(4.65%) |
|---------------------------|------------------------|--------------------------|------------------------|
| Total OPEB Liability..... | \$2,383,239            | \$2,190,377              | \$2,016,507            |

#### Sensitivity of the City's Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a healthcare cost trend rate that is one percentage point lower (5.00%) or one percentage point higher (7.00%) than the current healthcare cost trend rate.

|                           | 1% Decrease<br>(5.00%) | Healthcare<br>Cost Trend Rate<br>(6.00%) | 1% Increase<br>(7.00%) |
|---------------------------|------------------------|------------------------------------------|------------------------|
| Total OPEB Liability..... | \$1,987,408            | \$2,190,377                              | \$2,426,473            |

#### OPEB Expense and Deferred (Inflows) and Outflows of Resources Related to OPEB

For the year ended June 30, 2024, the City recognized OPEB expense of \$231,164. As of June 30, 2024, the City reported deferred (inflows) and outflows of resources related to OPEB from the following sources:

|                                                          | Deferred (Inflows)<br>Outflows of<br>Resources |
|----------------------------------------------------------|------------------------------------------------|
| Differences between expected and actual experience ..... | \$ (302,596)                                   |
| Changes of assumptions .....                             | 943,841                                        |
| <b>Total .....</b>                                       | <b><u>\$ 641,245</u></b>                       |

The amount reported as deferred (inflows) and outflows of resources related to OPEB will be recognized as OPEB expense as follows:

| Year Ending June 30, | Amount                   |
|----------------------|--------------------------|
| 2025 .....           | \$ 61,648                |
| 2026 .....           | 61,648                   |
| 2027 .....           | 61,648                   |
| 2028 .....           | 61,648                   |
| 2029 .....           | 61,648                   |
| Thereafter.....      | 333,005                  |
| <b>Total .....</b>   | <b><u>\$ 641,245</u></b> |

## Notes to the Financial Statements

### (10) Compensated Absences

City employees accumulate vacation hours for subsequent use or for payment upon termination, retirement or death. Employees covered under the International Association of Firefighters contract are also eligible for compensation at normal retirement of accumulated sick leave in excess of 90 days, to a maximum payment of 60 days. Employees covered under the Marion Policeman's Protective Association contract are eligible for compensation at normal retirement of 50% of their sick leave accumulated, to a maximum of 60 days. For employees covered under the AFSCME contract, Marion Water Department employees and all other nonunion City employees, sick leave can be accumulated but is payable only when used. City employees may also accumulate compensatory hours for overtime worked to be used subsequently or paid out upon termination, retirement or death. The City's approximate maximum liability for earned compensated absences payable to employees, including related tax and fringe amounts, is as follows:

| Type of Benefit                   | Amount 6-30-24             |
|-----------------------------------|----------------------------|
| <b>Primary Government</b>         |                            |
| Sick leave .....                  | \$ 859,303                 |
| Vacation and personal leave ..... | 1,903,480                  |
| Compensatory time .....           | 1,583,700                  |
|                                   | <u><b>\$ 4,346,483</b></u> |

The above liabilities have been computed based on rates of pay as of June 30, 2024.

### (11) Employee Health Care Plan

The City self-funds for health insurance claims to a stop-loss insured amount of \$50,000 per participant and a 125% aggregate stop-loss amount based on the "pure premiums" amount multiplied by the number of single and family contracts covered during the contract year. The following is a summary of claims paid during the year and an estimate of the claims incurred, but not reported as of June 30, 2024:

|                                                                | Primary<br>Government | Discretely<br>Presented<br>Component Unit -<br>Marion Water<br>Department | Total        |
|----------------------------------------------------------------|-----------------------|---------------------------------------------------------------------------|--------------|
| Claims paid during the year .....                              | \$ 2,226,481          | \$ 86,200                                                                 | \$ 2,312,681 |
| Estimated claims incurred but unpaid at<br>June 30, 2024 ..... | 257,609               | 15,681                                                                    | 273,290      |

The City has chosen to establish a risk financing fund for risks associated with the employees' health insurance plan. The risk financing is accounted for as an internal service fund where assets are set aside for claim settlements. The cost of these benefits is charged to each department and fund based upon the number of employees whose salary is charged to the department and fund and the type of plan (single or family) chosen by the employee. Amounts charged are approximately \$578 per month single and \$1,446 - \$1,705 per month family which is an actuarially determined amount with a reasonable provision for future unexpected claims. Employees pay a set amount per month based on coverage and other factors. The amount charged will be adjusted over a reasonable period of time so that the internal service fund receipts and disbursements are approximately equal.

### **(12) Related Party Transactions**

The Marion Water Department bills and collects for sewer, garbage and urban forest services provided for the City of Marion to its residents. During the year ended June 30, 2024, the Marion Water Department collected and remitted to the City \$8,967,762 for sewer, \$2,998,286 for garbage and \$801,849 for urban forest services. Fees paid to the Water Department by the City during the year to pay for this service totaled \$172,538, of which \$13,061 was payable as of June 30, 2024.

The Marion Water Department purchased land for the benefit of the City and the Marion Water Department as discussed in Note 4 to the financial statements during the year ended June 30, 2023. For the year ended June 30, 2024, the City paid the Marion Water Department \$120,000 for the land and \$240,000 was accrued as a payable as of June 30, 2024.

A total of \$33,058 was receivable from the Marion Water Department as of June 30, 2024 for various items.

### **(13) Risk Management**

The City is a member of the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk-sharing pool whose 803 members include various governmental entities throughout the State of Iowa. The Pool was formed in August, 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, employment practices liability, public officials liability, cyber liability and property. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual casualty operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses estimated for the fiscal year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained at a level determined by the Board not to exceed 300% of basis rate.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses, reinsurance premiums, losses and loss expenses for property risks estimated for the fiscal year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The City's property and casualty contributions to the risk pool are recorded as expenditures from its operating funds at the time of payment to the risk pool. The City's contributions to the Pool for the year ended June 30, 2024 were \$368,801.

### **(13) Risk Management**

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, employment practices, law enforcement, cyber and public officials' liability risks up to \$500,000 per claim. Claims exceeding \$500,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate. Property and automobile physical damage risks are retained by the Pool up to \$500,000 each occurrence, each location. Property risks exceeding \$500,000 are reinsured through reinsurance and excess risk-sharing agreements up to the amount of risk-sharing protection provided by the City's risk-sharing certificate.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim, property loss or series of claims or losses exceeds the amount of risk-sharing protection provided by the City's risk-sharing certificate, or in the event a casualty claim, property loss or series of claims or losses exhausts the Pool's funds and any excess risk-sharing recoveries, then payment of such claims or losses shall be the obligation of the respective individual member against whom the claim was made or loss was incurred.

The City does not report a liability for losses in excess of reinsurance or excess risk-sharing recoveries unless it is deemed probable such losses have occurred and the amount of such loss can be reasonably estimated. Accordingly, as of June 30, 2024, no liability has been recorded in the City's financial statements. As of June 30, 2024, settled claims have not exceeded the risk pool or reinsurance coverage since the Pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all casualty claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Upon withdrawal, a formula set forth in the Pool's intergovernmental contract with its members is applied to determine the amount (if any) to be refunded to the withdrawing member.

#### **Iowa Municipalities Workers' Compensation Association**

The City is a member of the Iowa Municipalities Workers' Compensation Association (Association). The Association is a local government risk-sharing pool whose approximately 500 members include various municipal and county governments throughout the State of Iowa. The Pool was formed in July, 1981 to formulate, develop and administer, on behalf of the member governments, a program of joint self-insurance to stabilize costs related to members' workers' compensation liabilities. Program components include claims management, member education and loss control services. There have been no reductions in insurance coverage from prior years.

Each member pays annual premiums determined by using applicable standard rates for the exposure to risk and applicable experience modification factors of the National Council on Compensation Insurance. Each member may be subject to additional premiums to pay its pro rata share of claims which exceeds the Association's resources available to pay such claims. A distribution to members may also be made if the Association has excess monies remaining after payment of claims and expenses.

### **(13) Risk Management**

The City's premium contributions to the Association are recorded as expenditures from its operating funds at the time of payment to the risk pool. Premiums paid to the Association for the year ended June 30, 2024 were \$74,938.

The Association uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. Claims exceeding \$750,000 are reinsured in an amount not to exceed \$2,000,000 per occurrence.

Members may withdraw from the Association at any time provided they provide assets for settlement of all pending claims.

### **(14) Development Agreements**

The City has entered into various development agreements to assist in certain urban renewal projects. The agreements require the City to rebate portions of the incremental property tax paid by the developer in exchange for the construction of buildings and certain improvements by the developers. Certain agreements also require the developer to certify specific employment requirements are met.

The total amount rebated during the year ended June 30, 2024 was \$1,399,647. The estimated outstanding balance of the agreements as of June 30, 2024 was approximately \$25.3 million.

These agreements are not a general obligation of the City. However, the agreements are subject to the constitutional debt limitation of the City, except for approximately \$25.3 million which requires an annual appropriation by the City Council.

### **(15) Tax Abatements**

GASB Statement No. 77 defines tax abatements as a reduction in tax revenue that results from an agreement between one or more governments and an individual entity in which (a) one or more governments promise to forgo tax revenue to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

#### **City Tax Abatements**

The City provides tax abatements for urban renewal and economic development projects with tax increment financing as provided for in Chapters 15A and 403 of the Code of Iowa. For these types of projects, the City enters into agreements with developers which require the City, after developers meet the terms of the agreements, to rebate a portion of the property tax paid by the developers, to pay the developers an economic development grant or to pay the developers a predetermined dollar amount. No other commitments were made by the City as part of these agreements.

For the year ended June 30, 2024, the City abated \$1,399,647 of property tax under the urban renewal and economic development projects.

## Notes to the Financial Statements

### (16) Commitments and Contingencies

#### Risk Management

The City is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. See Note 13. Settled claims from these risks have not exceeded commercial insurance coverage in the past three fiscal years.

#### Contingencies

The City is involved in various lawsuits in the normal course of business. The City's management cannot predict the outcome of the lawsuits. Management believes that losses resulting from these matters, if any, would be primarily covered under the City's insurance policies and would not have a material effect on the financial position of the City.

### (17) Construction Commitments and Subsequent Events

As of June 30, 2024, the City had entered into several construction contracts and agreements to purchase equipment and supplies totaling approximately \$23.8 million.

Management has evaluated subsequent events through January 24, 2025, the date which the financial statements were available to be issued.

Subsequent to June 30, 2024, the City entered into the following transactions:

Approved several construction contracts and agreements to purchase equipment. These agreements totaled approximately \$10.3 million.

Approved several development agreements totaling \$7,795,000.

Approved several grant agreements totaling \$9,500,000 that the City will be reimbursed for several construction projects.

### (18) Restatements and Adjustments of Beginning Net Position and Fund Balances

During the year ended June 30, 2024, the City determined that the inventory should be reported in the Road Use Tax Fund instead of the General Fund as it has been done in the past. The effect of correcting the error is shown in the table below. The error correction resulted in adjustments to and restatements of beginning net position and fund net position, as follows:

|                                       | Previously<br>Reported      | Error<br>Correction (A) | Restated                    |
|---------------------------------------|-----------------------------|-------------------------|-----------------------------|
| <b>Governmental Fund</b>              |                             |                         |                             |
| Major Funds                           |                             |                         |                             |
| General.....                          | \$ 15,852,228               | \$ (371,225)            | \$ 15,481,003               |
| Road Use Tax.....                     | 11,539,824                  | 371,225                 | 11,911,049                  |
| <b>Total Governmental Funds .....</b> | <b><u>\$ 27,392,052</u></b> | <b><u>\$ —</u></b>      | <b><u>\$ 27,392,052</u></b> |

## Required Supplementary Information

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# Schedule of Budgetary Comparison of Receipts, Disbursements and Changes in Balances - Budget to Actual (Cash Basis) - Governmental Funds and Proprietary Funds

Year Ended June 30, 2024

|                                                         | Actual                |                     |                | Budgeted Amounts |               | Over<br>(Under)<br>Budget |
|---------------------------------------------------------|-----------------------|---------------------|----------------|------------------|---------------|---------------------------|
|                                                         | Governmental<br>Funds | Enterprise<br>Funds | Total          | Original         | Final         |                           |
| Receipts                                                |                       |                     |                |                  |               |                           |
| Property tax.....                                       | \$ 28,637,247         | \$ —                | \$ 28,637,247  | \$ 28,435,146    | \$ 28,435,146 | \$ 202,101                |
| Tax increment financing ...                             | 5,596,704             | —                   | 5,596,704      | 5,377,137        | 5,377,137     | 219,567                   |
| Other city tax .....                                    | 9,821,867             | —                   | 9,821,867      | 9,331,303        | 9,331,303     | 490,564                   |
| Licenses and permits .....                              | 829,705               | 3,600               | 833,305        | 715,240          | 715,240       | 118,065                   |
| Use of money and property                               | 4,005,100             | 1,288,724           | 5,293,824      | 1,320,699        | 1,620,699     | 3,673,125                 |
| Intergovernmental .....                                 | 28,042,118            | —                   | 28,042,118     | 25,340,409       | 25,360,409    | 2,681,709                 |
| Charges for service .....                               | 863,057               | 20,846,728          | 21,709,785     | 20,342,105       | 20,342,105    | 1,367,680                 |
| Special assessments .....                               | 836                   | —                   | 836            | —                | —             | 836                       |
| Miscellaneous .....                                     | 4,160,299             | 3,422,283           | 7,582,582      | 1,472,416        | 2,260,916     | 5,321,666                 |
| Total Receipts .....                                    | 81,956,933            | 25,561,335          | 107,518,268    | 92,334,455       | 93,442,955    | 14,075,313                |
| Disbursements                                           |                       |                     |                |                  |               |                           |
| Public safety .....                                     | 17,486,072            | —                   | 17,486,072     | 18,182,377       | 19,274,377    | (1,788,305)               |
| Public works .....                                      | 7,630,657             | —                   | 7,630,657      | 8,687,841        | 9,103,341     | (1,472,684)               |
| Health and social services                              | 523,931               | —                   | 523,931        | 488,007          | 524,007       | (76)                      |
| Culture and recreation .....                            | 6,506,881             | —                   | 6,506,881      | 6,898,791        | 7,107,491     | (600,610)                 |
| Community and economic<br>development .....             | 3,525,221             | —                   | 3,525,221      | 3,901,837        | 3,755,337     | (230,116)                 |
| General government .....                                | 3,282,817             | —                   | 3,282,817      | 3,551,922        | 3,637,922     | (355,105)                 |
| Debt service .....                                      | 8,802,256             | —                   | 8,802,256      | 8,584,218        | 9,049,218     | (246,962)                 |
| Capital projects .....                                  | 24,560,999            | —                   | 24,560,999     | 42,861,000       | 42,861,000    | (18,300,001)              |
| Business-type activities....                            | —                     | 29,146,449          | 29,146,449     | 44,989,099       | 35,269,099    | (6,122,650)               |
| Total Disbursements ..                                  | 72,318,834            | 29,146,449          | 101,465,283    | 138,145,092      | 130,581,792   | (29,116,509)              |
| Receipts Over (Under)                                   |                       |                     |                |                  |               |                           |
| Disbursements.....                                      | 9,638,099             | (3,585,114)         | 6,052,985      | (45,810,637)     | (37,138,837)  | 43,191,822                |
| Other Financing                                         |                       |                     |                |                  |               |                           |
| Sources, Net.....                                       | 2,521,620             | 17,303,884          | 19,825,504     | 26,386,000       | 26,521,000    | (6,695,496)               |
| Receipts and Other<br>Financing Sources<br>Over (Under) |                       |                     |                |                  |               |                           |
| Disbursements and<br>Other Financing Uses ..            | 12,159,719            | 13,718,770          | 25,878,489     | (19,424,637)     | (10,617,837)  | 36,496,326                |
| Balances - Beginning of<br>Year .....                   |                       |                     |                |                  |               |                           |
|                                                         | 74,441,176            | 24,722,297          | 99,163,473     | 95,762,795       | 95,762,795    | 3,400,678                 |
| Balances - End of Year ..                               | \$ 86,600,895         | \$ 38,441,067       | \$ 125,041,962 | \$ 76,338,158    | \$ 85,144,958 | \$ 39,897,004             |

## Schedule of Budgetary Comparison - Budget to GAAP Reconciliation ■■■■■

Year Ended June 30, 2024

|                                           | <b>Governmental Funds</b>   |                                |                             |
|-------------------------------------------|-----------------------------|--------------------------------|-----------------------------|
|                                           | <b>Cash Basis</b>           | <b>Accrual<br/>Adjustments</b> | <b>GAAP Basis</b>           |
| Revenue.....                              | \$ 81,956,933               | \$ (13,924,106)                | \$ 68,032,827               |
| Expenditures .....                        | <u>72,318,834</u>           | <u>(6,313,348)</u>             | <u>66,005,486</u>           |
| Net .....                                 | 9,638,099                   | (7,610,758)                    | 2,027,341                   |
| Other financing sources (uses), net ..... | 2,521,620                   | (2,093,124)                    | 428,496                     |
| Beginning fund balances .....             | <u>74,441,176</u>           | <u>5,562,963</u>               | <u>80,004,139</u>           |
| <b>Ending Fund Balances .....</b>         | <b><u>\$ 86,600,895</u></b> | <b><u>\$ (4,140,919)</u></b>   | <b><u>\$ 82,459,976</u></b> |

|                                             | <b>Proprietary Funds</b>    |                                              |                                |                             |
|---------------------------------------------|-----------------------------|----------------------------------------------|--------------------------------|-----------------------------|
|                                             | <b>Cash Basis</b>           | <b>Adjustment for<br/>Component<br/>Unit</b> | <b>Accrual<br/>Adjustments</b> | <b>GAAP Basis</b>           |
| Revenue.....                                | \$ 25,561,335               | \$ (7,580,875)                               | \$ (670,217)                   | \$ 17,310,243               |
| Expenditures .....                          | <u>29,146,449</u>           | <u>(6,732,698)</u>                           | <u>(11,028,726)</u>            | <u>11,385,025</u>           |
| Net .....                                   | (3,585,114)                 | (848,177)                                    | 10,358,509                     | 5,925,218                   |
| Other financing sources<br>(uses), net..... | 17,303,884                  | —                                            | (12,834,877)                   | 4,469,007                   |
| Beginning fund balances .....               | <u>24,722,297</u>           | <u>(3,985,183)</u>                           | <u>46,089,283</u>              | <u>66,826,397</u>           |
| <b>Ending Fund Balances .....</b>           | <b><u>\$ 38,441,067</u></b> | <b><u>\$ (4,833,360)</u></b>                 | <b><u>\$ 43,612,915</u></b>    | <b><u>\$ 77,220,622</u></b> |

## Notes to Required Supplementary Information - Budgetary Reporting

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Year Ended June 30, 2024

The budgetary comparison is presented as required supplementary information in accordance with Government Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major special revenue fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds, except for the internal service, trust fund and component units. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects and business-type. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Funds, Permanent Fund and Enterprise Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, one budget amendment decreased budgeted disbursements by \$7,563,330. The budget amendment is reflected in the final budgeted amounts.

During the year ended June 30, 2024, disbursements did not exceed the amounts budgeted.

Schedule of Proportionate Share of the Net Pension Liability  
Iowa Public Employees’ Retirement System

Last Ten Years\*

|                                                                                                                      | 2024         | 2023        | 2022        | 2021        | 2020        | 2019        | 2018        | 2017        | 2016        | 2015        |
|----------------------------------------------------------------------------------------------------------------------|--------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| City’s proportion of the net pension liability .....                                                                 | 0.096961%    | 0.119763%   | (0.047577)% | 0.113902%   | 0.113830%   | 0.105347%   | 0.104809%   | 0.100281%   | 0.098894%   | 0.098683%   |
| City’s proportionate share of the net<br>pension liability.....                                                      | \$5,360,419  | \$4,524,807 | \$164,247   | \$8,001,307 | \$6,591,484 | \$6,666,639 | \$6,981,586 | \$6,311,031 | \$4,885,852 | \$3,913,656 |
| City’s covered-employee payroll.....                                                                                 | \$10,429,000 | \$9,646,000 | \$9,509,000 | \$9,041,000 | \$8,667,000 | \$7,921,000 | \$7,827,000 | \$7,200,000 | \$6,778,000 | \$6,458,000 |
| City’s proportionate share of the net pension<br>liability as a percentage of its covered-<br>employee payroll ..... | 51.40%       | 46.91%      | 1.73%       | 88.50%      | 76.05%      | 84.16%      | 89.20%      | 87.65%      | 72.08%      | 60.60%      |
| Plan fiduciary net position as a percentage<br>of the total pension liability .....                                  | 87.91%       | 91.41%      | 100.81%     | 82.90%      | 85.45%      | 83.62%      | 82.21%      | 81.82%      | 85.19%      | 87.61%      |

\* The amounts presented for each fiscal year were determined as of June 30 of the preceding year.

Schedule of Contributions

Iowa Public Employees' Retirement System

Last Ten Years

|                                                                             | 2024               | 2023             | 2022             | 2021             | 2020             | 2019             | 2018             | 2017             | 2016             | 2015             |
|-----------------------------------------------------------------------------|--------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|------------------|
| Statutorily required contribution .....                                     | \$ 1,022,129       | \$ 984,544       | \$ 910,554       | \$ 897,641       | \$ 853,459       | \$ 818,224       | \$ 707,409       | \$ 698,972       | \$ 642,963       | \$ 605,312       |
| Contributions in relation to the<br>statutorily required contributions..... | <u>(1,022,129)</u> | <u>(984,544)</u> | <u>(910,554)</u> | <u>(897,641)</u> | <u>(853,459)</u> | <u>(818,224)</u> | <u>(707,409)</u> | <u>(698,972)</u> | <u>(642,963)</u> | <u>(605,312)</u> |
| Contribution Deficiency (Excess) .....                                      | <u>\$ —</u>        | <u>\$ —</u>      | <u>\$ —</u>      | <u>\$ —</u>      | <u>\$ —</u>      | <u>\$ —</u>      | <u>\$ —</u>      | <u>\$ —</u>      | <u>\$ —</u>      | <u>\$ —</u>      |
| City's covered-employee payroll.....                                        | \$ 10,826,000      | \$ 10,429,000    | \$ 9,646,000     | \$ 9,509,000     | \$ 9,041,000     | \$ 8,667,000     | \$ 7,921,000     | \$ 7,827,000     | \$ 7,200,000     | \$ 6,778,000     |
| Contributions as a percentage of<br>covered-employee payroll .....          | 9.44%              | 9.44%            | 9.44%            | 9.44%            | 9.44%            | 9.44%            | 8.93%            | 8.93%            | 8.93%            | 8.93%            |

# Notes to Required Supplementary Information - Pension Liability

## Iowa Public Employees' Retirement System

Year Ended June 30, 2024

### Changes of Benefit Terms

There were no significant changes in benefit terms.

### Changes of Assumptions

The 2023 valuation incorporated the following refinements after a quadrennial experience study:

- Changed mortality assumptions to the PubG-2010 mortality tables with mortality improvements modeled using Scale MP-2021.
- Adjusted retirement rates for regular members
- Lowered disability rates for regular members.
- Adjusted termination rates for all membership groups.

The 2018 valuation implemented the following refinements as a result of a demographic assumption study dated June 28, 2018:

- Changed mortality assumptions to the RP-2014 mortality tables with mortality improvements modeled using Scale MP-2017.
- Adjusted retirement rates.
- Lowered disability rates.
- Adjusted the probability of a vested regular member electing to receive a deferred benefit.
- Adjusted the merit component of the salary increase assumption.

The 2017 valuation implemented the following refinements as a result of an experience study dated March 24, 2017:

- Decreased the inflation assumption from 3.00% to 2.60%.
- Decreased the assumed rate of interest on member accounts from 3.75% to 3.50% per year.
- Decreased the discount rate from 7.50% to 7.00%.
- Decreased the wage growth assumption from 4.00% to 3.25%.
- Decreased the payroll growth assumption from 4.00% to 3.25%.

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the regular membership group.
- Moved from an open 30-year amortization period to a closed 30-year amortization period for the unfunded actuarial liability (UAL) beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate closed 20-year period.

Schedule of Proportionate Share of the Net Pension Liability  
Municipal Fire and Police Retirement System of Iowa

Last Ten Years\*

|                                                                                                                      | 2024         | 2023         | 2022        | 2021         | 2020         | 2019         | 2018         | 2017         | 2016        | 2015        |
|----------------------------------------------------------------------------------------------------------------------|--------------|--------------|-------------|--------------|--------------|--------------|--------------|--------------|-------------|-------------|
| City's proportion of the net pension liability .....                                                                 | 1.964956%    | 2.104386%    | 2.086724%   | 1.989205%    | 2.031844%    | 2.033115%    | 2.010125%    | 1.899570%    | 1.858084%   | 1.839468%   |
| City's proportionate share of the net<br>pension liability.....                                                      | \$12,304,536 | \$11,817,610 | \$4,686,242 | \$15,865,905 | \$13,327,405 | \$12,105,238 | \$11,788,882 | \$11,877,269 | \$8,729,543 | \$6,668,039 |
| City's covered-employee payroll.....                                                                                 | \$7,133,000  | \$7,101,000  | \$6,781,000 | \$6,320,000  | \$6,151,000  | \$5,855,000  | \$5,693,000  | \$5,148,000  | \$4,873,000 | \$4,697,000 |
| City's proportionate share of the net pension<br>liability as a percentage of its covered-<br>employee payroll ..... | 172.50%      | 166.42%      | 69.11%      | 251.04%      | 216.67%      | 206.75%      | 207.08%      | 230.72%      | 179.14%     | 141.96%     |
| Plan fiduciary net position as a percentage<br>of the total pension liability .....                                  | 83.53%       | 84.62%       | 93.62%      | 76.47%       | 79.94%       | 81.07%       | 80.60%       | 78.20%       | 83.04%      | 86.27%      |

\* The amounts presented for each fiscal year were determined as of June 30 of the preceding year.

Schedule of Contributions

Municipal Fire and Police Retirement System of Iowa

Last Ten Years

|                                                                             | 2024               | 2023               | 2022               | 2021               | 2020               | 2019               | 2018               | 2017               | 2016               | 2015               |
|-----------------------------------------------------------------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|--------------------|
| Statutorily required contribution .....                                     | \$ 1,711,454       | \$ 1,704,668       | \$ 1,859,140       | \$ 1,716,244       | \$ 1,542,658       | \$ 1,600,403       | \$ 1,503,683       | \$ 1,475,656       | \$ 1,429,516       | \$ 1,481,801       |
| Contributions in relation to the<br>statutorily required contributions..... | <u>(1,711,454)</u> | <u>(1,704,668)</u> | <u>(1,859,140)</u> | <u>(1,716,244)</u> | <u>(1,542,658)</u> | <u>(1,600,403)</u> | <u>(1,503,683)</u> | <u>(1,475,656)</u> | <u>(1,429,516)</u> | <u>(1,481,801)</u> |
| Contribution Deficiency (Excess) .....                                      | <u>\$ —</u>        | <u>\$ —</u>        | <u>\$ —</u>        | <u>\$ —</u>        | <u>\$ —</u>        | <u>\$ —</u>        | <u>\$ —</u>        | <u>\$ —</u>        | <u>\$ —</u>        | <u>\$ —</u>        |
| City's covered-employee payroll.....                                        | \$ 7,701,000       | \$ 7,133,000       | \$ 7,101,000       | \$ 6,781,000       | \$ 6,320,000       | \$ 6,151,000       | \$ 5,855,000       | \$ 5,693,000       | \$ 5,148,000       | \$ 4,873,000       |
| Contributions as a percentage of<br>covered-employee payroll .....          | 22.22%             | 23.90%             | 26.18%             | 25.31%             | 24.41%             | 26.02%             | 25.68%             | 25.92%             | 27.78%             | 30.41%             |

## Notes to Required Supplementary Information - Pension Liability

### Municipal Fire and Police Retirement System of Iowa

Year Ended June 30, 2024

#### Changes of Benefit Terms

There were no significant changes of benefit terms.

#### Changes of Assumptions

The 2018 valuation changed postretirement mortality rates were based on the RP-2014 Blue Collar Healthy Annuitant Table with males set-forward zero years, females set-forward two years and disabled individuals set-forward three years (male only rates), with generational projection of future mortality improvement with 50% of Scale BB beginning in 2017.

The 2017 valuation added five years projection of future mortality improvement with Scale BB.

The 2016 valuation changed postretirement mortality rates to the RP-2000 Blue Collar Combined Healthy Mortality Table with males set-back two years, females set-forward one year and disabled individuals set-forward one year (male only rates), with no projection of future mortality improvement.

The 2015 valuation phased in the 1994 Group Annuity Mortality Table for postretirement mortality. This resulted in a weighting of 1/12 of the 1971 Group Annuity Mortality Table and 11/12 of the 1994 Group Annuity Mortality Table.

The 2014 valuation phased in the 1994 Group Annuity Mortality Table for postretirement mortality. This resulted in a weighting of 2/12 of the 1971 Group Annuity Mortality Table and 10/12 of the 1994 Group Annuity Mortality Table.

## Schedule of Changes in the City's Total OPEB Liability, Related Ratios and Notes

For the Last Seven Years

|                                                                                          | 2024                       | 2023                       | 2022                       | 2021                       | 2020                       | 2019                       | 2018                       |
|------------------------------------------------------------------------------------------|----------------------------|----------------------------|----------------------------|----------------------------|----------------------------|----------------------------|----------------------------|
| Service cost.....                                                                        | \$ 90,114                  | \$ 101,214                 | \$ 98,266                  | \$ 67,653                  | \$ 65,683                  | \$ 42,442                  | \$ 42,440                  |
| Interest .....                                                                           | 79,402                     | 48,882                     | 48,300                     | 58,164                     | 57,626                     | 44,193                     | 47,187                     |
| Differences<br>between expected<br>and actual<br>experience .....                        | 177,002                    | —                          | 298,457                    | —                          | (29,652)                   | (15,965)                   | (12,596)                   |
| Changes of<br>assumptions.....                                                           | (293,353)                  | —                          | 253,987                    | —                          | 515,428                    | —                          | —                          |
| Benefit payments..                                                                       | <u>(128,823)</u>           | <u>(134,063)</u>           | <u>(110,555)</u>           | <u>(116,893)</u>           | <u>(102,921)</u>           | <u>(140,093)</u>           | <u>(158,486)</u>           |
| Net Change in<br>Total OPEB<br>Liability .....                                           | (75,658)                   | 16,033                     | 588,455                    | 8,924                      | 506,164                    | (69,423)                   | (81,455)                   |
| Total OPEB Liability -<br>Beginning of Year                                              | <u>2,266,035</u>           | <u>2,250,002</u>           | <u>1,661,547</u>           | <u>1,652,623</u>           | <u>1,146,459</u>           | <u>1,215,882</u>           | <u>1,297,337</u>           |
| <b>Total OPEB Liability -<br/>End of Year .....</b>                                      | <b><u>\$ 2,190,377</u></b> | <b><u>\$ 2,266,035</u></b> | <b><u>\$ 2,250,002</u></b> | <b><u>\$ 1,661,547</u></b> | <b><u>\$ 1,652,623</u></b> | <b><u>\$ 1,146,459</u></b> | <b><u>\$ 1,215,882</u></b> |
| <b>Covered-Employee<br/>Payroll.....</b>                                                 | <b><u>\$16,422,122</u></b> | <b><u>\$16,140,049</u></b> | <b><u>\$15,669,950</u></b> | <b><u>\$14,803,000</u></b> | <b><u>\$14,837,000</u></b> | <b><u>\$14,645,000</u></b> | <b><u>\$13,425,000</u></b> |
| <b>Total OPEB Liability<br/>as a Percentage of<br/>Covered-Employee<br/>Payroll.....</b> | <b>13.3%</b>               | <b>14.0%</b>               | <b>14.4%</b>               | <b>11.2%</b>               | <b>11.1%</b>               | <b>7.8%</b>                | <b>9.0%</b>                |

### Notes to Schedule of Changes in the City's Total OPEB Liability and Related Ratios

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

#### Changes of Benefit Terms

There were no significant changes in benefit terms.

#### Changes of Assumptions

The 2023 valuation implemented the following refinement as a result of a new actuarial opinion dated June 30, 2023:

- The discount was changed from 2.14% to 3.65%

## Supplementary Information

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## Combining Balance Sheet - Nonmajor Governmental Funds

As of June 30, 2024

|                                                | Special<br>Revenue<br>Community<br>Develop-<br>ment<br>Block<br>Grant | Park<br>Develop-<br>ment | Main-<br>tenance<br>Bond | Subdivision<br>Develop-<br>ment | Permanent<br>Cemetery<br>Perpetual<br>Care | Total                      |
|------------------------------------------------|-----------------------------------------------------------------------|--------------------------|--------------------------|---------------------------------|--------------------------------------------|----------------------------|
| <b>Assets</b>                                  |                                                                       |                          |                          |                                 |                                            |                            |
| <b>Current Assets</b>                          |                                                                       |                          |                          |                                 |                                            |                            |
| Cash .....                                     | <u>\$ 55,542</u>                                                      | <u>\$ 200,396</u>        | <u>\$ 592,894</u>        | <u>\$ 342,659</u>               | <u>\$ 236,234</u>                          | <u>\$ 1,427,725</u>        |
| <b>Liabilities and Fund Balances</b>           |                                                                       |                          |                          |                                 |                                            |                            |
| <b>Liabilities</b>                             |                                                                       |                          |                          |                                 |                                            |                            |
| Accounts payable .....                         | <u>\$ 4,050</u>                                                       | <u>\$ —</u>              | <u>\$ —</u>              | <u>\$ —</u>                     | <u>\$ —</u>                                | <u>\$ 4,050</u>            |
| <b>Fund Balances</b>                           |                                                                       |                          |                          |                                 |                                            |                            |
| Nonspendable                                   |                                                                       |                          |                          |                                 |                                            |                            |
| Cemetery perpetual care .....                  | —                                                                     | —                        | —                        | —                               | 236,234                                    | 236,234                    |
| Restricted for                                 |                                                                       |                          |                          |                                 |                                            |                            |
| Economic development .....                     | 51,492                                                                | —                        | —                        | —                               | —                                          | 51,492                     |
| Committed for                                  |                                                                       |                          |                          |                                 |                                            |                            |
| Capital projects .....                         | —                                                                     | —                        | 592,894                  | —                               | —                                          | 592,894                    |
| Assigned for                                   |                                                                       |                          |                          |                                 |                                            |                            |
| Capital projects .....                         | —                                                                     | 200,396                  | —                        | 342,659                         | —                                          | 543,055                    |
| <b>Total Fund Balances .....</b>               | <u><b>51,492</b></u>                                                  | <u><b>200,396</b></u>    | <u><b>592,894</b></u>    | <u><b>342,659</b></u>           | <u><b>236,234</b></u>                      | <u><b>1,423,675</b></u>    |
| <b>Total Liabilities and Fund Balances ...</b> | <u><b>\$ 55,542</b></u>                                               | <u><b>\$ 200,396</b></u> | <u><b>\$ 592,894</b></u> | <u><b>\$ 342,659</b></u>        | <u><b>\$ 236,234</b></u>                   | <u><b>\$ 1,427,725</b></u> |

# Combining Schedule of Revenue, Expenditures and Changes in Fund Balances - Nonmajor Governmental Funds

Year Ended June 30, 2024

|                                             | Special<br>Revenue      | Community<br>Develop-<br>ment<br>Block<br>Grant | Park<br>Develop-<br>ment | Capital Projects<br>Main-<br>tenance<br>Bond | Subdivision<br>Develop-<br>ment | Permanent<br>Cemetery<br>Perpetual<br>Care | Total |
|---------------------------------------------|-------------------------|-------------------------------------------------|--------------------------|----------------------------------------------|---------------------------------|--------------------------------------------|-------|
| <b>Revenue</b>                              |                         |                                                 |                          |                                              |                                 |                                            |       |
| Use of money and property .....             | \$ —                    | \$ 9,514                                        | \$ 27,693                | \$ —                                         | \$ —                            | \$ 37,207                                  |       |
| Intergovernmental .....                     | 62,973                  | —                                               | —                        | —                                            | 6,980                           | 69,953                                     |       |
| Charges for service .....                   | —                       | —                                               | 26,593                   | 88,917                                       | —                               | 115,510                                    |       |
| <b>Total Revenue</b> .....                  | <b>62,973</b>           | <b>9,514</b>                                    | <b>54,286</b>            | <b>88,917</b>                                | <b>6,980</b>                    | <b>222,670</b>                             |       |
| <b>Expenditures</b>                         |                         |                                                 |                          |                                              |                                 |                                            |       |
| Operating                                   |                         |                                                 |                          |                                              |                                 |                                            |       |
| Community and economic<br>development ..... | <b>74,298</b>           | —                                               | —                        | —                                            | —                               | <b>74,298</b>                              |       |
| <b>Revenue Over (Under) Expenditures</b>    | <b>(11,325)</b>         | <b>9,514</b>                                    | <b>54,286</b>            | <b>88,917</b>                                | <b>6,980</b>                    | <b>148,372</b>                             |       |
| Fund Balances - Beginning of Year .....     | <u>62,817</u>           | <u>190,882</u>                                  | <u>538,608</u>           | <u>253,742</u>                               | <u>229,254</u>                  | <u>1,275,303</u>                           |       |
| <b>Fund Balances - End of Year</b> .....    | <b><u>\$ 51,492</u></b> | <b><u>\$ 200,396</u></b>                        | <b><u>\$ 592,894</u></b> | <b><u>\$ 342,659</u></b>                     | <b><u>\$ 236,234</u></b>        | <b><u>\$ 1,423,675</u></b>                 |       |

# Combining Schedule of Net Position - Nonmajor Enterprise Funds

As of June 30, 2024

|                                                                                  | Sewer<br>Rental<br>Replace-<br>ment | City<br>Communi-<br>cation<br>and Utility | Solid<br>Waste<br>Replace-<br>ment | Urban<br>Forest<br>Utility | Urban<br>Forest<br>Replace-<br>ment | Total                      |
|----------------------------------------------------------------------------------|-------------------------------------|-------------------------------------------|------------------------------------|----------------------------|-------------------------------------|----------------------------|
| <b>Assets and Deferred Outflows of Resources</b>                                 |                                     |                                           |                                    |                            |                                     |                            |
| <b>Current Assets</b>                                                            |                                     |                                           |                                    |                            |                                     |                            |
| Cash .....                                                                       | \$ 3,661,656                        | \$ 567,641                                | \$ 1,573,746                       | \$ 1,136,142               | \$ 149,881                          | \$ 7,089,066               |
| Pooled investments .....                                                         | 536,913                             | —                                         | 99,069                             | 22,275                     | —                                   | 658,257                    |
| Receivables                                                                      |                                     |                                           |                                    |                            |                                     |                            |
| Unbilled usage .....                                                             | —                                   | —                                         | —                                  | 68,852                     | —                                   | 68,852                     |
| Accounts .....                                                                   | 363                                 | 200                                       | —                                  | 50,580                     | —                                   | 51,143                     |
| Interfund loan .....                                                             | 74,174                              | —                                         | —                                  | —                          | —                                   | 74,174                     |
| <b>Total Current Assets</b>                                                      | <b><u>4,273,106</u></b>             | <b><u>567,841</u></b>                     | <b><u>1,672,815</u></b>            | <b><u>1,277,849</u></b>    | <b><u>149,881</u></b>               | <b><u>7,941,492</u></b>    |
| <b>Noncurrent Assets</b>                                                         |                                     |                                           |                                    |                            |                                     |                            |
| Interfund loan .....                                                             | 101,434                             | —                                         | —                                  | —                          | —                                   | 101,434                    |
| Capital assets, net of<br>accumulated depreciation                               | —                                   | —                                         | —                                  | 228,477                    | —                                   | 228,477                    |
| <b>Total Noncurrent Assets</b>                                                   | <b><u>101,434</u></b>               | <b><u>—</u></b>                           | <b><u>—</u></b>                    | <b><u>228,477</u></b>      | <b><u>—</u></b>                     | <b><u>329,911</u></b>      |
| <b>Total Assets</b>                                                              | <b><u>4,374,540</u></b>             | <b><u>567,841</u></b>                     | <b><u>1,672,815</u></b>            | <b><u>1,506,326</u></b>    | <b><u>149,881</u></b>               | <b><u>8,271,403</u></b>    |
| <b>Deferred Outflows of Resources</b>                                            |                                     |                                           |                                    |                            |                                     |                            |
| Pension-related deferred<br>outflows .....                                       | —                                   | —                                         | —                                  | 34,520                     | —                                   | 34,520                     |
| OPEB-related deferred<br>outflows .....                                          | —                                   | —                                         | —                                  | 12,273                     | —                                   | 12,273                     |
| <b>Total Outflows of<br/>Resources</b>                                           | <b><u>—</u></b>                     | <b><u>—</u></b>                           | <b><u>—</u></b>                    | <b><u>46,793</u></b>       | <b><u>—</u></b>                     | <b><u>46,793</u></b>       |
| <b>Total Assets and Deferred<br/>Outflows of Resources</b>                       | <b><u>\$ 4,374,540</u></b>          | <b><u>\$ 567,841</u></b>                  | <b><u>\$ 1,672,815</u></b>         | <b><u>\$ 1,553,119</u></b> | <b><u>\$ 149,881</u></b>            | <b><u>\$ 8,318,196</u></b> |
| <b>Liabilities, Deferred Inflows of Resources and Net Position</b>               |                                     |                                           |                                    |                            |                                     |                            |
| <b>Current Liabilities</b>                                                       |                                     |                                           |                                    |                            |                                     |                            |
| Accounts payable .....                                                           | \$ —                                | \$ 2,923                                  | \$ —                               | \$ 12,114                  | \$ —                                | \$ 15,037                  |
| Salaries and benefits<br>payable .....                                           | —                                   | —                                         | —                                  | 15,512                     | —                                   | 15,512                     |
| Current maturities of<br>long-term debt .....                                    | 40,000                              | —                                         | —                                  | —                          | —                                   | 40,000                     |
| <b>Total Current Liabilities</b>                                                 | <b><u>40,000</u></b>                | <b><u>2,923</u></b>                       | <b><u>—</u></b>                    | <b><u>27,626</u></b>       | <b><u>—</u></b>                     | <b><u>70,549</u></b>       |
| <b>Noncurrent Liabilities</b>                                                    |                                     |                                           |                                    |                            |                                     |                            |
| Long-term debt .....                                                             | 240,000                             | —                                         | —                                  | —                          | —                                   | 240,000                    |
| Net pension liability .....                                                      | —                                   | —                                         | —                                  | 36,701                     | —                                   | 36,701                     |
| Net OPEB liability .....                                                         | —                                   | —                                         | —                                  | 12,371                     | —                                   | 12,371                     |
| <b>Total Noncurrent<br/>Liabilities</b>                                          | <b><u>240,000</u></b>               | <b><u>—</u></b>                           | <b><u>—</u></b>                    | <b><u>49,072</u></b>       | <b><u>—</u></b>                     | <b><u>289,072</u></b>      |
| <b>Total Liabilities</b>                                                         | <b><u>280,000</u></b>               | <b><u>2,923</u></b>                       | <b><u>—</u></b>                    | <b><u>76,698</u></b>       | <b><u>—</u></b>                     | <b><u>359,621</u></b>      |
| <b>Deferred Inflows of Resources</b>                                             |                                     |                                           |                                    |                            |                                     |                            |
| Pension-related deferred<br>inflows .....                                        | —                                   | —                                         | —                                  | (2,847)                    | —                                   | (2,847)                    |
| OPEB-related deferred<br>inflows .....                                           | —                                   | —                                         | —                                  | 4,196                      | —                                   | 4,196                      |
| <b>Total Inflows of<br/>Resources</b>                                            | <b><u>—</u></b>                     | <b><u>—</u></b>                           | <b><u>—</u></b>                    | <b><u>1,349</u></b>        | <b><u>—</u></b>                     | <b><u>1,349</u></b>        |
| <b>Net Position</b>                                                              |                                     |                                           |                                    |                            |                                     |                            |
| Net investment in capital<br>assets .....                                        | —                                   | —                                         | —                                  | 228,477                    | —                                   | 228,477                    |
| Unrestricted .....                                                               | 4,094,540                           | 564,918                                   | 1,672,815                          | 1,246,595                  | 149,881                             | 7,728,749                  |
| <b>Total Net Position</b>                                                        | <b><u>4,094,540</u></b>             | <b><u>564,918</u></b>                     | <b><u>1,672,815</u></b>            | <b><u>1,475,072</u></b>    | <b><u>149,881</u></b>               | <b><u>7,957,226</u></b>    |
| <b>Total Liabilities, Deferred<br/>Inflows of Resources<br/>and Net Position</b> | <b><u>\$ 4,374,540</u></b>          | <b><u>\$ 567,841</u></b>                  | <b><u>\$ 1,672,815</u></b>         | <b><u>\$ 1,553,119</u></b> | <b><u>\$ 149,881</u></b>            | <b><u>\$ 8,318,196</u></b> |

## Combining Schedule of Revenue, Expenses and Changes in Fund Net Position - Nonmajor Enterprise Funds

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Year Ended June 30, 2024

|                                                 | Sewer<br>Rental<br>Replace-<br>ment | City<br>Communi-<br>cation<br>and Utility | Solid<br>Waste<br>Replace-<br>ment | Urban<br>Forest<br>Utility | Urban<br>Forest<br>Replace-<br>ment | Total                      |
|-------------------------------------------------|-------------------------------------|-------------------------------------------|------------------------------------|----------------------------|-------------------------------------|----------------------------|
| <b>Operating Revenue</b>                        |                                     |                                           |                                    |                            |                                     |                            |
| Charges for service .....                       | \$ 461,338                          | \$ 19,600                                 | \$ —                               | \$ 816,737                 | \$ —                                | \$ 1,297,675               |
| Miscellaneous.....                              | —                                   | 3,609                                     | —                                  | 23,067                     | —                                   | 26,676                     |
| <b>Total Operating Revenue</b>                  | <b><u>461,338</u></b>               | <b><u>23,209</u></b>                      | <b><u>—</u></b>                    | <b><u>839,804</u></b>      | <b><u>—</u></b>                     | <b><u>1,324,351</u></b>    |
| <b>Operating Expenses</b>                       |                                     |                                           |                                    |                            |                                     |                            |
| Personal services .....                         | —                                   | —                                         | —                                  | 359,720                    | —                                   | 359,720                    |
| Services and commodities                        | 74,164                              | 52,557                                    | 4,443                              | 265,091                    | 1,769                               | 398,024                    |
| Depreciation .....                              | —                                   | —                                         | —                                  | 35,846                     | —                                   | 35,846                     |
| <b>Total Operating Expenses</b>                 | <b><u>74,164</u></b>                | <b><u>52,557</u></b>                      | <b><u>4,443</u></b>                | <b><u>660,657</u></b>      | <b><u>1,769</u></b>                 | <b><u>793,590</u></b>      |
| <b>Operating Income (Loss)</b>                  | <b><u>387,174</u></b>               | <b><u>(29,348)</u></b>                    | <b><u>(4,443)</u></b>              | <b><u>179,147</u></b>      | <b><u>(1,769)</u></b>               | <b><u>530,761</u></b>      |
| <b>Nonoperating Revenue</b>                     |                                     |                                           |                                    |                            |                                     |                            |
| Investment revenue .....                        | <u>202,897</u>                      | <u>26,879</u>                             | <u>120,627</u>                     | <u>63,133</u>              | <u>6,361</u>                        | <u>419,897</u>             |
| <b>Income (Loss)<br/>Before Transfers .....</b> | <b><u>590,071</u></b>               | <b><u>(2,469)</u></b>                     | <b><u>116,184</u></b>              | <b><u>242,280</u></b>      | <b><u>4,592</u></b>                 | <b><u>950,658</u></b>      |
| <b>Other Financing Sources (Uses)</b>           |                                     |                                           |                                    |                            |                                     |                            |
| Transfers in .....                              | 2,040,000                           | —                                         | —                                  | 93,610                     | 100,000                             | 2,233,610                  |
| Transfers out .....                             | (76,364)                            | —                                         | (675,450)                          | (146,126)                  | (93,610)                            | (991,550)                  |
| <b>Total Transfers .....</b>                    | <b><u>1,963,636</u></b>             | <b><u>—</u></b>                           | <b><u>(675,450)</u></b>            | <b><u>(52,516)</u></b>     | <b><u>6,390</u></b>                 | <b><u>1,242,060</u></b>    |
| <b>Changes in Net Position</b>                  | <b>2,553,707</b>                    | <b>(2,469)</b>                            | <b>(559,266)</b>                   | <b>189,764</b>             | <b>10,982</b>                       | <b>2,192,718</b>           |
| Net Position - Beginning<br>of Year .....       | <u>1,540,833</u>                    | <u>567,387</u>                            | <u>2,232,081</u>                   | <u>1,285,308</u>           | <u>138,899</u>                      | <u>5,764,508</u>           |
| <b>Net Position - End of Year</b>               | <b><u>\$ 4,094,540</u></b>          | <b><u>\$ 564,918</u></b>                  | <b><u>\$ 1,672,815</u></b>         | <b><u>\$ 1,475,072</u></b> | <b><u>\$ 149,881</u></b>            | <b><u>\$ 7,957,226</u></b> |

# Combining Schedule of Cash Flows - Nonmajor Enterprise Funds

Year Ended June 30, 2024

|                                                                                                                           | Sewer<br>Rental<br>Replace-<br>ment | City<br>Communi-<br>cation<br>and Utility | Solid<br>Waste<br>Replace-<br>ment | Urban<br>Forest<br>Utility | Urban<br>Forest<br>Replace-<br>ment | Total                      |
|---------------------------------------------------------------------------------------------------------------------------|-------------------------------------|-------------------------------------------|------------------------------------|----------------------------|-------------------------------------|----------------------------|
| <b>Cash Flows From Operating Activities</b>                                                                               |                                     |                                           |                                    |                            |                                     |                            |
| Cash received from customers<br>and users .....                                                                           | \$ 461,366                          | \$ 23,009                                 | \$ —                               | \$ 833,538                 | \$ —                                | \$ 1,317,913               |
| Cash paid to employees<br>for services .....                                                                              | —                                   | —                                         | —                                  | (365,928)                  | —                                   | (365,928)                  |
| Cash paid to suppliers for<br>goods and services .....                                                                    | (74,164)                            | (49,891)                                  | (4,443)                            | (264,350)                  | (1,957)                             | (394,805)                  |
| <b>Net Cash Provided by (Used<br/>in) Operating Activities ....</b>                                                       | <b><u>387,202</u></b>               | <b><u>(26,882)</u></b>                    | <b><u>(4,443)</u></b>              | <b><u>203,260</u></b>      | <b><u>(1,957)</u></b>               | <b><u>557,180</u></b>      |
| <b>Cash Flows From Noncapital<br/>Financing Activities</b>                                                                |                                     |                                           |                                    |                            |                                     |                            |
| Net transfers .....                                                                                                       | <u>1,963,636</u>                    | <u>—</u>                                  | <u>(675,450)</u>                   | <u>(52,516)</u>            | <u>6,390</u>                        | <u>1,242,060</u>           |
| <b>Cash Flows From Capital and<br/>Related Financing Activities</b>                                                       |                                     |                                           |                                    |                            |                                     |                            |
| Decrease in interfund loan ..                                                                                             | 72,365                              | —                                         | —                                  | —                          | —                                   | 72,365                     |
| Acquisition of capital assets                                                                                             | (19,703)                            | —                                         | —                                  | (125,047)                  | —                                   | (144,750)                  |
| Repayment of debt .....                                                                                                   | (40,000)                            | —                                         | —                                  | —                          | —                                   | (40,000)                   |
| <b>Net Cash Provided by<br/>(Used in) Capital and<br/>Related Financing Activities</b>                                    | <b><u>12,662</u></b>                | <b><u>—</u></b>                           | <b><u>—</u></b>                    | <b><u>(125,047)</u></b>    | <b><u>—</u></b>                     | <b><u>(112,385)</u></b>    |
| <b>Cash Flows From Investing Activities</b>                                                                               |                                     |                                           |                                    |                            |                                     |                            |
| Interest on investments .....                                                                                             | 202,897                             | 26,879                                    | 120,627                            | 63,133                     | 6,361                               | 419,897                    |
| Sale of investments .....                                                                                                 | <u>1,985</u>                        | <u>—</u>                                  | <u>19,883</u>                      | <u>1,251</u>               | <u>—</u>                            | <u>23,119</u>              |
| <b>Net Cash Provided by<br/>Investing Activities .....</b>                                                                | <b><u>204,882</u></b>               | <b><u>26,879</u></b>                      | <b><u>140,510</u></b>              | <b><u>64,384</u></b>       | <b><u>6,361</u></b>                 | <b><u>443,016</u></b>      |
| <b>Net Increase (Decrease)<br/>in Cash .....</b>                                                                          | <b><u>2,568,382</u></b>             | <b><u>(3)</u></b>                         | <b><u>(539,383)</u></b>            | <b><u>90,081</u></b>       | <b><u>10,794</u></b>                | <b><u>2,129,871</u></b>    |
| Cash - Beginning of Year .....                                                                                            | <u>1,093,274</u>                    | <u>567,644</u>                            | <u>2,113,129</u>                   | <u>1,046,061</u>           | <u>139,087</u>                      | <u>4,959,195</u>           |
| <b>Cash - End of Year .....</b>                                                                                           | <b><u>\$ 3,661,656</u></b>          | <b><u>\$ 567,641</u></b>                  | <b><u>\$ 1,573,746</u></b>         | <b><u>\$ 1,136,142</u></b> | <b><u>\$ 149,881</u></b>            | <b><u>\$ 7,089,066</u></b> |
| <b>Reconciliation of Income From<br/>Operations to Net Cash Provided<br/>by Operating Activities</b>                      |                                     |                                           |                                    |                            |                                     |                            |
| Income (loss) from<br>operations .....                                                                                    | \$ 387,174                          | \$ (29,348)                               | \$ (4,443)                         | \$ 179,147                 | \$ (1,769)                          | \$ 530,761                 |
| Adjustments to Reconcile<br>Income (Loss) From<br>Operations to Net Cash<br>Provided by (Used in)<br>Operating Activities |                                     |                                           |                                    |                            |                                     |                            |
| Depreciation .....                                                                                                        | —                                   | —                                         | —                                  | 35,846                     | —                                   | 35,846                     |
| Change in Assets and<br>Liabilities                                                                                       |                                     |                                           |                                    |                            |                                     |                            |
| (Increase) decrease in<br>receivables .....                                                                               | 28                                  | (200)                                     | —                                  | (6,266)                    | —                                   | (6,438)                    |
| Increase in deferred<br>outflows of resources                                                                             | —                                   | —                                         | —                                  | (17,368)                   | —                                   | (17,368)                   |
| Increase (decrease)<br>in payables .....                                                                                  | —                                   | 2,666                                     | —                                  | 741                        | (188)                               | 3,219                      |
| Increase in salaries<br>and benefits payable                                                                              | —                                   | —                                         | —                                  | 2,472                      | —                                   | 2,472                      |
| Increase in net<br>pension liability .....                                                                                | —                                   | —                                         | —                                  | 17,599                     | —                                   | 17,599                     |
| Decrease in total<br>OPEB liability .....                                                                                 | —                                   | —                                         | —                                  | (1,092)                    | —                                   | (1,092)                    |
| Decrease in deferred<br>inflows of resources ..                                                                           | —                                   | —                                         | —                                  | (7,819)                    | —                                   | (7,819)                    |
| <b>Net Cash Provided by<br/>(Used in) Operating Activities</b>                                                            | <b><u>\$ 387,202</u></b>            | <b><u>\$ (26,882)</u></b>                 | <b><u>\$ (4,443)</u></b>           | <b><u>\$ 203,260</u></b>   | <b><u>\$ (1,957)</u></b>            | <b><u>\$ 557,180</u></b>   |

Schedule of Revenue by Source and Expenditures by Function -  
All Governmental Funds

Last Ten Years

|                                                  | 2024                 | 2023                 | 2022                 | 2021                 | 2020                 | 2019                 | 2018                 | 2017                 | 2016                 | 2015                 |
|--------------------------------------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|----------------------|
| Revenue                                          |                      |                      |                      |                      |                      |                      |                      |                      |                      |                      |
| Property tax .....                               | \$ 29,389,330        | \$ 27,456,332        | \$ 26,358,965        | \$ 25,651,401        | \$ 23,815,236        | \$ 22,722,170        | \$ 21,528,026        | \$ 19,965,855        | \$ 19,390,867        | \$ 18,279,551        |
| Tax increment financing and other city tax ..... | 8,483,848            | 7,085,593            | 7,135,778            | 6,396,558            | 5,847,105            | 4,184,692            | 3,388,231            | 3,792,850            | 3,131,594            | 2,374,264            |
| Licenses and permits.....                        | 806,255              | 725,969              | 929,118              | 1,074,515            | 800,499              | 690,171              | 709,629              | 706,589              | 732,894              | 680,770              |
| Use of money and property .....                  | 3,862,455            | 2,262,063            | 595,529              | 660,656              | 1,346,391            | 1,523,614            | 1,041,963            | 684,358              | 578,032              | 546,900              |
| Intergovernmental .....                          | 21,152,745           | 36,266,747           | 21,957,030           | 32,399,342           | 12,208,798           | 10,908,911           | 10,544,302           | 11,558,481           | 10,065,390           | 8,389,101            |
| Charges for service .....                        | 2,041,192            | 1,339,242            | 1,446,054            | 932,747              | 1,383,692            | 1,352,525            | 1,100,117            | 1,475,946            | 1,180,883            | 1,131,847            |
| Special assessments.....                         | 836                  | 898                  | 1,464                | 1,681                | 9,977                | 6,789                | 8,736                | 4,197                | 556                  | 11,754               |
| Miscellaneous.....                               | <u>2,296,166</u>     | <u>769,658</u>       | <u>2,473,323</u>     | <u>592,655</u>       | <u>376,521</u>       | <u>259,061</u>       | <u>117,359</u>       | <u>441,346</u>       | <u>161,179</u>       | <u>486,160</u>       |
| Total Revenue .....                              | <u>\$ 68,032,827</u> | <u>\$ 75,906,502</u> | <u>\$ 60,897,261</u> | <u>\$ 67,709,555</u> | <u>\$ 45,788,219</u> | <u>\$ 41,647,933</u> | <u>\$ 38,438,363</u> | <u>\$ 38,629,622</u> | <u>\$ 35,241,395</u> | <u>\$ 31,900,347</u> |
| Expenditures                                     |                      |                      |                      |                      |                      |                      |                      |                      |                      |                      |
| Operating                                        |                      |                      |                      |                      |                      |                      |                      |                      |                      |                      |
| Public safety .....                              | \$ 17,084,874        | \$ 16,005,652        | \$ 14,785,157        | \$ 13,844,076        | \$ 12,606,792        | \$ 12,391,556        | \$ 11,947,367        | \$ 12,250,645        | \$ 9,480,056         | \$ 9,628,508         |
| Public works.....                                | 6,840,116            | 4,690,963            | 4,908,876            | 4,412,501            | 4,456,500            | 4,225,505            | 3,801,859            | 3,867,715            | 3,321,888            | 3,591,277            |
| Culture and recreation.....                      | 7,101,256            | 6,719,330            | 5,124,238            | 4,763,642            | 4,526,161            | 4,533,593            | 4,460,863            | 4,259,120            | 3,822,840            | 3,861,382            |
| Community and economic development...            | 3,653,454            | 5,001,770            | 3,149,562            | 2,731,877            | 2,302,056            | 2,262,484            | 2,075,225            | 2,089,286            | 1,962,244            | 2,242,743            |
| General government .....                         | 3,771,050            | 3,843,790            | 3,937,130            | 3,416,795            | 3,104,911            | 3,053,383            | 2,823,564            | 2,458,668            | 2,263,973            | 2,310,282            |
| Debt service .....                               | 8,849,794            | 10,711,098           | 7,022,427            | 8,454,148            | 18,717,542           | 15,553,024           | 10,103,064           | 5,772,530            | 5,764,400            | 6,261,762            |
| Capital projects.....                            | <u>18,704,943</u>    | <u>30,787,133</u>    | <u>29,233,666</u>    | <u>52,114,290</u>    | <u>21,894,323</u>    | <u>11,968,151</u>    | <u>6,390,784</u>     | <u>15,724,032</u>    | <u>14,575,014</u>    | <u>16,847,966</u>    |
| Total Expenditures .....                         | <u>\$ 66,005,487</u> | <u>\$ 77,759,736</u> | <u>\$ 68,161,056</u> | <u>\$ 89,737,329</u> | <u>\$ 67,608,285</u> | <u>\$ 53,987,696</u> | <u>\$ 41,602,726</u> | <u>\$ 46,421,996</u> | <u>\$ 41,190,415</u> | <u>\$ 44,743,920</u> |

**Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards**

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To the Honorable Mayor and  
Members of the City Council  
City of Marion, Iowa

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund and the aggregate remaining fund information of the City of Marion, as of and for the year ended June 30, 2024, and the related notes to the financial statements, which collectively comprise the City of Marion's basic financial statements, and have issued our report thereon dated January 24, 2025.

**Report on Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Marion's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Marion's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Marion's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and, therefore, material weaknesses or significant deficiencies may exist that were not identified. We identified certain deficiencies in internal control, described in the accompanying schedule of findings as items 24-I-R-1 and 24-I-R-2 that we consider to be material weaknesses.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Marion's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

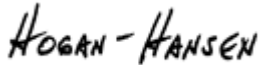
Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2024 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

### **City of Marion's Response to Findings**

*Government Auditing Standards* require the auditor to perform limited procedures on the City of Marion's response to the findings identified in our audit and described in the accompanying schedule of findings. The City of Marion's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



HOGAN - HANSEN

Cedar Rapids, Iowa  
January 24, 2025

# Schedule of Findings

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Year Ended June 30, 2024

## **Part I: Findings Related to the Financial Statements**

### **Instances of Noncompliance**

There were no reported instances of noncompliance.

### **Internal Control Deficiencies**

#### **24-I-R-1 Segregation of Duties**

**Criteria** - Management is responsible for establishing and maintaining internal control. A good system of internal control provides for adequate segregation of duties so no one individual handles a transaction from its inception to completion. In order to maintain proper internal control, duties should be segregated so the authorization, custody and recording of transactions are not under the control of the same employee. This segregation of duties helps prevent losses from employee error or dishonesty and maximizes the accuracy of the City's financial statements.

**Condition** - Incompatible duties are being performed by the same person.

**Cause** - The City has a limited number of employees and procedures have not been designed to adequately segregate duties or provide compensating controls through additional oversight of transactions and processes.

**Effect or Potential Effect** - Inadequate segregation of duties could adversely affect the City's ability to prevent or detect and correct misstatements, errors or misappropriation on a timely basis by employees in the normal course of performing their assigned functions.

**Identification of Repeat Finding** - 23-II-R-1.

**Auditor's Recommendation** - The City should review its control activities to obtain the maximum internal control possible under the circumstances utilizing currently available staff, including elected officials.

**Views of Responsible Officials and Planned Corrective Action** - The City is aware of the lack of segregation of duties and will consider alternatives to improve this situation.

**Auditor's Conclusion** - Response accepted.

#### **24-I-R-2 Financial Statement Preparation**

**Criteria** - A properly designed system of internal control over financial reporting includes the preparation of a City's financial statements and accompanying notes to the financial statements by internal personnel of the City.

**Condition** - The City does not have a system of internal controls that fully prepares financial statements and disclosures that are fairly presented in conformity with generally accepted accounting principles.

## Schedule of Findings

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Year Ended June 30, 2024

**Cause** - As is inherent in many governments of this size, the City has management and employees who, while knowledgeable and skillful, do not have the time to maintain the current knowledge and expertise to fully apply generally accepted accounting principles in preparing the financial statements and the related disclosures.

**Effect or Potential Effect** - The financial statements and related disclosures may not be prepared in accordance with the generally accepted accounting principles.

**Identification of Repeat Finding** - 23-II-R-2.

**Auditor's Recommendation** - The City should obtain additional knowledge through reading relevant accounting literature and attending local professional education courses.

**Views of Responsible Officials and Planned Corrective Action** - City staff will research available educational courses regarding financial statement preparation and attend the Iowa Governmental Roundtable hosted by the Iowa Society of CPAs annually.

**Auditor's Conclusion** - Response accepted.

### **Part II: Findings Related to Statutory Reporting**

- 24-II-A Certified Budget** - Disbursements during the year ended June 30, 2024 did not exceed the amounts in the amended budget.
- 24-II-B Questionable Expenditures** - We noted no expenditures which did not appear to meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- 24-II-C Travel Expense** - No expenditures of City money for travel expenses of spouses of City officials or employees were noted.
- 24-II-D Business Transactions** - No business transactions were noted between the City and City officials or employees.
- 24-II-E Restricted Donor Activity** - No transactions were noted between the City, City officials or City employees and restricted donors in compliance with Chapter 68B of the Code of Iowa.
- 24-II-F Bond Coverage** - Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure the coverage is adequate for current operations.
- 24-II-G City Council Minutes** - No transactions were found that we believe should have been approved in the City Council minutes but were not.
- 24-II-H Deposits and Investments** - We noted no instances of noncompliance with the deposit and investment provisions of Chapters 12B and 12C of the Code of Iowa and the City's investment policy.

## Schedule of Findings

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Year Ended June 30, 2024

- 24-II-I      Revenue Bonds** - No instances of noncompliance with the provisions of the sewer and solid waste revenue bonds were noted.
- 24-II-J      Annual Urban Renewal Report** - The annual urban renewal report was properly approved and certified to the Iowa Department of Management on or before December 1 as required by Chapter 384.22(2)(a) of the Code of Iowa, and no exceptions were noted.
- 24-II-K      Annual Financial Report** - The City completed and filed its June 30, 2024 Annual Financial Report by December 1 as required by Chapter 384.22 of the Code of Iowa.

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## APPENDIX E

### BOOK-ENTRY SYSTEM

*The information in this Appendix concerning The Depository Trust Company, New York, New York (“DTC”) and DTC’s book-entry system has been obtained from DTC. Neither the Underwriter nor the Issuer take responsibility for the accuracy or completeness thereof, or for any material changes in such information subsequent to the date hereof, or for any information provided at the web sites referenced below. Beneficial Owners should confirm the following with DTC or the Direct Participants (as hereinafter defined). So long as Cede & Co. is the Registered Owner of the Bonds, as nominee of DTC, references in the Official Statement to the Bondowners or Registered Owners of the Bonds shall mean Cede & Co. and shall not mean the Beneficial Owners of the Bonds.*

#### **Book-Entry System**

The Depository Trust Company (“DTC”), New York, NY, will act as securities depository for the Bonds. The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC’s partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for the Bonds, in the aggregate principal amount of such issue, and will be deposited with DTC.

DTC, the world’s largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a “banking organization” within the meaning of the New York Banking Law, a member of the Federal Reserve System, a “clearing corporation” within the meaning of the New York Uniform Commercial Code, and a “clearing agency” registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC’s participants (“Direct Participants”) deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants’ accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of the Depository Trust & Clearing Corporation (“DTCC”). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly (“Indirect Participants”). DTC has a Standard & Poor’s rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at [www.dtcc.com](http://www.dtcc.com).

Purchases of Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC’s records. The ownership interest of each actual purchaser of each Bond (“Beneficial Owner”) is in turn to be recorded on the Direct and Indirect Participants’ records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC’s partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC’s records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the Bonds, such as redemptions, tenders, defaults and proposed amendments to the Security documents. For example, Beneficial Owners of Bonds may wish to ascertain that the nominee holding the Bonds for their benefit has agreed to obtain and transmit notices to Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the registrar and request that copies of notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the Bonds within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Bonds unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to Issuer as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Redemption proceeds, distributions and dividend payments on the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from Issuer or Agent, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, Agent or Issuer, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of redemption proceeds, distributions and dividend payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of Issuer or Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to Issuer or Agent. Under such circumstances, in the event that a successor depository is not obtained, Bond certificates are required to be printed and delivered.

The Issuer may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, Bond certificates will be printed and delivered to DTC.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the Issuer believes to be reliable, but the Issuer does not take any responsibility for the accuracy thereof.